

# **CALIFORNIA CERTIFIED LOCAL GOVERNMENT GRANT MANUAL**

## **2021-2022**



**Sacramento, Suzie Burger, repurposed gas station**

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# 2021-2022 California CLG Grant Manual

Prepared by Local Government and Environmental Compliance Unit Staff

[Office of Historic Preservation](#)

[Certified Local Government \(CLG\) Program](#)

**GRANT APPLICATIONS MUST BE RECEIVED BY**

**Friday, 14 May 2021**

**Forward submissions by electronic mail to [Lucinda.Woodward@parks.ca.gov](mailto:Lucinda.Woodward@parks.ca.gov).  
Incomplete application packages will not be reviewed.**

NOTE: Information about this manual and all related documents and forms are available online at [CLG Grant Program](#).

Live links in this manual are indicated by blue text that is underlined. Clicking on a live link should take you to the appropriate web page or online document. Should there be a problem with a link in this document, please contact Lucinda Woodward.

This publication has been financed in part with Federal funds from the National Park Service, Department of the Interior, under the National Historic Preservation Act of 1966, as amended, and administered by the California State Office of Historic Preservation. The contents and opinions do not necessarily reflect the views or policies of the Department of the Interior, nor does the mention of trade names or commercial products constitute endorsement or recommendation by the Department of the Interior.

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## ADMINISTRATIVE INFORMATION

### **Administration**

Grants will be administered in accordance with the *National Park Service Historic Preservation Fund Grant Manual*, October 1997; Office of Management and Budget Circulars A-87, A-122, A-102, or A-128; and this manual.

### **Grant Period**

Work to be funded must be performed within the grant period, **1 October 2021 to 30 September 2022**. Project planning, including drafting the RFP, may begin before your grant is awarded and a project agreement signed. However, you cannot be reimbursed for costs incurred before 1 October 2021.

### **Application Package**

The grant application template and links to required forms are included in this guidance document. A complete application package consists of the following documents:

- Grant Application Checklist
- Application Form with an original signature (one original and two copies of the form must be included in the package)
- CLG's General Plan Preservation Element, if available
- Résumés
- Signed certification form (one original and two copies of the form must be included in the package)
- Any applicable maps, photographs, significance statements required for survey and National Register or California Register nomination grant applications (see "What Will Be Funded" section)
- **Applications will be prepared with no less than 12-point font.**

Email the application **no later than Friday, 14 May 2021** to:

[Lucinda.Woodward@parks.ca.gov](mailto:Lucinda.Woodward@parks.ca.gov)

## STAFF CONTACTS

**Need Help?** OHP staff members are available to discuss your grant proposals. The following staff names, area of expertise, and their telephone numbers and email addresses are provided for your convenience:

Archeological Preservation Plans/ Ordinances	Lucinda Woodward (916) 445-7028 <a href="mailto:Lucinda.Woodward@parks.ca.gov">Lucinda.Woodward@parks.ca.gov</a>
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Historic Contexts & Surveys	Shannon Pries (916) 445-7013 <a href="mailto:Shannon.Pries@parks.ca.gov">Shannon.Pries@parks.ca.gov</a>
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Climate Change and Sustainability	Mark Huck (916) 445-7011 <a href="mailto:Mark.Huck@parks.ca.gov">Mark.Huck@parks.ca.gov</a>

## WHO MAY APPLY?

Only local governments that have been certified by the National Park Service before the grant application deadline, 14 May 2021, are eligible to compete. In addition, applicants must have completed their annual end-of-year reports, due in the Office of Historic Preservation 16 April 2021.

## HOW MUCH MONEY IS AVAILABLE?

The Office of Historic Preservation (OHP) is required by federal law to pass through at least 10% of its annual Federal Historic Preservation Fund (HPF) allocation to Certified Local Governments (CLGs) for Historic Preservation Fund-eligible activities. California has elected to distribute this money to CLGs through the competitive CLG grant program. Based on current projections, OHP anticipates approximately \$187,000 could be available to fund grants for CLG projects in amounts from \$2,500 - \$40,000. These dollar amounts are, however, subject to change.

**NOTE:** Because the OHP is required to pass through a specific amount of money as a condition of HPF funding, if one or more CLG grant recipients default or withdraw during the project period, the OHP is placed at risk for failing to comply with the provisions of its contract with the NPS. Undistributed funds must be returned to the NPS at the end of the project period. This denies the citizens of California, in general, and CLGs, specifically, the full benefit of federal funds allocated for their use, penalizes the OHP, and threatens future funding levels for California. Thus, it is critical that grant recipients inform OHP staff immediately should situations arise that have the potential to interfere with completion of the project and expenditure of funds as contracted. The OHP can then attempt to redistribute the funds to other CLGs before the end of the grant period.

## WHAT WILL BE FUNDED?

OHP will consider applications for the following types of projects as well as projects that involve new or innovative approaches and activities intended to promote the identification, evaluation, and preservation of historic resources and facilitate the integration of historic preservation planning into broader land-use planning activities and decision making.

[General Plan Historic Preservation Elements](#)

[Ordinance Revisions](#)

[Historic Contexts and Surveys](#)

[National Register of Historic Places District or MPD Nominations](#)

[Archaeological Preservation Plans/Ordinances](#)

[Design Guidelines for Historic Properties](#)

[Preservation Education and Outreach Programs](#)

[Historic Structure Reports/HS Preservation Plan](#)

[Information Management and Technology](#)

[Climate Actions, Sustainability, Other Considerations](#)

### **A Note to our Applicants**

**As you think about projects for the CLG grant program, we encourage you to consider and broad and inclusive approach to the meaning of historic properties. What is Intangible Cultural Heritage and how does it fit into your local preservation program? Also, consider evaluation and documentation of Traditional Cultural Properties as part of your context/survey/registration program.**

**NOTE:** Refer to [What is Intangible Cultural Heritage?](#) and [National Register Bulletin 38: Guidelines for Evaluating and Documenting Traditional Cultural Properties.](#)

### **General Plan Historic Preservation Elements (New or Update)**

**OHP will consider applications for projects that will result in preparing a general plan historic preservation element or revising and updating an existing one.** Given the CLG's important role in meeting both statewide and local historic preservation needs, OHP recommends that every CLG have a workable preservation element in its General Plan.

Historic preservation takes place within the broader context of overall community planning and development. The most effective historic preservation programs and projects are those that are coordinated with other community programs and activities, including planning procedures and project approval decision making. An important part of any preservation element is community involvement in its preparation and development. This is an opportunity for the community to develop consensus about its historic preservation program.

**NOTE:** Information about and examples of [historic preservation elements](#) are available on OHP's web.

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### **Ordinance Revisions**

**OHP will consider CLG grant applications for projects that address one or a combination of the following:**

- revision of existing ordinances,
- code revisions related to historic properties



- historical zoning amendments
- public outreach and participation programs related to the adoption of a revised ordinance.

The preservation ordinance provides the legal basis for a local jurisdiction's historic preservation program. All CLGs are required to have an ordinance in place that meets certain minimum requirements specified in the [CLG Application and Procedures](#).

**NOTE:** Information about and examples of [local ordinances](#) is available on OHP's web as is OHP's Technical Assistance Bulletin 14, [Drafting Effective Historic Preservation Ordinances](#).

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### **Historic Contexts and Surveys (New or Update)**

OHP expects that historic contexts will be developed prior to or in conjunction with survey projects proposed for funding in the CLG grant program. This is in accordance with the Secretary of the Interior's [Standards and Guidelines for Archeology and Historic Preservation](#). OHP's supplemental guidance for developing contexts is available online: [Writing Historic Contexts](#) and [Preferred Format for Historic Contexts](#).

**Historic context statements** provide the foundation for preservation planning and are critical for understanding, identifying, and evaluating historic resources. Based on one or more themes, a geographical area, and periods of significance, context statements describe the broad patterns of historical development of a community or region that are represented by the physical development and character of the built environment, identify important associated property types, and establish eligibility criteria and integrity thresholds. Context-based surveys make it possible to evaluate resources for land use planning purposes without needing to research each individual property. An initial context statement should be developed during the early stages of survey planning in order to utilize cost-effective survey methods that will result in the identification of significant resources. More developed contexts may be developed in conjunction with an ongoing survey, or as a separate activity.

**Surveys** provide information needed to make informed planning decisions, prioritize preservation goals and objectives, develop and implement land use policies, perform environmental reviews pursuant to CEQA, develop adaptive reuse and heritage tourism initiatives, and educate the public and increase the understanding of and appreciation for the built environment as a tangible reminder of the community's history. Surveys also assist in the identification of resources worthy of designation at the local, state or federal levels as well as properties potentially eligible for tax benefits or other preservation incentives.

Applications for survey projects must identify whether the survey will be a reconnaissance or an intensive level survey and the approximate acreage to be surveyed. A map of the proposed area to be surveyed must be included with application. Note: OHP is in the process of developing a new data platform with GIS components for the State Historical Resources Inventory. Survey projects will need to provide geo-coded mapping information;

standards and format requirements are being developed as this manual is being prepared. Please check with the survey coordinator if you have questions.

You must include the approximate acreage that will be covered in the survey.

Oral histories are often the only way to document community or neighborhood histories that are not identified through standard public records but are richly represented in the memories of the people and their associated cultural values. An oral history project should be structured to inform the development of the historic context and/or survey.

When determining a community's survey needs it is important to consider how much is currently known about the existing historical resources and whether there are specific property types or neighborhoods being threatened by development or other changes.

**OHP encourages the use of electronic capture and management of survey data and has developed protocols for data exchange with OHP for inclusion in the State Historic Resources Inventory (SHRI). Please contact OHP staff for information on electronic equivalents to DPR 523 paper forms.**

**NOTE:** All surveys must be prepared according to [National Register Bulletin 24: Guidelines for Local Surveys: A Basis for Preservation Planning Part 1 and Part 2](#), and the [Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation](#). Directions for completing DPR 523 forms are found in [Instructions for Recording Historical Resources](#). Survey data will be incorporated into the [State Historic Resources Inventory](#) maintained by OHP as part of the California Historical Resources Information System (CHRIS).

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### **National Register of Historic Places District Nominations and Multiple Property Submissions**

The National Register plays a vital role in historic preservation as a planning tool; as a basis for tax act certification and economic revitalization; as a research tool, and for the recognition it bestows on designated properties. OHP encourages the listing of all properties that meet the National Register eligibility criteria. However, OHP prefers to fund nominations for properties that will benefit the most from designation and will benefit the most resources.

**OHP will consider funding the nomination of historic districts, but not individual properties. OHP will also consider funding the nomination of groups of resources using the Multiple Property Submission (MPS) approach.** As noted in [National Register Bulletin 16B: How to Complete the National Register Multiple Property Documentation Form](#), "the Multiple Property Documentation Form streamlines the method of organizing information collected in surveys and research for registration and preservation planning purposes." MPS streamline the future nomination of individually eligible resources and districts that meet the registration criteria established in the historic context.

When determining what resources to nominate it is important to consider how the community will benefit and whether the property owners will support designation. The

nomination process can help educate property owners and other members of the community about the economic, social and aesthetic values of historic preservation and the significance of the community's past as represented in the environment. Grant proposals for National Register district nominations should provide evidence of community and property owner support.

**NOTE:** National Register applications must be prepared according to [National Register Bulletin 15: How to Apply the National Register Criteria for Evaluation](#), [National Register Bulletin 16A: How to Complete the National Register Registration Form](#), and for Multiple Property Submissions, [National Register Bulletin 16B: How to Complete the National Register Multiple Property Documentation Form](#).

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### **Archaeological Preservation Plan/Ordinance**

**OHP encourages local governments to develop and implement archaeological preservation plans/Ordinances.** Archaeological resources offer tangible links to the community's shared heritage and play a valuable role in enriching the daily experience of the community. The development and implementation of an archaeological preservation plan enables a community to better coordinate its efforts to manage the diverse values of its archaeological resources and optimize its ability to comply with local, state, and federal environmental regulations in timely and cost efficient ways. Information about archaeological resources can be an important component in developing or enhancing a community's heritage tourism program, enabling a community to realize real fiscal dividends from its archaeological resource base while enriching the understanding and appreciation of its heritage.

Elements of the landscape in every community, archaeological resources include the ancient prehistoric material remains of Native American life that predate the modern establishment of a community as well as the historic material remains of each different phase of a community's development. Accumulations of such remains are typically found as inconspicuous deposits beneath the streets, sidewalks, buildings, and landscaping of a community's commercial and residential districts, and also in a community's open spaces.

Archaeological preservation plans should include four primary elements:

- **Historic context**
- **Inventory** of archaeological resources
- **Significance criteria**
- **Protection measures**

Such plans can be effective vehicles for protection of local archeological sites that contain otherwise unobtainable information about the community's past and can contribute much to the community's understanding of itself. Preservation planning for archeology, as with other aspects of historic preservation, is most successful when done pro-actively, rather than through regulatory review of proposed construction projects.

**NOTE:** Archeological Assistance Technical Briefs are available from the [National Park Service's Archeology and Ethnography Program](#). Archeological surveys must be carried out in accordance with [National Register Bulletin 24: Guidelines for Local Surveys: A Basis for Preservation Planning](#) and the [Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation](#).

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### **Design Guidelines for Historic Properties (New or Update)**

**OHP will consider CLG grant applications for projects that address the development of design guidelines or the revision of existing design guidelines.** Design guidelines are the basis for local review of work proposals on historic properties. They can:

- Explain, expand and interpret general design criteria often found in the preservation ordinance;
- Provide a basis for making fair decisions;
- Protect the value of investments in historic properties and neighborhoods that might be threatened by poorly managed growth;
- Reinforce the character of a historic area;
- Ensure consistence in the design review process; and
- Provide predictability for anyone working on a historic property.

Guidelines may address design community-wide, focus on particular property types or styles, or treat particular neighborhoods or districts. Applicants must demonstrate a commitment to developing guidelines that are based on the principles in *The Secretary of the Interior's Standards for the Treatment of Historic Properties* and that are developed within a context of maximum public participation opportunities.

NOTE: Information about design guidelines is available in [Working on the Past in Local Historic Districts](#), an online National Park Service tutorial.

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### **Preservation Education and Outreach Programs**

**OHP will consider funding educational and outreach programs that promote historic preservation at a community level.** Grant applications should indicate how the proposed program meets a critical need in a way that is both innovative, cost-effective and reaches a wide audience. The types of projects that will be considered may include but are not limited to:

- Hosting a regional historic preservation workshop;
- Hosting webinars or developing eLearning on historic preservation topics;
- Developing a mobile app for making information available about local historic resources;

- Developing educational materials and outreach efforts to provide homeowners with guidance regarding good design solutions, appropriate materials, and sources for such materials to help homeowners better preserve and maintain their older properties;
- Developing a citizen's guide to historic preservation in your community which is available in print and online; or
- Collaborating with local educators to develop a curriculum module that engages students in learning more about the built environment and the community's history.

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### **Historic Structure Reports (HSR) and Mini-HSR Preservation Plans (HSRPP)**

OHP will consider funding Historic Structures Reports and Mini-HSR Preservation Plans. While HSRs and Mini-HSR Preservation Plans include many of the same components (history, existing conditions, materials analysis, maintenance considerations, etc.), they are different planning documents. In an HSR, the history and existing conditions sections are given equal attention as the treatment and recommendations sections, while the focus of the Mini-HSR Preservation Plan is on the project-specific treatment and recommendations sections. Before choosing an HSR or Mini-HSR Preservation Plan, the local government should determine how the treatment recommendations will be used after the document is completed, i.e., will an extensive restoration occur or rather a select area of repair to a building. Where funding is limited and a historic structure is at risk, a Preservation Plan can provide the information needed to efficiently and appropriately protect the resource.

It is important to include information in the grant application about the current status of the property and the need for a historic structure report or Mini-HSR/Preservation Plan which answers the following questions:

- What is the historical or architectural significance of the property?
- Was it included in a survey?
- How has the property been designated, e.g., local designation, National Register of Historic Places, California Register of Historical Resources, California Historical Landmark, Point of Historical Interest?
- Who is the owner of the property?
- Does the public use the property?
- What are the foreseeable uses of the property?
- Are there threats to the property?
- Under the ordinance, what jurisdiction does the local government have over the property?

**NOTE:** For more information see [Historic Structure Report Format](#) . Proposed work must conform to [The Secretary of the Interior's Standards for the Treatment of Historic Properties](#).

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## **Information Management and Technology**

OHP will consider CLG grant applications for projects that involve the innovative application of technology in acquiring, managing, and disseminating information about local historic resources. OHP encourages all local governments to make information about their historic preservation programs available online. Software costs and licensing fees are allowable project costs. The types of projects that will be considered may include but are not limited to:

- phone applications
- website design
- development of databases

OHP is promoting electronic data management and exchange and has developed standards for digital data submittals. Please consult with OHP staff regarding electronic data standards for proposed projects.

## **Climate Actions, Sustainability, and Other Considerations**

In order to meet carbon reduction and other climate change goals, there is an increasing recognition in the role that cultural heritage can play in helping to create more resilient communities. How historic properties can be modified for less carbon emissions while retaining its character defining features, the modification/creation of ordinances/policies to include historic resources in planning and adaptation goals, the role of cultural resources in larger landscape initiatives, etc., are all opportunities local governments may be considering. Sustainability initiatives that include cultural resources for greater outcomes are also things for which local governments are increasingly interested.

Sea level rise and changes in weather patterns have the potential to adversely impact communities, historic properties and cultural resources. For example, communities might consider surveying or mapping properties that would be affected by climate change. Studying the impact of the loss of cultural resources on the community, the loss of place, is an important topic.

Does your local government have an idea for a project that does not fit easily into one of the categories outlined above? The OHP will consider grant proposals that facilitate the integration of historic preservation planning into broader land-use planning activities and decision-making.

Additionally, for projects that involve new or innovative approaches and activities intended to promote the identification, evaluation, and preservation of historic resources, OHP will consider grant proposals.

**NOTE: For more information see: [California Cultural Resources Climate Change Task Force](#); [San Antonio Climate Ready: A Pathway for Climate Action & Adaption](#); [National Park Service, Climate Change](#); and [Advisory Council on Historic Preservation Climate Adaptation & Resilience](#), and [Sustainability Climate Resilience](#).**

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## WHAT WILL NOT BE FUNDED?

Due to limited funds, OHP will not fund proposals for the following types of projects:

- Construction, restoration, rehabilitation, or stabilization of buildings and structures
- Acquisition of historic properties
- Purchase of computers, or other equipment costing more than \$5000
- National Register nominations for individual properties
- Travel or registration costs for staff or commissioner training.

## HOW ARE GRANT RECIPIENTS SELECTED?

Grants are awarded to CLGs on a competitive basis through a review process which considers the proposed scope of work, the plan to administer the project, the benefits of the proposed project to the community, and the budget. The State Historic Preservation Officer (SHPO) will convene an application review committee made up of both fiscal and program staff from the OHP. The committee will rank applications in order of their scores and recommend to the SHPO awarding grants for the highest ranked applications.

***NOTE: In recent years, OHP has awarded grants to CLGs who subsequently requested a reduction in the scope of work because the consultants who responded to the RFPs were unwilling to complete the project for the allotted amount of money. Because this action could be interpreted by federal auditors as a fraudulent act to secure a grant under false pretenses, it is critical that applicants determine a realistic scope of work for the funds available for the proposed projects before submitting a grant application.***

## WHAT ARE THE SELECTION CRITERIA?

A copy of the "Grant Application Score Sheet" used by OHP reviewers follows this section. Each application will be reviewed and scored by two or more reviewers, including a fiscal reviewer and a program reviewer. The narrative for each section should ***briefly and concisely*** answer the following questions:

### ***PROJECT SCOPE (60 Points)***

**Need(s) (25 Points):** What local historic preservation need(s) does the proposed project address? How does the proposed project relate to the local government's preservation plan? Why is the proposed project a priority? How will the proposed project benefit the community? How does the project relate to the Statewide Historic Preservation Plan?

**Project Activities (15 Points):** What activities will be carried out to complete the proposed project? Who will be responsible for doing what? Does the proposed project use the most efficient, cost-effective way of addressing identified preservation needs?

**Public Involvement (10 Points):** How will the public be involved in the project? How will the product(s) be made available to the public?

**Deliverables (10 Points):** What product(s) will be derived from the project? Will the product(s) be in draft or final adopted form? How will the product(s) be used by the local government?

**ADMINISTRATION (15 Points):** Are the personnel and methods to be utilized clearly described and appropriate for achieving project objectives? Is the time schedule realistic?

**BUDGET (15 Points):** Are anticipated costs to accomplish project activities realistic, reasonable, and necessary? Is the cost basis for the budget justified and documented?

**RELATIVE NEED (10 Points):** OHP Reviewers will assess the relative need for the proposed project when compared with the other proposed projects in this grant cycle.

### ***DEVELOPMENT POINTS (5 Points)***

In an effort to encourage CLGs who have not applied for a CLG grant within the last three grant cycles and CLGs who have applied but not received a CLG grant within the last three grant cycles (beginning with 2018-2019) will be given an additional 5 points.

### ***PENALTY POINTS (10 Points)***

At OHP's discretion, up to 10 points may be *deducted*, based on how well the CLG has met CLG program requirements and previous grant contractual deadlines and terms, within the past three grant cycles (beginning with 2018-2019).



## 2021-2022 CLG GRANTS SELECTION SCORE SHEET

APPLICANT

TYPE OF PROJECT

Reviewer	Date	OVERALL SCORE	
Project's cost, nonfederal share, and activities are eligible for a HPF grant.		Yes___	No___
<b>Project Scope (60 points)</b>  NEED(S)	Applicant has identified the local historic preservation need(s) the proposed project will address. (10 points)  Applicant has explained how the proposed project relates to the local and state preservation plans and why it is a priority. (10 points)  Applicant has explained how the proposed project will benefit the community. (5 points)	_____ _____ _____	
ACTIVITIES	Applicant has described the activities to be carried out using grant and identified who will be responsible for what. (10 points)  Applicant has demonstrated how project activities will efficiently and effectively address the identified preservation needs. (5 points)	_____ _____	
PUBLIC INVOLVEMENT	Applicant has explained how the public will be involved in project and how the deliverables will be made available to the public. (10 points)	_____	
DELIVERABLES	Applicant has explained what products will be delivered. (10 points)	_____	
	<b>PROJECT SCOPE</b>	<b>Total</b>	_____
<b>Administration (15 points)</b>	Personnel and methods to be utilized are appropriate for achieving objectives. Time schedule is realistic and achievable. (15 points)  <b>ADMINISTRATION</b>		_____
<b>Budget (15 points)</b>	Anticipated costs to accomplish project activities are realistic, reasonable, and necessary. (15 points)  <b>BUDGET</b>	<b>Total</b>	_____
<b>Relative Need (10 Points)</b>	OHP's assessment of relative need.  <b>RELATIVE NEED</b>	<b>Total</b>	_____
<b>Development (5 points)</b>	Applicant has not applied for or has applied but not received a CLG grant within the last three grant cycles. (5 points)	<b>Total</b>	_____
<b>Penalty Points (10 points)</b>	At OHP's discretion, up to 10 points may be deducted based on how well the CLG has met previous CLG grant contractual deadlines and terms.	<b>Total</b>	_____
		<b>GRAND TOTAL</b>	_____

Score applications based on the following scales:

Scale	Not At All	Not Adequately	Generally True	Mostly True	Absolutely
5 Point	0	1	2-3	4	5
10 Point	0	1-3	4-6	7-9	10
15 Point	0	1-5	6-9	10-14	15

## **GOOD GRANT MANAGEMENT**

Good grant management begins with planning for and developing the grant proposal for a specific project. Grant applications need to show a strong link between the preservation planning needs and priorities of the local government and the proposed project. Applications need to demonstrate an understanding of the most effective and efficient ways for carrying out the proposed project. It is important to design a project that can be completed within the project period and for the budget available. If the proposed project is a component or phase of a larger project, the grant application needs to indicate how the project will further the goals of the larger project.

Federal grant recipients have certain responsibilities for project execution including managing consultants, making regular progress reports, financial administration, and meeting performance deadlines which are spelled out in the Scope of Work and the contract terms. Project staff members need to coordinate and communicate with commissions and boards as well as other departments within the city or county to ensure that legal, business and project goals and objectives are supported and approved in a timely fashion.

**Good grant management also involves regular communication with OHP.** OHP's concerns are twofold: meeting federal grant requirements and helping the local government get a good product that will serve the needs of the local government and warrant the costs associated with it. Quarterly progress reports from the local government are one of the ways to ensure that a project is moving to completion; they are also a way to identify if there are circumstances that threaten completion of the project. Communication with OHP should not be restricted to quarterly reports; OHP staff are available by phone or email when questions arise, or potential problems emerge.

## **CONFORMANCE WITH THE SECRETARY OF THE INTERIOR'S STANDARDS AND GUIDELINES**

All completed projects must conform to or meet the applicable sections of [Archeology and Historic Preservation: Secretary of the Interior's Standards and Guidelines](#) (SOIS, as amended and annotated), including standards for:

- planning,
- identification,
- evaluation,
- registration,
- documentation: historical, archaeological, architectural, engineering
- historic preservation projects,
- professional qualifications

**NOTE:** Because the OHP is required to pass through a specific amount of money as a condition of HPF funding, if one or more CLG grant recipients default or withdraw during the project period, the OHP is placed at risk for failing to comply with the provisions of its contract with the NPS. Undistributed funds must be returned to the NPS at the end of the project period. This denies the citizens of California, in general, and Certified Local Governments, specifically, the full benefit of federal funds allocated for their use, penalizes the OHP, and threatens future funding levels for California. Thus, it is critical that grant recipients inform OHP staff immediately should situations arise that have the potential to interfere with completion of the project and expenditure of funds as contracted. The OHP can then attempt to redistribute the funds to other CLGs before the end of the grant period.

## CREATING A BUDGET

Grants will be matched on a 60% Federal/40% applicant basis. Other than Community Development Block Grant (CDBG) and revenue sharing funds, no federal funds may constitute the match. The matching share must contribute directly to implementation of the grant proposal once the grant agreement is executed. In calculating match, use the following formula:

Amount of funds requested  $\div$  .6 = Total Project Cost  
 Total Project Cost  $\times$  .4 = Required Matching Share

**EXAMPLE:** If you are requesting a grant of \$40,000, the required match will be \$26,680; the total cost of the project will be at least \$66,700..

\$40,000  $\div$  .6 = \$66,700 (total project cost)  
 \$66,700  $\times$  .4 = \$26,680 (required match)

- Use whole dollar amounts for grant request, budget items and requests for reimbursement: for example: \$40,000 not \$39,987 or \$10.00, not \$9.67.
- All matching share must contribute to the implementation of the undertaking being proposed. For example, not all of the commission or staff's time can be counted--only the time necessary for carrying out the proposed grant activity.

**EXAMPLE: Source of Non-Federal Match**

Donor: City/County	Donor: City/County
Source: General Fund	Source: Volunteers
Kind: Employee Wages	Kind: In-kind
Amount: \$1,680	Amount: \$3,500

The following suggestions represent local activities and donations that can be used to match the grant and meet federal requirements. List each staff person and/or volunteer by title. Indicate how much time they will spend on project tasks and values associated with those tasks. Show how you determined these costs. Briefly describe the work to be accomplished.

**Volunteers:** Typical volunteer work includes field survey work, historic and architectural research, photography, mapping, typing, bookkeeping, writing, design and development of printed materials or websites. When volunteers who meet the Secretary of the Interior's Professional Qualifications standards (36 CFR Part 61) for historian, architectural historian, architecture, historic architecture, prehistoric archeology, or historic archeology donate their *professional services*, compute the value of the service at their professional rates, not to exceed the maximum salary of \$99.18 per hour or \$793.44 per day.

In-kind services provided by volunteers must be documented hour-by-hour on daily time sheets (see appendix or website for the form) with two signatures -- no exceptions! Payroll printouts (highlighted for easy OHP interpretation) are acceptable documentation for paid staff time.

For volunteers who do not meet the Secretary of the Interior's professional qualifications or are donating their time but not specifically their professional services, compute the value of the service at federal minimum wage rate per hour. Show method of determining pay rate for volunteers. Documentation may include previous invoices or federal income tax evaluations. **Call OHP if you have questions about the value of volunteered services.**

**Example:**

- Architects (2 @ 18 hrs. each @ \$50/hr. = \$1,800.00 "Two architects who serve on the preservation commission will contribute eighteen hours each to help train volunteers in how to recognize architectural styles and review the architectural descriptions on survey documents."
- Six preservation commissioners will review draft survey findings. 6 @ 15 hours each @ \$10.50/hr.\* = \$945.00.

**Example:**

- Volunteer with BA in History (1) 40 hrs. @ \$20/hr. = \$800.00. Volunteer will do primary and secondary research under the supervision of the consultant.
- Volunteer with 2 years college, History major (1) 40 hrs. @ \$10.00\*/hr. = \$400.00. (State explicitly how hours will be used.)
- Volunteer with no experience (1) 40 hrs. @ \$12.00\*/hr. = \$420.00 (State explicitly how hours will be used.)

- Agency Staff: Compute the value on the basis of usual salary and fringe benefits. Documentation in the form of time sheets or payroll vouchers must be kept for submittal with billings. Federal rules allow a maximum salary of \$94.42 per hour, excluding benefits. Break out salary, benefits, and indirect overhead in document.
- \* January 2010, California's minimum wage increased to \$12.00/hr.

**Example:**

- Historian (1) 80 hrs. @ \$30/hr. = \$2400.00. Historian will be responsible for approximately 50 hours of archival research and 30 hours of developing significance statements on survey forms.
- Office technician (1) 80 hours @ \$20/hr. = \$1600.00. Office technician will acquire parcel APNs and populate database in preparation for survey field work; mail letters to approximately 400 residents within survey project area and print and distribute draft and final survey records to commissioners and others.

List each person to be paid directly from grant funds by title and salary, including fringe benefits. Do not include contractors and sub grantees here. **The grant application must include résumés showing experience and education for everyone who will be expected to work on the grant project throughout the year.**

***Unless notified otherwise, salaries may not exceed \$99.18 per hour or \$793.44 per day mileage may not exceed 56.0 cents per mile (for both grant and non-Federal match). Benefits, such as Social Security or retirement, health care, vacation, etc., should be separated out.*** (Note: These amounts may change as a result of federal policy changes.)

**Office Space:** Project work area, full-time coordinator's office, workshop-meeting rooms, or darkroom space. This donation is equivalent to local office rental space. Upon award of the grant, forms for documentation of evaluation, donated space, and material will be provided.

**Donated Equipment and Materials:** Includes such items as expendable equipment, office supplies, laboratory supplies, or workshop supplies. Values assessed to donated or contributed equipment and materials included as matching share must be reasonable and must not exceed the fair market value at the time of donation. The basis for determining the value must be documented and available for audit.

**Other Donations:** Travel costs (see federal rate guide for California below), and printing costs such as duplication, manuals, instructions, maps and guides. (This donation does not include elaborate publications.)

**Indirect Costs:** Local governments may also charge an administrative or "indirect" cost for administrative services in support of staff salaries and benefits or government commissions (accounting, budgets, information technology, etc.) You must obtain from your business office and submit with your application a *Federal Rate Agreement* for your city or county with a federal agency. Charges for indirect costs may be used ONLY if a copy of the rate agreement letter from the appropriate federal agency accompanies the application. (Check

with your business department.) Indirect costs include personnel, budget, business, accounting and other office costs which support a staff position. The maximum allowable indirect cost is 25% of the total grant amount even if rate agreement allows a greater percentage to be charged. HPF grant rules supersede any higher approved federal rate.

### Per Diem Rates

The [Federal Per Diem Rates for California](#) as established by the U.S. General Services Administration is available online. Rates vary county to county. You must use the rate for the location where the per diem is incurred. In some cases where the State's policies are more restrictive, those rates are quoted, including mileage. **The maximum mileage reimbursement rate (as of 1 January 2021) is 56.0 cents per mile.**

Actual costs of lodging and meals are reimbursed provided they do not exceed listed Federal Per Diem limits. Copies of receipts for lodging and meals must accompany disbursement requests. Rental cars and taxis costs are also allowable but only with receipts.

These travel rates must be used in planning grant application budgets and for reimbursement requests. Costs higher than those shown in the [Federal Per Diem Rates for California](#) will not be reimbursed.

Cost Categories	Rate used to Calculate Cost	Cash from Grant	Other Cash	In-Kind Services
<b>Contracted Services*</b>	Fixed Fee	\$25,000	\$7,500	
<b>Salaried Employees*</b> Sr. Planner	200 hrs @ \$37/hr + Fringe @36.18%		\$7,400 \$2589	
Clerical	75 hrs @\$ 22 Fringe 34.98%		\$1650 \$577	
<b>Volunteers*</b> Review proposals, participate in interviews, review & comments on three drafts of deliverables	6 volunteers (commissioner) @50 hrs each @ \$10.50/hr			\$3150

<b>Supplies, copying, postage, etc.</b> (Specify)  Printing – 10 bound copies of final deliverables – donated by local printer				\$500
<b>Totals</b>		\$25,000	\$17,127	\$3.650

\* Rate shall not exceed a salary of \$99.18 per hour or \$793.44 per day.

\*\* Maximum allowable car mileage rate is 56.0 cents per mile. \_.

### **SAMPLE BUDGET – Section C in Grant Application**

Grant Amount: \$25,000 = 60% Federal money

Required match from CLG of 40% = \$16.667

City's actual match (Other Cash + In-kind) = \$19,982 – more than needed to meet 40%

In this situation, the CLG added cash to the amount to be paid to the consultant and counted the senior planner's and clerical staff's time spent on the project as their cash match. They also have \$2855 in-kind match based on the work of their volunteer commissioners and the donated printing services.

## CONSULTANTS AND CONTRACT SERVICES

If you will be using a consultant for the proposed project, you may find it helpful in the planning stage of preparing the grant proposal to informally contact several to get an idea of whether the proposed budget will be adequate to complete the project or what you can realistically expect to accomplish within your budget. Keep in mind that larger firms typically have higher overhead costs than small firms or individual consultants. On the other hand, large firms may have a wider range of skills and expertise to draw upon.

**Consultants providing services costing \$5000 or more must be selected through a competitive Request for Proposal process.** To ensure that the CLG receives the product contracted for within the project period with the funds available, OHP recommends that contracts with consultants be for a fixed rate rather than an hourly salary.

## PREPARING AN RFP

Start the RFP process as soon as possible after you are notified you are a grant recipient. The RFP serves a vital purpose beyond simply soliciting interest in the project. The RFP needs to provide clear information about what will be expected of the consultant so that consultants can determine their interest in project and whether the money available is adequate compensation for completing the project, or alternatively, what amount of work they would be willing to complete for the amount of money offered.

Using consultants to complete a grant project successfully requires a firm understanding and agreement about the goals, expected outcomes, and responsibilities of key personnel before the project begins. Take time to develop a well-considered RFP so that interested consultants will have a clear idea of what you expect from them. Because consultants will only do the work they are contracted for, it is important that the RFP and the contract between the consultant and the local government are clear up front about what both parties expect and will provide.

The process of developing a good RFP will help project managers clarify the purpose of the project, appropriate methodology, roles and responsibilities for the consultants and the local government, the steps needed to complete the project satisfactorily, and how deliverables will be evaluated. The check list below identifies most of the issues that should be addressed in an RFP. Individual local governments may have additional requirements.

**OHP must review and approve the RFP *BEFORE* it is distributed. Participant will need to provide OHP with an RFP distribution and response list (see appendix) and OHP must approve the consultant selection *BEFORE* the contract is executed.**



## RFP CHECKLIST

<b>PROJECT</b>		
	Description of the project	
	Germane background information	
	Purpose and authority for the project	
	Funding sources	
	Amount of \$\$\$ available for project	
	Time frame for project to be accomplished in	
	How public will be involved; role of consultant with public	
<b>SCOPE OF WORK</b>		
	Tasks and/or services consultants will be responsible for	
	Meetings consultant is expected to participate in	
	Deliverables - Draft and final products	
	Schedule - Milestones for drafts and progress reports	
	Formats for deliverables	
	Standards deliverables must meet	
	Tasks and/or services local government will be responsible for	
	Tasks and/or services volunteers will be responsible for	
	What will be expected of the consultant and the local government if the volunteers fail to deliver the anticipated components?	
<b>PERSONNEL – CONSULTANT</b>		
	Required skills, qualifications, and abilities for lead personnel	
	Desired skills and prior experience	
<b>RFP RESPONSE SUBMITTAL</b>		
	Proposal response requirements/format	
	Review process	
	Criteria that will be used to evaluate proposals	
	Time for decision	
<b>CONTRACT</b>		
	Terms of contract	
	Certifications	
	Licenses	
	Insurances	
	Billing - How and when payments will be made	

## LOCAL GOVERNMENT APPROVALS

Because many communities require the approval of elected or other local government officials to receive grants or contract for services, OHP recommends that grant applicants consult the appropriate individuals during the planning process and, as far as possible, obtain the necessary approvals prior to submitting the grant application. OHP also strongly recommends that the grant writer/applicant consult with local planning staff and members of the local preservation commission to gain input and support for the proposed project.

An authorized representative for the local government must sign original application. This should be the person who is legally responsible for executing all documents including the contract which assures a matching share, e.g., Director of Planning.

## GRANTEE'S LEGAL OBLIGATIONS

Grant recipients will be required to execute a **legally** binding agreement which includes a scope of work and [PROJECT GENERAL AND SPECIAL PROVISIONS](#). Please Note the following:

- The agreement between the State and the CLG must be signed and returned by the CLG and received by OHP prior to September 15.
- The project period runs from October 1 to September 30 following.
- Work on the project must begin before Oct 30.
- If a consultant will be used, the consultant should be selected and under contract by October 30.

The scope of work spelled out in the contract between the local government and OHP cannot be substantively changed once the grant is awarded and the contract is signed. That is why it is important to have a good match between the proposed project and the resources needed to bring it to completion. **OHP's contract is with the local government; it is *not* with the consultant. If a consultant fails to perform as expected, submits work that does not meet the SOIS, or fails to deliver draft and final products by or before the deadlines set in the contract, etc., it remains the CLG's responsibility to correct the situation.**

Failure on the part of the CLG to begin the project in a timely manner or to perform as agreed to may result in OHP taking action through a Notice of Default to the CLG and rescinding the grant. Depending on the terms of the contract between the consultant and the city, a consultant's failure to perform could leave the city or county with costs that would not be reimbursed through the grant. OHP typically holds a significant portion of the grant amount in reserve and authorizes disbursement only after it has reviewed and accepted the grant products. OHP recommends that the local government set up their contracts with consultants with a payment schedule that provides the local government with similar control.

When a consultant and volunteers will be used, it is important to clearly delineate the responsibilities of the consultant and the volunteers and to protect the consultant from penalty if the volunteers fail to do their part. Whether or not volunteers or consultants do

what is expected, the local government is expected to deliver the products on the schedule specified in the scope of work and contract with OHP.

Please review the [\*\*PROJECT GENERAL AND SPECIAL PROVISIONS\*\*](#) before completing an application. Highlights of the agreement provisions include:

- **Failure of the Participant to make satisfactory progress or complete the project within the specified period may result in withdrawal of funds. (Note: If Participant determines the full grant amount awarded will not be expended in completing the project the Participant should notify OHP immediately and before the end of the project period, so that surplus funds can be redistributed prior to the end of the project period (September 30, 2021).**
- **Both the State and the Participant may unilaterally terminate the agreement prior to an expenditure of funds.**
- **If Participant fails to comply with the terms of the contract, the State may give 30-day notice to comply. Failure to comply can result in one or more of the following:**
  - **Withholding of funds until deficiency is removed;**
  - **State may administer the project in which case the Participant will reimburse the State for costs and expenses incurred;**
  - **Termination of the agreement with no further payments to be made;**
  - **State may disallow costs; and**
  - **Participant may be disqualified from receiving future grants.**
- **The State shall not be obligated to provide federal funds for work products that, in the opinion of the State, do not conform to the terms of this agreement or to the applicable Secretary of the Interior's Standards.**
- **Principal Investigators or expert practitioners are required to meet the Secretary of the Interior's professional qualification standards, where applicable.**
- **The State must review and approve the RFP before it is distributed.**
- **After selection of an employee or contractor to perform professional work but before making any financial commitment to that person, the Participant shall submit the person's resume to the State for review. The State shall either approve or disapprove use of the person on the project within twenty (20) working days after receipt of the resume.**
- **Work on the project is to begin within 30 days of executing the agreement between the State and the Participant.**
- **If at any point in the project period, it appears that the Participant will not be able to complete the project within the project period or deliver the agreed-**

upon work products, the Participant shall notify OHP immediately. (With adequate notice and lead time, OHP can negotiate with the NPS to transfer or redistribute funds to other projects and amend contracts with participants to receive additional funding.)

- Participant shall make available to the State draft reports, studies, plans, drawings, or other preliminary documents prepared during the project.
- Participant shall submit progress reports and interim work products as scheduled and/or as requested by OHP staff.
- The Participant shall obtain from the State prior approval for: (a) any substantive revision of the scope, objectives, or budget of the project; (b) changes in key persons, including all persons filling positions for which the incumbent must meet the Secretary of the Interior's professional qualifications standards; (c) additional contracts or hiring to perform activities that are central to the project; and (d) new or revised performance or reporting milestones.

## **REQUESTING REIMBURSEMENT**

Instructions for completing Reimbursement Form 417 and the documentation needed to support grant expenditures will be explained in detail when the grant is awarded. Only project activities completed between October 1 and September 30 following are reimbursable.

Reimbursements may be requested at any time during the grant period and it is recommended that grantees request reimbursement at the time of any billings. OHP may withhold up to 50% of the reimbursement, pending receipt and approval of the finished project deliverables.

**Final reimbursement requests must be submitted by October 10 following completion of the project. Final reimbursement will be held by OHP until the project work products are determined to be satisfactory.**

\*\*\*\*\*

## REMINDERS

Please review these guidelines carefully before completing the application. If you have questions, contact OHP staff listed on page 2 of this manual.

**A complete grant application package consists of the required documents and forms:**

- Checklist
- Application
- Certification forms
- Copy of the CLG's Preservation Element, if available
- Resumes and any required documentation.

OHP must **receive** a complete application package via electronic submission no later than Friday **14 May 2021**. Forward to [Lucinda.Woodward@parks.ca.gov](mailto:Lucinda.Woodward@parks.ca.gov).

## 2021-2022 CLG GRANT APPLICATION CHECKLIST

Include checklist in application package. Include documents in order listed below.  
Items in **bold** are available on OHP's [CLG Grants Program](#) website at

- \_\_\_\_\_ CLG GRANT APPLICATION (Including narrative)
- \_\_\_\_\_ Copy of Preservation Element, if available
- \_\_\_\_\_ Applicable Maps and Estimated Acreage (see Application Form) for Survey Projects
- \_\_\_\_\_ Applicable Maps, Photographs, and Significance Statement for NR Projects
- \_\_\_\_\_ Resumes of Key Personnel and/or Volunteers who will work on Project
- \_\_\_\_\_ **PROFESSIONAL QUALIFICATIONS FORM FOR KEY PERSONNEL**
- \_\_\_\_\_ **ENVIRONMENTAL CERTIFICATION**
- \_\_\_\_\_ **CERTIFICATION OF PROFESSIONALISM AND CONFORMANCE**
- \_\_\_\_\_ **ASSURANCES – NON-CONSTRUCTION PROGRAMS CERTIFICATION**
- \_\_\_\_\_ **DUN & BRADSTREET (D-U-N-S) NUMBER**

## 2021-2022 CLG GRANT APPLICATION

CLG APPLICANT: \_\_\_\_\_ County: \_\_\_\_\_

Contact Person	Responsible for PROGRAM Management	Responsible for FISCAL management
Name Title		
Address		
Phone		
FAX		
EMAIL		

### LEGISLATIVE REPRESENTATIVES

	State Senator	State Assembly	U. S Representative
Name			
District			
Address			

Federal \$ Requested \_\_\_\_\_ ☐ Narrative Attached

### TYPE of PROJECT:

<input type="checkbox"/> Archeological Preservation Plan/Ordinance	<input type="checkbox"/> Design Guidelines
<input type="checkbox"/> General Plan Historic Preservation Element	<input type="checkbox"/> Ordinance Revision
<input type="checkbox"/> Historic Context	<input type="checkbox"/> Other Considerations
<input type="checkbox"/> Survey ( <b>Required Information</b> )	
Approx. number of buildings to be surveyed _____	
Reconnaissance Approx. Acreage _____	Intensive Approx. Acreage _____
<input type="checkbox"/> Historic Structure Report/HS Preservation Plan	<input type="checkbox"/> Information Management
<input type="checkbox"/> National Register District or MPD Nomination	<input type="checkbox"/> Education & Outreach

*I have read and will ensure that the applicant CLG will comply with the [Project General and Special Provisions](#) and the Secretary of the Interior's Standards and Guidelines, as applicable.*

\_\_\_\_\_  
Authorized Representative Signature

\_\_\_\_\_  
Date

\_\_\_\_\_  
Name and Title of Authorized Representative

## 2021-2022 Application Narrative Template

Please use the following section headings and provide the content requested for each section in a brief but thorough narrative.

### 1. PROJECT SUMMARY

Summarize in one or two sentences the purpose of the proposed project. A more detailed description will be completed under Project Scope. Indicate if your proposed project addresses State Preservation Plan goals and warrants consideration for bonus points.

**2. PROJECT SCOPE** (60 points) In 2 pages or less clearly and concisely describe the proposed project. Be sure to answer the questions for each section below within the narrative:

- **NEED** (25 Points): What local historic preservation needs does the proposed project address? How does the proposed project relate to the local government's preservation plan? Why is the proposed project a priority? How will the proposed project benefit the community? How does the project relate to the Statewide Historic Preservation Plan?
- **ACTIVITIES** (15 Points): What activities will be necessary tasks to complete the proposed project? Who will be responsible for doing what? How does the proposed project remedy the identified preservation needs? Is the proposed project the most efficient, cost effective way of addressing those needs? How will the public be involved?
- **PUBLIC INVOLVEMENT** (10 Points): How will the public be involved in the project? How will the product(s) be made available to the public?
- **DELIVERABLES** (10 Points): What product(s) will be derived from the project? Will the product(s) be in draft or final adopted form? How will the product(s) be used by the local government?

**3. ADMINISTRATION** (15 points): Demonstrate that project personnel and methods are clear and appropriate to achieving project objectives.

- **PERSONNEL** (5 Points): List names and/or experience of individuals and organizations necessary to implement your project. Include current resumes for key project personnel.
- **SCHEDULE** (5 Points): Create a schedule/calendar for major project activities. It should be realistic and achievable. Distinguish between consultant and local government's activities.



**4. BUDGET** (15 points) Show that budget is reasonable to accomplish major project tasks and activities and that budget items are necessary to accomplish project activities. Provide a sufficiently detailed budget to show basis for cost items including a breakdown of staff and volunteer hours by task. Indicate how these numbers were calculated.

A. Federal funds (Grant) requested

CLG's matching share

\$ \_\_\_\_\_

\$ \_\_\_\_\_

B. Source of Non-Federal Match

Note: In-kind Match activities must directly relate to proposed project

1. Donor \_\_\_\_\_

2. Donor \_\_\_\_\_

Source \_\_\_\_\_

Source \_\_\_\_\_

Kind \_\_\_\_\_

Kind \_\_\_\_\_

Amount \_\_\_\_\_

Amount \_\_\_\_\_

C. (Use a separate sheet to show detail if necessary.)

Cost Categories	Rate used to Calculate Cost	Cash from Grant	Other Cash	In-Kind Services
<b>Contracted Services*</b> (Specify)				
<b>Salaried Employees*</b> Provide a breakdown of staff person, hours, rate & fringe)				
<b>Volunteers*</b> (Provide a breakdown of estimated hours by task)				
<b>Supplies, copying, postage, etc.</b> (Specify)				
<b>Travel Costs **</b>				
<b>Totals</b>				

- \* Rate shall not exceed a salary of \$99.18 per hour or \$793.44 per day.
- \*\* Maximum allowable car mileage rate is 56.0 cents per mile.

**5. DEVELOPMENT POINTS:** (5 points)

Indicate if the CLG is entitled to Development Points and why.

## **APPENDIX**

### **FORMS TO BE INCLUDED IN APPLICATION PACKET**

All of the documents listed below are available by clicking on the title as well as by accessing the [CLG Grants Program](#) webpage.

[ENVIRONMENTAL COMPLIANCE REQUIREMENTS](#)

[CERTIFICATE OF PROFESSIONALISM AND CONFORMANCE](#)

[ASSURANCES - NON-CONSTRUCTION PROGRAMS](#)

### **FORMS TO BE USED IN GRANT REPORTS**

[COMPETITIVE CONTRACTING DOCUMENTATION](#)

[VOLUNTEER OR DONATED LABOR TIMESHEET](#)

### **ONLINE RESOURCES**

Other documents referenced in this manual are available online at the [CLG Grants Program](#) webpage.