



# CITY OF POMONA COUNCIL REPORT

February 3, 2014

To: Honorable Mayor and Members of the City Council

From: Linda Lowry, City Manager

Submitted By: Mark Lazzaretto, Community Development Director

Subject: **Public Hearing – General Plan Amendment (GPA 14-001) Pertaining to the Housing Element Update for the Planning Period October 15, 2013 – October 15, 2021 and Its Submittal to the State Department of Housing and Community Development (HCD) for Certification**

ACTION TAKEN 7-0

(☒) Approved ( ) Denied File No. \_\_\_\_\_

( ) Received & Filed

( ) Continued to

Res. No. 2014-15 Ord. No. \_\_\_\_\_

## OVERVIEW

**Recommendation** - After conducting the public hearing and receiving testimony and public comment, close the public hearing and take the following action: Adopt a resolution (Attachment 1) approving the Draft Housing Element Update of the General Plan (Exhibit A of Attachment 1) and its submittal to the State of California Department of Housing and Community Development (HCD) for certification.

**Fiscal Impact** – There is no fiscal impact with this action

**Public Noticing Requirements** – Pursuant to Section .571 of the Zoning Ordinance, notice of a public hearing is required to be published in a newspaper of local circulation at least 10 days prior to the date of the hearing. Said notice was published in the *Inland Valley Daily Bulletin* on January 13, 2014.

**Previous Related Action** – On January 29, 2014, the Planning Commission reviewed General Plan Amendment (GPA 14-001) and voted 5-0 to adopt Planning Commission Resolution No. 14-003 (Attachment 3) recommending City Council approval of GPA 14-001 approving the Draft Housing Element Update and its submittal to HCD for certification.

**Previous Council Action** – On May 8, 2008, the City Council adopted a resolution approving submission of the 2008-2014 Housing Element of the General Plan HCD.

**Environmental Impact** - Pursuant to the Guidelines for Implementation of the California Environment Quality Act (CEQA), an Initial Study and a Negative Declaration (Attachment 2) have been prepared and reviewed finding that the proposed project will not have a significant effect on the environment. The Initial Study was made available for the required 20-day public review period from January 13, 2014 through February 3, 2014.

## **EXECUTIVE SUMMARY**

General Plan Amendment (GPA 14-001) proposes to amend Pomona's General Plan to update the Housing Element, in compliance with California Government Code §65580 et seq. The Draft Housing Element Update (Exhibit A of Attachment 1) serves as the primary policy document for local decision-making related to effectively addressing the requirements of the Regional Housing Needs Assessment (RHNA) through October 2021. The Department of Housing and Community Development (HCD) is currently reviewing the document for consistency with State law. The document provides the City with a comprehensive set of goals, policies, programs and actions to provide housing opportunities for Pomona's current and future residents.

## **DISCUSSION**

### ***Background***

Pomona's previous Housing Element addressed the planning period through 2014 to correspond with State law and the RHNA. The RHNA for Pomona, which is published by the Southern California Association of Governments (SCAG), quantifies the need for housing in each jurisdiction in a six-county area. The current RHNA identifies housing needs for the period January 1, 2014 through October 31, 2021.

Unlike other elements of the General Plan, the Housing Element is subject to specific statutory requirements and mandatory review by the California Department of Housing and Community Development (HCD) and must be updated by February 12, 2014.

For the 5<sup>th</sup> cycle 2013-2021 Housing Element, HCD is encouraging jurisdictions to use their existing housing element as a base and to prepare an update to reflect demographic changes and new statutory requirements. The Housing Element planning period has been extended to eight years provided that the jurisdiction is in compliance with State Law. Jurisdictions that do not adopt the Housing Element on time and in compliance with statutory requirements will be required to update the Element every four years.

### **Planning Commission Review of GPA 14-001**

On January 29, 2014, the Planning Commission held a public hearing for General Plan Amendment (GPA 14-001). At the conclusion of its discussion, the Commission voted 5-0 to adopt Planning Commission Resolution No. 14-003 recommending City Council approval of GPA 14-001 approving the Draft Housing Element Update and its submittal to HCD for certification.

### **Major Components of the Draft Housing Element Update**

#### **Housing Needs Assessment**

Pursuant to State law, the Housing Element Update presents an analysis of the City's demographic, economic and housing characteristics to help determine the nature of Pomona's current and future housing needs (see Section 10.2 of the Draft Housing Element Update).

### *Community and Household Profile*

The community and household profile includes data and analysis pertaining to population growth, educational attainment, employment, household size and type, household income, housing costs and affordability and special needs groups (e.g., the disabled, elderly and homeless)

### *Housing Characteristics*

The analysis of the City's housing characteristics focuses on housing trends, vacancy, overcrowding, and condition of the housing stock including number of units needing rehabilitation or replacement due to age, poor maintenance and substandard facilities (e.g., incomplete kitchens and bathrooms). It is estimated that over 23,000 units need some measure of repair or rehabilitation due to these factors.

Also addressed is the number of units needing lead based paint remediation or abatement, with an estimated 29,000 units falling into this category. In addition, the analysis recognizes the importance of increasing the energy and water efficiency of the City's housing stock.

As required by State law, the housing needs assessment gives particular attention to potential reductions in the affordable housing stock related to the conversion of assisted rental housing to market-rate housing within the next ten years. As of early 2013, there were fifteen assisted housing developments within Pomona, containing 1,074 assisted affordable units. Preservation and replacement options are presented for conserving affordable units at risk of converting to market-rate units.

### *Regional Housing Needs Assessment (RHNA)*

State law requires that regional councils of government identify for each jurisdiction within the region its "fair share allocation" of the regional housing needs as determined by the California Department of Housing and Community Development (HCD). In assessing regional housing needs, the Southern California Association of Governments (SCAG) periodically undertakes a RHNA within the six-county area encompassing Imperial, Los Angeles, Orange, Riverside, San Bernardino and Ventura Counties. SCAG projects regional expansion by examining historical growth patterns, job creation, household formation rates and other factors to estimate how many households will be added to each community. The RHNA quantifies the need for housing in a jurisdiction by income category in order to allow the community to anticipate and plan for growth.

In October 2012, SCAG adopted the RHNA for the 2014-2021 Housing Element cycle requiring the City of Pomona to provide 3,626 housing units. Of this total, 919 are very low income units, 543 are low income units, 592 are moderate income units, and 1,572 are above moderate income units (see Table 10.2-27 of the Draft Housing Element Update). It is important to recognize that RHNA is a planning target not a construction mandate. The City is required to ensure that land use plans, standards, permit procedures and regulations facilitate the production of a variety of housing types to serve all income levels.

While the City's existing zoning and land use provides adequate sites to fulfill the housing needs established by the RHNA, construction of new units will depend upon owners' timing and development proposals.

## Housing Resources

State law requires that the Housing Element Update identify resources available for meeting the RHNA requirements. The resources discussed fall into two basic categories: financial resources and development sites (see Section 10.3 of the Housing Element Update).

### *Financial Resources*

Even though housing in Pomona is generally less expensive than housing located elsewhere in the Los Angeles region, the median purchase price of a single-family home in Pomona is, nevertheless, unaffordable to a moderate- or lower-income family. Historically, the use of government resources and the resources of affordable housing developers have facilitated the provision of affordable ownership and rental housing in the City. The primary local resource for affordable housing in Pomona was traditionally the Redevelopment Agency's Low- and Moderate-Income Housing Fund. However, dissolution of redevelopment agencies statewide has eliminated funds for low-moderate income housing activities.

### *Land Inventory*

State Housing Element law mandates that each jurisdiction demonstrate it has adequate sites to meet its share of the RHNA allocation. To do so, Pomona was required to complete a parcel-specific "land inventory" that takes into consideration land availability, zoning and development standards, and infrastructure to accommodate this allocation. Found in Technical Appendix A of the Housing Element Update, the inventory includes sites capable of accommodating the RHNA allocation without any need for re-zoning. All of the sites inventoried are located within developed areas where roads, schools and libraries, as well as water, sewer and electrical infrastructure, have already been established.

The vast majority of the properties in the inventory are underutilized infill sites located within the Downtown Pomona Specific Plan area, where transit-oriented development (TOD) opportunities abound and residential densities of up to 100 units per acres are allowed (see Table 1.2-3). This table includes only vacant properties and properties that are significantly underutilized and/or contain structures showing clear signs of age/deferred maintenance. If developed at the maximum allowable density, the properties included in Table 1.2-3 could accommodate projects offering up to 2,738 additional residential units of various types and sizes, providing both rental and ownership opportunities. Even if developed at 50% of the maximum allowable density, these properties could accommodate at least 1,365 additional residential units.

The inventory also demonstrates that several hundred additional units could be accommodated on infill sites located within the R-2 and R-3 multi-family residential zones, which allow up to 15 and 30 dwelling units per acre, respectively (see Tables 1.1-1 and 1.2-1).

## Housing Constraints

Pursuant to State law, the Draft Housing Element Update describes various constraints on housing development including governmental, market and environmental constraints (see Section 10.4 of the Draft Housing Element Update).



### *Governmental Constraints*

Potential governmental constraints include zoning regulations specifying where certain types of housing can be built, development standards that have a disproportionate or negative impact on the development of particular housing types, fees and exactions imposed by the City for various types of residential development, entitlement processing requirements, building code requirements, and building code enforcement activities.

The discussion of the above factors concludes that the “constraints” operating in Pomona do not unduly impede the provision of housing for City residents. A wide variety of housing types can be developed in eleven different base zoning districts and several overlay districts. In addition, the City’s planning costs are lower and review timeframes are significantly shorter than those in many neighboring communities. In short, Pomona’s land use controls, building codes, code compliance program, fees and entitlement processing procedures are necessary to promote the health, safety and welfare of all residents.

However, City code amendments to address recent changes in State law (SB 2) (Government Code §65583 and 65589.5) have not been adopted. SB 2 requires that transitional and supportive housing be treated as a residential use subject only to those restrictions that apply to other residential uses of the same type and in the same zone. In addition, SB2 requires jurisdictions with an unmet need for emergency shelters to identify a zone where such facilities will be allowed by right without Conditional Use Permits or other discretionary permits. The identified zone must have sufficient capacity to accommodate the shelter need and at a minimum, provide capacity for at least one year-round shelter.

To meet the requirements of SB 2, the City has included programs in the Housing Element Update (Programs 2.4 and 2.16) to amend the Zoning Ordinance to provide definitions for transitional and supporting housing and to address development standards, zoning and permit processing for such housing.

### *Market Constraints*

The market constraints operating in Pomona include the shortage of vacant land, the cost of housing construction and lack of financing.

As of January 2008, vacant land in the City comprised only 108 acres, less than one percent of the total developable land, excluding streets and public lands. The little remaining vacant land is scattered throughout the City, particularly in older neighborhoods and industrial districts. Some of the vacant land is already planned for development, and other properties are poorly located or too small to facilitate large scale, efficiently designed development. However, in addition to vacant sites, Pomona has a substantial inventory of underutilized land that has potential for re-use. Some of the underutilized sites, most notably those located Downtown, along commercial corridors and in industrial districts, are large enough to accommodate residential redevelopment at substantially greater densities than currently exist within these neighborhoods.

Regarding costs, the demand for housing in Los Angeles County and throughout most of Southern California has stimulated the escalation of rental and for-sale housing costs. Even with the decline in property values brought about by the economic downturn, the cost of housing in Pomona remains a challenge for lower-income households in search of affordable dwellings.

### *Environmental Constraints*

The Pomona Planning Area contains several significant natural features that impact the design, construction and final cost of new housing. One of the physical constraints on infill housing development in Pomona is steep slopes that preclude residential construction. Another is the threat posed by an earthquake, which is the most significant natural hazard facing Pomona. Ground shaking, landslides and liquefaction are the specific hazards associated with earthquakes. The severity of these hazards depends on several factors, including soil and slope conditions, proximity to the fault, earthquake magnitude and the type of earthquake.

### Review and Evaluation of Previous Housing Element

State Housing Element law requires that each jurisdiction review its previous Housing Element's goals, objectives, policies and programs and assess the effectiveness and progress achieved during the implementation period (see Section 10.5 of the Draft Housing Element Update). The results should be quantified where possible, but may be qualitative where necessary.

The previous Housing Element's goals and policies were analyzed to determine their continued relevancy (see Table 10.5-1). In addition, the programs recommended by the previous Housing Element were considered to determine the success of their implementation and outcomes (see Table 10.5-2). The information included in Tables 10.5-1 and 10.5-2 indicates that the City has made progress in meeting its four primary housing goals, listed below:

- Goal 1: Conserve and improve the condition of the existing affordable housing stock.
- Goal 2: Assist in the development of adequate affordable housing to meet the needs of low- and moderate-income households.
- Goal 3: Ensure availability of appropriately zoned and adequately served sites and continued efficient development review procedures to meet the City's housing needs.
- Goal 4: Promote housing opportunities for all persons regardless of race, religion, sex marital status, ancestry, national origin, family status, physical challenges or color.

Regarding quantified objectives, a total of 1,798 new housing units were constructed, at least 473 units were rehabilitated and 110 affordable units were conserved (i.e., were prevented from converting to market-rate units).

## Housing Plan

As required by State Housing Element law, the Draft Housing Element Update includes a Housing Plan (the Plan) to facilitate and encourage the provision of residential units consistent with the RHNA allocation (see Section 10.6 of the Draft Housing Element Update).

The goals, policies, programs and actions of the Plan emphasize providing new housing via the development of vacant and underutilized sites in the Downtown Pomona Specific Plan area and in multi-family zones. The Plan also emphasizes the rehabilitation of existing housing and the preservation of existing residential neighborhoods, as well as includes a new goal promoting a healthy and sustainable community with opportunities for energy conservation and promotion of green building practices in new developments. In addition, the Plan addresses the need for homeless shelters, transitional/supportive housing and diversity in housing type and size.

The Actions required to implement the plan are of two basic types: on-going actions and single actions with targeted dates for completion.

### *On-Going Actions*

The Plan's on-going actions involve activities designed to improve the housing stock and neighborhoods over time. The magnitude of yearly accomplishments is tied to State and Federal funding levels. The following list provides examples of the Plan's numerous on-going actions:

- As needed, fund capital improvements, establish partnerships with community groups and businesses, and make policy changes to improve substandard neighborhoods.
- Via the CDBG-funded Housing Improvement Program, continue providing 20 grants a year to the elderly, the disabled and extremely low- and lower-income households for code corrections and accessibility improvements.
- Assist approximately 6 low- and/or moderate-income first-time home buyers per year.
- Subject to funding availability, assist the rehabilitation efforts of approximately 10 extremely low- and low-income mobile homeowners per year.
- Assist Family Self-Sufficiency participants with achieving economic independence and self-sufficiency. Currently, 78 participants are enrolled in the program.
- Promote green building practices in new development by incorporating building and site designs that support sustainability

### *Single Actions*

The Plan's single actions are varied in nature and include some proposed legislative acts to be brought forward within the next twelve months. Regarding the proposed legislation, consistent with HCD's requirements, the Plan lists the following amendments to the Pomona Zoning Ordinance (PZO):

- Amend PZO residential sections to provide development standards to include design elements that that invite pedestrian use and walkability.
- Amend PZO Section .520 to comply with current State density bonus law under which applicants are eligible for a range of density bonuses and for one to three incentives, based on the percentage of affordable units in a development.
- Amend PZO provisions related to mobile homes and manufactured housing to conform with California Government Code §65852.3, which requires that the City allow the installation of certified manufactured homes (as opposed to mobile homes) on a foundation system on lots within zones that permit conventional single-family homes.
- Amend PZO Section .062 to provide definitions for emergency shelters, transitional housing, supportive housing and SROs.
- Amend PZO provisions related to homeless shelters, in compliance with State law (SB 2), to allow such shelters by right in a new emergency shelter overlay district, if they meet a set of development and operational standards.
- Amend PZO provisions related to housing development to provide a Site Development Review process in lieu of a Conditional Use Permit process.

### **ENVIRONMENTAL IMPACT**

Pursuant to the Guidelines for Implementation of the California Environment Quality Act (CEQA), an Initial Study and a Negative Declaration (Attachment 2) have been prepared and reviewed finding that the proposed project will not have a significant effect on the environment. The Initial Study was made available for the required 20-day public review period from January 13, 2014 through February 3, 2014.

As stated in the Initial Study, the updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 15, 2021, the Housing Element does not identify, describe, promote, entitle or permit any particular residential development project. The act of adopting the updated Housing Element does not, therefore, have the potential to result in environmental impacts, either limited or cumulative. Potential impacts resulting from the development of any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA

## **PUBLIC & AGENCY COMMENTS**

To date, staff has not received comments from the public pertaining to the Draft Housing Element Update or the Initial Study/ Negative Declaration. However, City staff is working with HCD to ensure that the document complies with State Law. When staff receives comments from the HCD, the comments will be incorporated into the Draft Housing Element. If the changes are substantial, staff will bring the Housing Element back to City Council for consideration.

In addition, various local and state agencies have provided documentation and resources for the Draft Housing Element Update.

## **CONCLUSION**

The Draft Housing Element Update complies with State law and provides the City with a comprehensive set of goals, policies, programs and actions to guide decision-making related to the provision of housing for Pomona's current and future residents.

## **Attachments**

1. Draft City Council Resolution for GPA 14-001 w/ Exhibit A: Draft Housing Element Update
2. Draft Initial Study and Negative Declaration
3. Planning Commission Resolution No. 14-003 adopted on January 29, 2014
4. Planning Commission Public Hearing Report for January 29, 2014 without Attachments





**RESOLUTION NO. 2014-**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF POMONA APPROVING GENERAL PLAN AMENDMENT (GPA 14-001) ADOPTING THE HOUSING ELEMENT UPDATE FOR THE PLANNING PERIOD OCTOBER 15, 2013 – OCTOBER 15, 2021 AND APPROVING ITS SUBMITTAL TO THE STATE OF CALIFORNIA DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT (HCD) FOR CERTIFICATION**

**WHEREAS**, the City of Pomona initiated General Plan Amendment (GPA 14-001) for the purpose of updating the Housing Element of the Pomona General Plan;

**WHEREAS**, pursuant to California state law (Government Code Section 65580 et seq.), the Housing Element must be updated for the planning period October 15, 2021 through October 15, 2021;

**WHEREAS**, the Planning Commission of the City of Pomona has, after giving notice thereof as required by law, held a public hearing on January 29, 2014, concerning GPA 14-001;

**WHEREAS**, on January 29, 2014, the Planning Commission adopted Resolution No. 14-003, recommending City Council approval of GPA 14-001;

**WHEREAS**, the City Council of the City of Pomona has, after giving notice thereof as required by law, held a public hearing on February 3, 2014, concerning GPA 14-001; and

**WHEREAS**, the City Council has carefully considered all pertinent testimony and the staff report offered in the case as presented at the public hearing.

**NOW, THEREFORE, BE IT HEREBY RESOLVED** by the City Council of the City of Pomona, California as follows:

**SECTION 1.** Pursuant to the Guidelines for Implementation of the California Environment Quality Act (CEQA), an Initial Study and a Negative Declaration have been prepared and reviewed finding that the proposed project will not have a significant effect on the environment. The Initial Study was made available for the required 20-day public review period, beginning on January 13, 2014 and concluding on February 3, 2014. The City Council hereby adopts said Negative Declaration.

**SECTION 2.** Based on consideration of the whole record before it including, but not limited to, the staff report, public testimony received at the public hearing on this matter, and evidence made part of the public record, the City Council hereby finds that the proposed General Plan Amendment (GPA 14-001) is in the public interest and in the interest of the furtherance of the public health, safety, and welfare and is consistent with the goals, objectives, policies, and programs of the Pomona General Plan.

**SECTION 3.** The City Council of the City of Pomona hereby approves General Plan Amendment (GPA 14-001) to amend the City of Pomona General Plan to update the Housing Element for the planning period October 15, 2014 through October 15, 2021, and approves submittal of the Draft Housing Element Update, attached hereto as Exhibit A, to the State of California Department of Housing and Community Development (HCD) for certification.

**SECTION 4.** The City Clerk shall attest and certify to the passage and adoption of this Resolution.

**APPROVED AND PASSED THIS 3<sup>RD</sup> DAY OF FEBRUARY, 2014**

**ATTEST:**

**CITY OF POMONA:**

\_\_\_\_\_  
Eva M. Buice, City Clerk

\_\_\_\_\_  
Elliott Rothman, Mayor

**APPROVED AS TO FORM:**

\_\_\_\_\_  
Arnold Alvarez-Glasman, City Attorney

STATE OF CALIFORNIA  
COUNTY OF LOS ANGELES  
CITY OF POMONA

I, EVA BUICE, CITY CLERK of the City of Pomona do hereby certify that the foregoing Resolution was adopted at a regular meeting of the City Council of the City of Pomona held on the 3<sup>rd</sup> day of February, 2014 by the following vote:

AYES: COUNCILMEMBERS:  
NOES: COUNCILMEMBERS:  
ABSENT: COUNCILMEMBERS:  
ABSTAIN: COUNCILMEMBERS:

\_\_\_\_\_  
Eva Buice, City Clerk

“Pursuant to Resolution No. 76-258 of the City of Pomona, the time in which judicial review of this action must be sought is governed by Sec. 1094.6 C.C.P.”



## ***City of Pomona***

### **DRAFT INITIAL STUDY AND NEGATIVE DECLARATION**

### **Housing Element of the General Plan, 2013-2021**

Prepared by:

City of Pomona  
Community Development Department  
505 S. Garey Avenue  
Pomona, California 91769  
(909) 620-2191

Contact: Brad Johnson, Planning Manager

January 7, 2014





# CITY OF POMONA

## ENVIRONMENTAL CHECKLIST

### EXECUTIVE SUMMARY:

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The City of Pomona has initiated a General Plan Amendment (GPA 14-001), proposing to amend its General Plan to update the Housing Element for the planning period October 15, 2013 through October 15, 2021. In accordance with the California Environmental Quality Act (CEQA) (California Public Resources Code Section 21000 *et seq.*) and the CEQA Guidelines (California Code of Regulations Title 14, Chapter 3, Section 15000 *et seq.*), the City has prepared this Initial Study (IS) to analyze potential direct and indirect environmental effects resulting from approval of GPA 14-001. Based on the findings of the IS, a Negative Declaration (ND) has also been prepared.

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**Project title:** General Plan Amendment (GPA 14-001) amending the City of Pomona General Plan for adoption of the 2013-2021 Housing Element

**A. Lead agency:** City of Pomona  
505 S. Garey Avenue  
Pomona, California 91766

**Contact person:** Brad Johnson, Planning Manager  
909.620.2191

**Project sponsor:** City of Pomona  
505 S. Garey Avenue  
Pomona, California 91766

**B. Project location:** Citywide

Regionally, the City of Pomona is located at the eastern edge of Los Angeles County, approximately 25 miles east of downtown Los Angeles.

**Project description:** A component of the Pomona General Plan, the Housing Element presents an analysis of the City's demographic, economic, and housing characteristics. Consistent with the provisions of California Government Code Section 65580 *et seq.* and with the goals and policies of the other General Plan elements, the updated Housing Element also presents a comprehensive Housing Plan for the planning period October 15, 2013 through October 15, 2021.

Pomona's previous Housing Element addressed the planning period January 1, 2008 through June 30, 2014 to correspond with State law and the Regional Housing Needs Assessment (RHNA). The RHNA for Pomona, which is published by the Southern California Association of Governments (SCAG), quantifies the need for housing in each jurisdiction in a six-county area. The new RHNA for the 2013-2021 Housing Element cycle was published by SCAG in October 2012 and addresses housing needs for the planning period January 1, 2014 through October 31, 2021. The RHNA for this period, presented in Table 10.2-27 of the updated Housing Element, identifies 3,626 dwelling units as Pomona's total "fair share" of the

housing need. Of this total, 919 units (26%) are very low income, 543 units (15%) are low income, 592 units (16%) are moderate income, and 1,572 units (43%) are above moderate income.

State Housing Element law mandates that each jurisdiction demonstrate it has adequate sites to meet its share of the RHNA allocation. To do so, Pomona was required to complete a parcel specific "land inventory" that takes into consideration land availability, zoning and development standards, and infrastructure to accommodate this allocation. Found in Appendix A of the updated Housing Element, the inventory includes sites capable of accommodating the RHNA allocation *without any need for re-zoning*.

All of the sites inventoried are located within developed areas where roads, schools and libraries, as well as water, sewer and electrical infrastructure, have already been established. The vast majority of the properties are underutilized infill sites located within the Downtown Pomona Specific Plan area, where transit-oriented development (TOD) opportunities abound and residential densities of up to 100 units per acres are allowed. The inventory also demonstrates that several hundred additional units could be accommodated on infill sites located within the R-2 and R-3 multi-family residential zones, which allow up to 15 and 30 dwelling units per acre, respectively.

As required by State Housing Element law, the updated Housing Element includes a Housing Plan (the Plan) to facilitate and encourage the provision of housing consistent with the RHNA allocation. The goals, policies, programs and actions of the Plan emphasize providing new housing via the development of vacant and underutilized sites in the Downtown Pomona Specific Plan area and in multi-family zones. The Plan also emphasizes the rehabilitation of existing housing and the preservation of existing residential neighborhoods, as well as promoting opportunities for energy conservation related to housing. In addition, the Plan addresses the need for emergency shelters, transitional and supportive housing and diversity in housing type and size.

- C. Project Construction Schedule:** N/A for adoption of an updated Housing Element
- D. General Plan Designation:** N/A for adoption of an updated Housing Element
- E. Zoning Designation:** N/A for adoption of an updated Housing Element
- F. Existing land uses on the project site:** N/A for adoption of an updated Housing Element
- G. Surrounding land uses and setting:** The City of Pomona is located at the eastern edge of Los Angeles County, adjacent to the communities of Chino, Claremont, Diamond Bar, La Verne, Montclair, San Dimas, and Walnut.
- J. Other public agencies whose approval is required** (e.g., permits, financing approval, or participation agreement.): The proposed project would require the following discretionary approvals:

The State Department of Community Development (HCD) will review the updated Housing Element for compliance with State housing element law (Article 10.6 of the Government Code) once it has been adopted by the City and submitted to HCD, pursuant to Government Code Section 65585(g)."

No discretionary approvals from any other agencies are known or expected to be required for the proposed project.

**K. Public review**

Pursuant to CEQA and the CEQA Guidelines, a 20-day public review period for this Draft Initial Study/Negative Declaration (IS/ND) began on January 15, 2014 and will end on February 3, 2014. The Draft IS/ND has been distributed to interested or involved public agencies, organizations and private individuals for review. In addition, the Draft IS/ND is available for general public review at the following locations:

Planning Division  
Pomona City Hall  
505 S. Garey Avenue  
Pomona, CA 91766  
Phone: (909) 620-2191

Hrs.: Mon. – Thurs., 7:30 a.m. to 5:30 p.m.

Pomona City Library  
505 S. Garey Avenue  
Pomona, CA 91766  
Phone: (909) 620-2043

Hrs: Tue. – Th., 10:00 a.m. to 7:30 p.m.

Fri. - Sat., 11:30 a.m. to 5:30 p.m.

## ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages.

- |   |   |  |
|---|---|--|
| <input type="checkbox"/> Aesthetics                   | <input type="checkbox"/> Hazards & Hazard Materials | <input type="checkbox"/> Recreation                |
| <input type="checkbox"/> Agriculture Resources        | <input type="checkbox"/> Hydrology/Water Quality    | <input type="checkbox"/> Transportation/Traffic    |
| <input type="checkbox"/> Air Quality                  | <input type="checkbox"/> Land Use and Planning      | <input type="checkbox"/> Utilities/Service Systems |
| <input type="checkbox"/> Biological Resources         | <input type="checkbox"/> Mineral Resources          | <input type="checkbox"/> Mandatory Findings of     |
| <input type="checkbox"/> Cultural Resources           | <input type="checkbox"/> Noise                      | Significance                                       |
| <input type="checkbox"/> Geology/Soils (Liquefaction) | <input type="checkbox"/> Population/Housing         |  |
|   | <input type="checkbox"/> Public Services            |  |

## DETERMINATION: (To be completed by the Lead Agency)

On the basis of this initial evaluation:

X	I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.
	I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on the attached pages have been added to the project. A MITIGATED NEGATIVE DECLARATION will be prepared.
	I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.
	I find that the proposed project MAY have a significant effect(s) on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets, if the effect is a "potentially significant impact" or "potentially significant unless mitigated." An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.
	I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable legal standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.

Signature:



Date:

1/8/14

Printed  
Name:

Brad Johnson

Title: Planning Manager

## EVALUATION OF ENVIRONMENTAL IMPACTS:

An Environmental Checklist Form (Form) has been used to evaluate the potential environmental impacts associated with the proposed project. The Form has been prepared by the Resources Agency of California to assist local governmental agencies, such as the City of Pomona, in complying with the requirements of the Statutes and Guidelines for implementing the California Environmental Quality Act. In the Form, environmental effects are evaluated as follows:

1. A brief explanation is required for all answers except "No Impact" answers that are adequately supported by the information sources a lead agency cites in its response. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g., the project falls outside a fault rupture zone). A "No Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g., the project will not expose sensitive receptors to pollutants, based on a project-specific screening analysis).
2. All answers must take account of the whole action involved, including off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
3. Once the lead agency has determined that a particular physical impact may occur, the checklist answers must indicate whether the impact is "Potentially Significant", "Less Than Significant with Mitigation", or "Less Than Significant". "Potentially Significant Impact" is appropriate if there is substantial evidence that an effect may be significant. If there are one or more "Potentially Significant Impact" entries when the determination is made, an EIR is required.
4. "Negative Declaration: Less Than Significant With Mitigation Incorporated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less Than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level (mitigation measures from an "Earlier Analyses," as described in #5 below, may be cross-referenced).
5. Earlier analyses may be used where, pursuant to tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration. In this case, a brief discussion should identify the following:
  - (a) Earlier Analysis Used. Identify and state where they are available for review.
  - (b) Impacts Adequately Addressed. Identify which effects from the above checklist were within the scope of and adequately analyzed in an earlier document pursuant to applicable legal standards, and state whether such effects were addressed by mitigation measures based on the earlier analysis.
  - (c) Mitigation Measures. For effects that are "Less than Significant with Mitigation Measures Incorporated," describe the mitigation measures which were incorporated or refined from the earlier document and the extent to which they address site-specific conditions for the project.
6. Lead agencies are encouraged to incorporate into the checklist references to information sources for potential impacts (e.g., general plans, zoning ordinances).
7. Supporting Information Sources: A source list should be attached, and other sources used or individuals contacted should be cited in the discussion.
8. The explanation of each issue should identify:
  - (a) The significance criteria or threshold, if any, used to evaluate each question.
  - (b) The mitigation measure identified, if any, to reduce the impact to less than significance.



**ENVIRONMENTAL IMPACTS:**

<b>I. AESTHETICS. Would the project:</b>				
a)	Have a substantial adverse effect on a scenic vista?			<input type="checkbox"/>
b)	Substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?			<input type="checkbox"/>
c)	Substantially degrade the existing visual character and quality of the site and its surroundings?			<input type="checkbox"/>
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?			<input type="checkbox"/>

**I. a) - d) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for the construction of 3,626 housing units through October 31, 2021. Because Pomona is a city nearing build-out, any residential projects completed during this period are expected to be located on infill sites within existing urbanized areas. This type of development is more likely to improve rather than degrade the aesthetics of a neighborhood. Furthermore, any such development would be expected to conform to existing General Plan policies, Municipal Code and Zoning Ordinance regulations, and entitlement and plan check requirements designed to minimize negative aesthetic impacts on scenic resources such as vistas, views, historic buildings and natural features. The potential impacts to aesthetics of any specific future residential development projects will be assessed at the time the projects are actually proposed and mitigation measures will be adopted as necessary, in conformance with CEQA.

<b>II. AGRICULTURAL RESOURCES. Would the project:</b>				
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?			<input type="checkbox"/>
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?			<input type="checkbox"/>
c)	Involve other changes in the existing			<input type="checkbox"/>

environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use?				
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**II. a) – c) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, it is highly unlikely that such development would impact agricultural resources. According to the Los Angeles Important Farmland 2006 map, Pomona has no prime farmland, farmland of statewide importance, unique farmland, or farmland of local importance. Furthermore, because Pomona is nearing build-out, any residential projects completed to meet the RHNA allocation are expected to be located on infill sites within urbanized areas not currently used for agricultural purposes nor zoned to allow future agricultural operations. The potential impacts to agricultural resources of any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>III. AIR QUALITY. Would the project:</b>				
a) Conflict with or obstruct implementation of the applicable air quality plan?				<input checked="" type="checkbox"/>
b) Violate any air quality standard or contribute to an existing or projected air quality violation?				<input checked="" type="checkbox"/>
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				<input checked="" type="checkbox"/>
d) Expose sensitive receptors to substantial pollutant concentrations?				<input checked="" type="checkbox"/>
e) Create objectionable odors affecting a substantial number of people?				<input checked="" type="checkbox"/>

**III. a) - e) No Impact.** The City of Pomona is within the South Coast Air Basin (SCAB), which is bordered by the San Gabriel, San Bernardino, and San Jacinto Mountains on the north and east, and the Pacific Ocean on the south and west. The air quality in the SCAB is managed by the South Coast Air Quality Management District (SCAQMD). The SCAQMD is responsible for preparing the Regional Air Quality Management Plan (AQMP) to improve air quality. The most recent AQMP, adopted on December 7, 2012,

is based on projections from local General Plans and regional growth projections from the Southern California Association of Governments (SCAG).

The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential projects completed during this period are expected to be located on infill sites where pedestrian- and transit-oriented development is highly feasible and will be promoted. Such development should reduce the number of new vehicle trips typically associated with residential projects and, thus, would help to minimize potential long-term air quality impacts. A residential project would be consistent with the AQMP if it did not result in the exceedance of AQMP growth estimates. For any specific future residential projects, AQMP consistency and other issues related to potential long- and short-term impacts to air quality will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>IV. BIOLOGICAL RESOURCES. Would the project:</b>				
a) Have a substantial adverse effect, either directly or through habitat modification, on any species identified as candidate, sensitive or special status species in local or regional plans, policies or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife?				■
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife?				■
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including but not limited to marsh, vernal pool, coastal, etc.) through direct removal, filling hydrological interruption, or other means?				■
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or				■

	impede the use of native wildlife nursery sites?				
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				■
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Conservancy Conservation Plan, or other approved local, regional, or state habitat conservation plan?				■

**IV. a) - f) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, it is highly unlikely that such development would impact biological resources. Any residential projects completed to meet the RHNA allocation are expected to be located on infill sites within urbanized areas where little or no native vegetation exists, and there is little potential for the existence of sensitive species habitat, riparian habitat, a sensitive natural community, federally protected wetlands, or wildlife corridors or nursery sites. Furthermore, no local, state or regional preservation or conservation plans or policies apply to the urbanized portions of Pomona. Regarding local policies or ordinances applicable to biological resources in urbanized areas, the City of Pomona Oak Tree Ordinance protects all species of oak over a certain size from harmful trimming processes and unnecessary removal. Activities potentially impacting oak trees located on sites where future residential projects may be proposed would be subject to the provisions of this local ordinance. More generally, the potential impacts to various biological resources of any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>V. CULTURAL RESOURCES.</b>					
<b>Would the project:</b>					
a)	Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?				■
b)	Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?				■
c)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				■

d)	Disturb any human remains including those interred outside of formal cemeteries?				
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**V. a) - d) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential projects completed during this period are expected to be located on vacant and underutilized infill sites in urbanized areas. These areas, particularly Downtown Pomona, have very low potential for containing archaeological, paleontological or geologic resources, or human remains, as excavation for development over the past 150 years is likely to have previously uncovered or destroyed such materials. There is a much higher potential that some of the sites suitable for residential projects contain buildings that either are currently listed or may be eligible for listing on the state or local historical register. Significant adverse changes to such buildings would be regulated by Pomona's historic preservation ordinance, policies and practices, which promote sensitive adaptive re-use of historic structures and prohibit the demolition of buildings meeting the criteria for local landmark designation. The potential impacts to cultural resources of any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>VI. GEOLOGY AND SOILS. Would the project:</b>					
a)	Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
	i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.				
	ii) Strong seismic ground shaking?				
	iii) Seismic-related ground failure, including liquefaction?				
	iv) Landslides?				



b)	Result in substantial soil erosion or the loss of topsoil?				<input checked="" type="checkbox"/>
c)	Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				<input checked="" type="checkbox"/>
d)	Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				<input checked="" type="checkbox"/>
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?				<input checked="" type="checkbox"/>

**VI. a) - e) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. As Pomona lies within a region known to be seismically active, the potential exists for people and structures associated with new residential projects to be exposed to strong ground shaking, ground failure and soil instability. The potential for significant adverse impacts to result from these phenomena will be substantially reduced through adherence to requirements specified in the Alquist-Priolo Act, the Uniform Building Code, Title 24 of the California Building Code, and the standards of the Structural Engineers Association of California. Compliance with these building standards is considered the best means of reducing geologic hazards. The potential impacts related to geology and soils for any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>VII. GREENHOUSE GAS EMISSIONS.</b>				
<b>Would the project:</b>				
a)	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?			<input checked="" type="checkbox"/>
B)	Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?			<input checked="" type="checkbox"/>

**VII. a) – b) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Because development at this level would be consistent with the growth forecast adopted by the Southern California Association of Governments (SCAG), it would not cause an increase in greenhouse gas (GHG) emissions beyond the level currently projected to occur in the region. Furthermore, residential projects completed to meet the RHNA requirement are expected to be located on infill sites where pedestrian- and transit-oriented development is highly feasible and will be promoted. Such development should reduce the number of new vehicle trips typically associated with residential projects and, thus, would help to reduce GHG production resulting from the combustion of fossil fuels for transportation purposes.

According to the U.S. Environmental Protection Agency (EPA), the burning of fossil fuels, along with deforestation, has caused the concentrations of heat-trapping GHGs to increase significantly in the earth's atmosphere.<sup>1</sup> The increase in GHGs results in global warming, as more heat is trapped in the atmosphere. The potential impacts related to GHG emissions and global warming for any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>VIII. HAZARDS AND HAZARDOUS MATERIALS. Would the project:</b>				
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				■
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				■
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				■

**VIII. a) – c) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential projects completed to meet the RHNA requirement are expected to be located on infill sites where the demolition of existing structures may be required to prepare a site for the construction of new units. During both the demolition and

<sup>1</sup> <http://www.epa.gov/climatechange/basics/>

construction phases of housing development, project activities could involve limited, short-term transportation, storage, use and disposal of hazardous materials.

Any debris from the demolition of on-site structures would be disposed of in accordance with procedures required by the Department of Toxic Substance Control (DTSC), U.S. Environmental Protection Agency (US EPA) and U.S. Occupational Safety and Health Administration (OSHA). Demolition activities would also be required to comply with SCAQMD Rule 1403 pertaining to the removal of asbestos in association with demolition/renovation activities. All new construction using hazardous materials would be required to comply with the regulations, standards and guidelines established by the US EPA, the State of California, Los Angeles County, and the City of Pomona related to the storage, use and disposal of hazardous materials. Fueling and servicing of the construction equipment would not take place on site.

Adherence by demolition/construction contractors to the regulations of the above agencies would minimize the potential hazardous materials exposure of the general public as well as school children. The potential impacts related to hazardous materials for any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				
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**VIII. d) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. The sites of proposed future residential projects will be evaluated using appropriate databases including the California Department of Toxic Substances Control EnviroStor database which, pursuant to Government Code Section 65962.5, lists Federal Superfund, State Response, Voluntary Cleanup, School Cleanup, Hazardous Waste Permit and Hazardous Waste Corrective Action sites.<sup>2</sup> The potential impacts related to any listed hazardous materials sites associated with any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?				
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<sup>2</sup> California Department of Toxic Substance Control. EnviroStor website: <http://www.envirostor.dtsc.ca.gov/public>.

f)	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				
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**VIII. e) – f) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. The majority of the residential projects completed to meet the RHNA requirement are expected to be located on infill sites within the Downtown Pomona area. There are no airport land use plans adopted by the City of Pomona, and sites in the Downtown area are located approximately 12 miles west of Ontario International Airport, approximately three miles southeast of Brackett Field Airport and approximately 12 miles northwest of Chino Airport. It is, therefore, unlikely that residential projects encouraged by the Housing Element will involve significant impacts related to airport proximity. Any potential impacts related to airports for any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

g)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
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**VIII. g) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential projects completed to meet the RHNA requirement are expected to be located on infill sites where the demolition or relocation of existing structures may be required to prepare a site for the construction of new units. During the demolition, relocation and/or construction phases of housing development, project activities could involve the full or partial closure of public streets and sidewalks, thereby temporarily restricting the flow of vehicular and pedestrian traffic. Such project activities would be required to comply with all applicable local, regional, state, and federal requirements for emergency access/evacuation plans. Adherence to these measures would reduce potential impacts related to the impairment or interference with emergency response plans and emergency evacuation. Potential impacts related to emergency plans associated with specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

h)	Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				
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**VIII. h) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, it is unlikely that such development would expose people or structures to the impacts of wildland fires. Any residential projects completed to meet the RHNA allocation are expected to be located on infill sites within urbanized areas where little or no native vegetation exists and there is no wildlands/urban interface. Potential impacts of wildland fires related to specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>IX. HYDROLOGY AND WATER QUALITY. Would the project:</b>				
a) Violate any water quality standards or waste discharge requirements?				<input checked="" type="checkbox"/>
b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				<input checked="" type="checkbox"/>
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				<input checked="" type="checkbox"/>
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				<input checked="" type="checkbox"/>
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				<input checked="" type="checkbox"/>

**IX. a) – e) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential projects completed to meet the RHNA requirement are expected to be located on infill sites in urbanized areas where it is highly unlikely that construction activities would significantly alter drainage patterns or change the course of a stream or river. Furthermore, all demolition, relocation and/or construction phases of housing development would be subject to compliance with applicable local, regional, state and federal regulations designed to protect water resources including those regulations requiring implementation of Best Management Practices (BMPs), preparation of Stormwater Pollution Prevention Plans (SWPPPs) and submittal of Erosion Control Plans in compliance with National Pollution Discharge Elimination System (NPDES) provisions. Adherence to these requirements would reduce the likelihood of negative changes in water quality and water supplies. Any potential impacts to water resources related to specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

f)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				■
g)	Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				■
h)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				■

**IX. f) – h) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Any potential impacts from flooding related to specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

i)	Expose people or structures to inundation by seiche, tsunami, or mudflow?				■
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**IX. i No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for

3,626 new housing units through October 31, 2021. As the City of Pomona is located a substantial distance from the ocean or other large bodies of water, future residential projects will not create, or be subject to, risks associated with seiches or tsunamis. Furthermore, as the majority of the residential projects completed to meet the RHNA requirement are expected to be located within the Downtown area which is devoid of hilly terrain, there is little risk of mudflows. Any potential impacts from mudflows related to specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>X. LAND USE AND PLANNING. Would the project:</b>				
a)	Physically divide an established community?			<input type="checkbox"/>
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?			<input type="checkbox"/>
c)	Conflict with any applicable habitat conservation plan or natural community conservation plan?			<input type="checkbox"/>

**X. a) – c) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage residential development required to meet Pomona's RHNA allocation, such residential projects are expected to be located on infill sites within existing neighborhoods, and because infill sites are part of the existing urban fabric, projects developed on them would not be likely to physically divide an established community. Furthermore, the infill sites for the projects identified in the Housing Element are currently designated for residential development of a type that would both satisfy the goals of the Housing Element and comply with applicable General Plan, Specific Plan, and zoning policies and regulations. Finally, as there are no approved habitat conservation or natural communities conservation plans applicable to the subject infill sites, residential development constructed on them would not conflict with such plans. Any potential impacts involving land use and planning issues related to specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XI. MINERAL RESOURCES. Would the project:</b>				
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?			<input type="checkbox"/>

b) Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				■
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**XI. a) – b) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage residential development required to meet Pomona's RHNA allocation, such residential projects are expected to be located on infill sites within urbanized portions of the City where no properties have been identified in the General Plan as containing known mineral resources. Furthermore, no properties are identified in the General Plan as mineral recovery sites. Therefore, the residential development identified in the Housing Element is highly unlikely to result in any impacts to locally important mineral resources or to mineral recovery sites. Any potential impacts to mineral resources related to specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XII. NOISE. Would the project:</b>				
a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				■
b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				■
c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				■
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				■

**XII. a) – d) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. During construction activities associated with future residential development, the potential would exist for temporary or period increases in noise levels and/or ground borne noise and vibration levels on and adjacent to project sites. The degree of such increases would depend on the type and intensity of construction activity, equipment type used, duration of equipment use, and distance between the noise source and noise receiver. Residential development also has the potential to result in incremental increases in long-term noise levels generated



by increased vehicular traffic as well as new stationary sources of noise. Adherence to the City's noise ordinance would ensure that any such noise and vibration increases, both temporary and permanent, would result in less than significant impacts within project areas. The potential impacts related to noise for any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the Project Area to excessive noise levels?				
f)	For a project within the vicinity of a private airstrip, would the project expose people residing or working in the Project Area to excessive noise levels?				

**XII. e) – f) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage residential development required to meet Pomona's RHNA allocation, the majority of such residential projects are expected to be located on infill sites within the Downtown Pomona Specific Plan area, well outside of airport noise impact areas. More specifically, these potential infill sites are situated approximately 12 miles west of Ontario International Airport in the City of Ontario; approximately three miles southeast of Brackett Field Airport in the City of La Verne; and approximately 12 miles northwest of the Chino Airport in the City of Chino. These potential project sites are not located within an airport land use plan area or within a safety hazard area for an airport, nor are they located within the vicinity of any private airstrips. Therefore, the residential development identified in the Housing Element is highly unlikely to result in any significant impacts associated with noise generated by airport activity. Nevertheless, potential impacts related to airport noise for any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XIII. POPULATION AND HOUSING. Would the project:</b>					
a)	Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				

**XIII. a) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for

3,626 new housing units through October 31, 2021. Residential development of this magnitude could directly induce substantial population growth, but such growth is, in effect, mandated by state law requiring that Pomona accommodate its fair share of the regional housing need. Potential impacts related to population growth induced by any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

b)	Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				<input checked="" type="checkbox"/>
c)	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				<input checked="" type="checkbox"/>

**XIII. b) – c) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Such residential projects are expected to be located within the Downtown Pomona Specific Plan area on infill sites identified in the Housing Element's "Land Inventory of Underutilized Sites." As these sites consist of vacant lots, or contain parking lots and partially occupied commercial and industrial buildings, their redevelopment with new residential projects would not displace either existing housing units or residents. Potential impacts related to the displacement of housing or residents associated with any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XIV. PUBLIC SERVICES. Would the project:</b> result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:					
a)	Fire and Police protection?				<input checked="" type="checkbox"/>
b)	Schools?				<input checked="" type="checkbox"/>
c)	Parks?				<input checked="" type="checkbox"/>
d)	Other public facilities?				<input checked="" type="checkbox"/>

**XIV. a) – d) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential development of this magnitude would be expected to increase the demand for public services. Potential impacts related to increased service demands associated with any specific future residential projects will be assessed at the time the

projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XV. RECREATION:</b>				
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?			■
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment?			■

**XV. a) – b) No Impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential development of this magnitude is likely to result in the increased use of existing recreational facilities, as well as the construction or expansion of recreational facilities to meet the needs of new residents. Potential impacts related to increased recreational demands associated with any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XVI. TRANSPORTATION/ TRAFFIC. Would the project:</b>				
a)	Cause an increase in traffic that is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?			■
b)	Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?			■

c)	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				<input type="checkbox"/>
d)	Result in inadequate parking capacity?				<input type="checkbox"/>
e)	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				<input type="checkbox"/>
f)	Result in inadequate emergency access?				<input type="checkbox"/>
g)	Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				<input type="checkbox"/>

**XVI. a) – g) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential development of this magnitude would typically be expected to result in substantial increases in the use of streets and freeways. Nonetheless, because the development anticipated by the Housing Element would occur primarily on urban infill sites located in the Downtown Pomona Specific Plan area, which is served by a major transportation center offering rail, bus and shuttle service, the typical impacts to streets and highways could be meaningfully reduced if new residents were to make use of public transit opportunities. Potential impacts related to increased transportation system demands associated with any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

<b>XVII. UTILITIES AND SERVICE SYSTEMS. Would the project:</b>					
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				<input type="checkbox"/>
b)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project as projected demand in addition to the provider's existing commitments?				<input type="checkbox"/>

c)	Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				■
d)	Have sufficient water supplies available to serve the project from existing entitlements and resources, or new or expanded entitlements needed?				■
e)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				■
f)	Comply with federal, state and local statutes and regulations related to solid waste?				■

**XVII. a) – f) No impact.** The updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. However, implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021. Residential development of this magnitude would increase the burden on existing utilities and service systems involving water, wastewater treatment, storm water drainage, and solid waste disposal. Nonetheless, because the development anticipated by the Housing Element would occur primarily on urban infill sites already served by well-established utilities service systems, the need for the expansion of existing systems or the construction of new systems, in compliance with applicable statutes and regulations, would be reduced. Potential impacts related to increased utilities and service system demands associated with any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

**XVIII. MANDATORY FINDINGS OF SIGNIFICANCE**

a)	Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or an endangered threatened species, or eliminate important examples of the major periods of California history or prehistory?				
b)	Does the project have impacts that are individually limited, but cumulatively considerable? (Are the incremental effects of the project considerable when viewed in connection with those of past projects, those of other current projects, and those of probable future projects)				
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				

**XVIII. a) – c) No impact.** As discussed throughout the above portions of the Initial Study Checklist, the updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 31, 2021, the Housing Element does not identify, describe, promote, entitle or permit any particular residential development project. The act of adopting the updated Housing Element does not, therefore, have the potential to result in environmental impacts, either limited or cumulative, affecting habitat; plant or animal communities; rare, endangered or threatened species; historic resources; or human beings. Potential impacts resulting from the development of any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA.

## **SOURCES CITED IN EVALUATION OF ENVIRONMENTAL IMPACTS:**

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Section 15150 of the State CEQA Guidelines permits an environmental document to incorporate by reference other documents that provide relevant data. The documents outlined below are hereby incorporated by reference, and the pertinent material is summarized throughout this Initial Study where that information is relevant to the analysis of impacts of the proposed project. All documents incorporated by reference are available for review at the City of Pomona Planning Division, 505 S. Garey Avenue, Pomona, California 91767 during office hours Monday through Thursday 7:30 a.m. to 5:30 p.m.

- A. City of Pomona Draft 2013-2021 Housing Element
- B. City of Pomona. Public Review Draft of the General Plan Update.
- C. Downtown Pomona Specific Plan
- D. City of Pomona Municipal Code
- E. Draft Environmental Impact Report for the General Plan Update.
- F. Zoning Code of the City of Pomona

### **LIST BELOW THE PERSON OR PERSONS WHO PREPARED OR PARTICIPATED IN THE PREPARATION OF THE INITIAL STUDY:**

#### **LEAD AGENCY**

##### **CITY OF POMONA**

Brad Johnson, Planning Manager  
Planning Division / Community Development Department  
City of Pomona  
505 S. Garey Avenue, Pomona, California 91769







## Notice of Intent to Adopt NEGATIVE DECLARATION

NOTICE: Pursuant to the provisions of the California Environmental Quality Act (CEQA-Public Resources Code, Section 2110 et. seq.), the City of Pomona has determined that the project referenced hereinafter will not have a significant effect on the environment, and an Environmental Impact Report is not required.

**PROJECT TITLE:** General Plan Amendment (GPA 14-001) amending the City of Pomona General Plan for adoption of the 2013-2021 Housing Element

**PROJECT LOCATION:** Citywide

**PROJECT DESCRIPTION:** A component of the Pomona General Plan, the Housing Element presents an analysis of the City's demographic, economic, and housing characteristics. Consistent with the provisions of California Government Code Section 65580 et seq. and with the goals and policies of the other General Plan elements, the updated Housing Element also presents a comprehensive Housing Plan for the planning period October 15, 2013 through October 15, 2021.

Pomona's previous Housing Element addressed the planning period January 1, 2008 through June 30, 2014 to correspond with State law and the Regional Housing Needs Assessment (RHNA). The RHNA for Pomona, which is published by the Southern California Association of Governments (SCAG), quantifies the need for housing in each jurisdiction in a six-county area. The new RHNA for the 2013-2021 Housing Element cycle was published by SCAG in October 2012 and addresses housing needs for the planning period January 1, 2014 through October 31, 2021. The RHNA for this period, presented in Table IO.2-27 of the updated Housing Element, identifies 3,626 dwelling units as Pomona's total "fair share" of the housing need. Of this total, 919 units (26%) are very low income, 543 units (15%) are low income, 592 units (16%) are moderate income, and 1,572 units (43%) are above moderate income.

State Housing Element law mandates that each jurisdiction demonstrate it has adequate sites to meet its share of the RHNA allocation. To do so, Pomona was required to complete a parcel specific "land inventory" that takes into consideration land availability, zoning and development standards, and infrastructure to accommodate this allocation. Found in Appendix A of the updated Housing Element, the inventory includes sites capable of accommodating the RHNA allocation *without any need for re-zoning*.

All of the sites inventoried are located within developed areas where roads, schools and libraries, as well as water, sewer and electrical infrastructure, have already been established. The vast majority of the properties are underutilized infill sites located within the Downtown Pomona Specific Plan area, where transit-oriented development (TOD) opportunities abound and residential densities of up to 100 units per acres are allowed. The inventory also demonstrates that several hundred additional units could be accommodated on infill sites located within the R-2 and R-3 multi-family residential zones, which allow up to 15 and 30 dwelling units per acre, respectively.

As required by State Housing Element law, the updated Housing Element includes a Housing Plan (the Plan) to facilitate and encourage the provision of housing consistent with the RHNA allocation. The goals, policies, programs and actions of the Plan emphasize providing new housing via the development of

vacant and underutilized sites in the Downtown Pomona Specific Plan area and in multi-family zones. The Plan also emphasizes the rehabilitation of existing housing and the preservation of existing residential neighborhoods, as well as promoting opportunities for energy conservation related to housing. In addition, the Plan addresses the need for homeless shelters, transitional/supportive housing and diversity in housing type and size.

**PROJECT PROPONENT:** Community Development Department, City of Pomona

**LEAD AGENCY:** Planning Division, City of Pomona

**LEAD AGENCY CONTACT PERSON:** Brad Johnson, Planning Manager

**PUBLIC REVIEW PERIOD:**                      **Begins:** January 15, 2014                      **Ends:** February 3, 2014

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Anyone interested in the draft Negative Declaration or additional project details is invited to comment by written response on or before the close of business on February 3, 2014.

A copy of the Initial Study, documenting reasons to support the findings that said project will not have a significant effect on the environment, is attached hereto for public review.

Signature: \_\_\_\_\_

Brad Johnson, Planning Manager

\_\_\_\_\_  
Date

1/8/14

**PC RESOLUTION NO. 14-\_\_\_\_\_****A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF POMONA, CALIFORNIA, RECOMMENDING CITY COUNCIL APPROVAL OF GENERAL PLAN AMENDMENT (GPA 14-001) AMENDING THE POMONA GENERAL PLAN TO UPDATE THE HOUSING ELEMENT FOR THE PLANNING PERIOD OCTOBER 15, 2013 THROUGH OCTOBER 15, 2021**

**WHEREAS**, the City of Pomona has initiated General Plan Amendment (GPA 14-001) for the purpose of updating the Housing Element of the Pomona General Plan;

**WHEREAS**, pursuant to California state law (Government Code Section 65580 et sec.), the Housing Element must be updated for the planning period October 15, 2013 through October 15, 2021;

**WHEREAS**, the Planning Commission of the City of Pomona has, after giving notice thereof as required by law, held a public hearing on January 29, 2013 concerning General Plan Amendment (GPA 14-001); and

**WHEREAS**, the Planning Commission has carefully considered all pertinent testimony and the staff report offered in the case as presented at the public hearing.

**NOW, THEREFORE, BE IT HEREBY RESOLVED** by the Planning Commission of the City of Pomona, California, as follows:

**SECTION 1.** Pursuant to the Guidelines for Implementation of the California Environment Quality Act (CEQA), an Initial Study and a Negative Declaration have been prepared and reviewed finding that the proposed project will not have a significant effect on the environment. The Initial Study was made available for the required 20-day public review period, which began on January 13, 2014 and will conclude on February 3, 2014. The Planning Commission hereby recommends City Council adoption of said Negative Declaration.

**SECTION 2.** If any part, provision or section of this Resolution is determined by a court or other legal authority with jurisdiction over the subject matter of this resolution to be unenforceable or invalid, the remainder of the entirety of this resolution shall not be affected and shall continue in full force and effect. To this end, the provisions of this resolution are severable.

**SECTION 3.** The Planning Commission hereby recommends City Council approval of General Plan Amendment (GPA 14-001) amending the Pomona General Plan to update the Housing Element for the planning period October 15, 2013 through October 15, 2021.

**SECTION 4.** The Secretary shall certify to the adoption of this Resolution and forward the original to the City Clerk.

**APPROVED AND PASSED THIS 29<sup>TH</sup> DAY OF JANUARY 2014.**

\_\_\_\_\_  
DENTON MOSIER  
PLANNING COMMISSION CHAIRPERSON

**ATTEST:**

\_\_\_\_\_  
BRAD JOHNSON  
PLANNING COMMISSION SECRETARY

**APPROVED AS TO FORM:**

\_\_\_\_\_  
ANDREW JARED  
ASSISTANT CITY ATTORNEY

STATE OF CALIFORNIA    )  
COUNTY OF LOS ANGELES   ) ss.  
CITY OF POMONA         )

AYES:  
NOES:  
ABSTAIN:  
ABSENT:

"Pursuant to Resolution No. 76-258 of the City of Pomona, the time in which judicial review of this action must be sought is governed by Sec. 1094.6 C.C.P."



# CITY OF POMONA

## PLANNING COMMISSION

### REPORT

**DATE:** January 29, 2014

**TO:** Chairperson and Members of the Planning Commission

**FROM:** Planning Division

**SUBJECT:** GENERAL PLAN AMENDMENT (GPA 14-001):  
 A City-initiated General Plan Amendment (GPA 14-001) to amend the Pomona General Plan to update the Housing Element for the planning period October 15, 2013 through October 15, 2021

#### STAFF RECOMMENDATION

The Planning Division recommends that the Planning Commission adopt the attached PC Resolution (Attachment 1) recommending City Council approval of General Plan Amendment (GPA 14-001) to amend the Pomona General Plan to update the Housing Element for the planning period October 15, 2013 through October 15, 2021.

#### PROJECT/APPLICANT INFORMATION

Project Location: Citywide  
 Project Applicant: City of Pomona

#### BACKGROUND & OVERVIEW OF THE HOUSING ELEMENT

General Plan Amendment (GPA 14-001) proposes to amend Pomona's General Plan to update the Housing Element, in compliance with California Government Code Section 65580 et seq. The Draft Housing Element Update (Attachment 2) will serve as the primary policy document for local decision-making related to housing and includes an array of strategies and programs for preserving and expanding housing opportunities and to effectively address local and regional housing needs through October 2021.

Pomona's previous Housing Element addressed the planning period through 2014 to correspond with State law and the Regional Housing Needs Assessment (RHNA). The RHNA for Pomona, which is published by the Southern California Association of Governments (SCAG), quantifies the need for housing in each jurisdiction in a six-county

area. The current RHNA identifies housing needs for the period January 1, 2014 through October 31, 2021.

Unlike other elements of the General Plan, the Housing Element is subject to specific statutory requirements and mandatory review by the California Department of Housing and Community Development (HCD) and must be updated by February 12, 2014.

Housing Element law requires that each jurisdiction update its Housing Element regularly to reflect a community's housing needs and that the Housing Element include:

- an identification of adequate sites to facilitate and encourage the development of housing to accommodate housing needs;
- an analysis of local constraints on developing housing for all income levels; and
- an enactment of programs that assist the development of adequate affordable housing to meet the needs of low-and moderate income households.

For the 5<sup>th</sup> cycle 2013-2021 Housing Element, HCD is encouraging jurisdictions to use their existing housing element as a base and to prepare an update to reflect demographic changes and new statutory requirements. Housing Element planning period has been extended to eight years provided that the jurisdiction is in compliance with State Law. Jurisdictions that do not adopt the Housing Element on time and in compliance with statutory requirements will be required to update the Element every four years.

## **MAJOR COMPONENTS OF THE DRAFT HOUSING ELEMENT UPDATE**

### **Housing Needs Assessment**

Pursuant to State law, the Housing Element Update presents an analysis of the City's demographic, economic and housing characteristics to help determine the nature of Pomona's current and future housing needs (see Section 10.2 of the Draft Housing Element Update).

### ***Community and Household Profile***

The community and household profile includes data and analysis pertaining to population growth, educational attainment, employment, household size and type, household income, housing costs and affordability and special needs groups (e.g., the disabled, elderly and homeless)

### ***Housing Characteristics***

The analysis of the City's housing characteristics focuses on housing trends, vacancy, overcrowding, and condition of the housing stock including number of units needing rehabilitation or replacement due to age, poor maintenance and substandard facilities (e.g., incomplete kitchens and bathrooms). It is estimated that over 23,000 units need some measure of repair or rehabilitation due to these factors. Also addressed is the number of units

needing lead based paint remediation or abatement, with an estimated 29,000 units falling into this category. In addition, the analysis recognizes the importance of increasing the energy and water efficiency of the City's housing stock.

As required by State law, the housing needs assessment gives particular attention to potential reductions in the affordable housing stock related to the conversion of assisted rental housing to market-rate housing within the next ten years. As of early 2013, there were fifteen assisted housing developments within Pomona, containing 1,074 assisted affordable units. Preservation and replacement options are presented for conserving affordable units at risk of converting to market-rate units.

### ***Regional Housing Needs Assessment (RHNA)***

State law requires that regional councils of government identify for each jurisdiction within the region its "fair share allocation" of the regional housing needs as determined by the California Department of Housing and Community Development (HCD). In assessing regional housing needs, the Southern California Association of Governments (SCAG) periodically undertakes a RHNA within the six-county area encompassing Imperial, Los Angeles, Orange, Riverside, San Bernardino and Ventura Counties. SCAG projects regional expansion by examining historical growth patterns, job creation, household formation rates and other factors to estimate how many households will be added to each community. The RHNA quantifies the need for housing in a jurisdiction by income category in order to allow the community to anticipate and plan for growth.

In October 2012, SCAG adopted the RHNA for the 2014-2021 Housing Element cycle requiring the City of Pomona to provide 3,626 housing units. Of this total, 919 are very low income units, 543 are low income units, 592 are moderate income units, and 1,572 are above moderate income units (see Table 10.2-27 of the Draft Housing Element Update). It is important to recognize that RHNA is a planning target not a construction mandate. The City is required to ensure that City's land use plans, standards, permit procedures and regulations facilitate the production of a variety of housing types to serve all income levels.

While the City's existing zoning and land use provides adequate sites to fulfill the housing needs established by the RHNA, construction of new units will depend upon owners' timing and development proposals.

### **Housing Resources**

State law requires that the Housing Element Update identify resources available for meeting the RHNA requirements. The resources discussed fall into two basic categories: financial resources and development sites (see Section 10.3 of the Housing Element Update).

### ***Financial Resources***

Even though housing in Pomona is generally less expensive than housing located elsewhere in the Los Angeles region, the median purchase price of a single-family home in Pomona is, nevertheless, unaffordable to a moderate- or lower-income family. Historically, the use of government resources and the resources of affordable housing developers have facilitated the provision of affordable ownership and rental housing in the City. The primary local resource for affordable housing in Pomona was traditionally the Redevelopment Agency's Low- and Moderate-Income Housing Fund. However, dissolution of redevelopment agencies state-wide has eliminated funds for low-moderate income housing activities.

### ***Land Inventory***

State Housing Element law mandates that each jurisdiction demonstrate it has adequate sites to meet its share of the RHNA allocation. To do so, Pomona was required to complete a parcel specific "land inventory" that takes into consideration land availability, zoning and development standards, and infrastructure to accommodate this allocation. Found in Technical Appendix A of the Housing Element Update, the inventory includes sites capable of accommodating the RHNA allocation without any need for re-zoning. All of the sites inventoried are located within developed areas where roads, schools and libraries, as well as water, sewer and electrical infrastructure, have already been established.

The vast majority of the properties in the inventory are underutilized infill sites located within the Downtown Pomona Specific Plan area, where transit-oriented development (TOD) opportunities abound and residential densities of up to 100 units per acres are allowed (see Table 1.2-3). This table includes only vacant properties and properties that are significantly underutilized and/or contain structures showing clear signs of age/deferred maintenance. If developed at the maximum allowable density, the properties included in Table 1.2-3 could accommodate projects offering up to 2,738 additional residential units of various types and sizes, providing both rental and ownership opportunities. Even if developed at 50% of the maximum allowable density, these properties could accommodate at least 1,365 additional residential units.

The inventory also demonstrates that several hundred additional units could be accommodated on infill sites located within the R-2 and R-3 multi-family residential zones, which allow up to 15 and 30 dwelling units per acre, respectively (see Tables 1.1-1 and 1.2-1).

### **Housing Constraints**

Pursuant to State law, the Draft Housing Element Update describes various constraints on housing development including governmental, market and environmental constraints (see Section 10.4 of the Draft Housing Element Update).



### ***Governmental Constraints***

Potential governmental constraints include zoning regulations specifying where certain types of housing can be built, development standards that have a disproportionate or negative impact on the development of particular housing types, fees and exactions imposed by the City for various types of residential development, entitlement processing requirements, building code requirements, and building code enforcement activities.

The discussion of the above factors concludes that the “constraints” operating in Pomona do not unduly impede the provision of housing for City residents. A wide variety of housing types can be developed in eleven different base zoning districts and several overlay districts. In addition, the City’s planning costs are lower and review timeframes are significantly shorter than those in many neighboring communities. In short, Pomona’s land use controls, building codes, code compliance program, fees and entitlement processing procedures are necessary to promote the health, safety and welfare of all residents.

However, City code amendments to address recent changes in State law (SB 2) (Government Code §65583 and 65589.5) have not been adopted. SB 2 requires that transitional and supportive housing be treated as a residential use subject only to those restrictions that apply to other residential uses of the same type and in the same zone. In addition, SB2 requires jurisdictions with an unmet need for emergency shelters to identify a zone where such facilities will be allowed by right without Conditional Use Permits or other discretionary permits. The identified zone must have sufficient capacity to accommodate the shelter need and at a minimum, provide capacity for at least one year-round shelter.

To meet the requirements of SB 2, the City has included programs in the Housing Element Update (Programs 2.4 and 2.16) to amend the Zoning Ordinance to provide definitions for transitional and supporting housing and to address development standards, zoning and permit processing for such housing.

### ***Market Constraints***

The market constraints operating in Pomona include the shortage of vacant land, the cost of housing construction and lack of financing.

As of January 2008, vacant land in the City comprised only 108 acres, less than one percent of the total developable land, excluding streets and public lands. The little remaining vacant land is scattered throughout the City, particularly in older neighborhoods and industrial districts. Some of the vacant land is already planned for development, and other properties are poorly located or too small to facilitate large scale, efficiently designed development. However, in addition to vacant sites, Pomona has a substantial inventory of underutilized land that has potential for re-use. Some of the underutilized sites, most notably those located Downtown, along commercial corridors and in industrial districts, are large enough to accommodate residential redevelopment at substantially greater densities than currently exist within these neighborhoods.

Regarding costs, the demand for housing in Los Angeles County and throughout most of Southern California has stimulated the escalation of rental and for-sale housing costs. Even with the decline in property values brought about by the economic downturn, the cost of housing in Pomona remains a challenge for lower-income households in search of affordable dwellings.

### ***Environmental Constraints***

The Pomona Planning Area contains several significant natural features that impact the design, construction and final cost of new housing. One of the physical constraints on infill housing development in Pomona is steep slopes that preclude residential construction. Another is the threat posed by an earthquake, which is the most significant natural hazard facing Pomona. Ground shaking, landslides and liquefaction are the specific hazards associated with earthquakes. The severity of these hazards depends on several factors, including soil and slope conditions, proximity to the fault, earthquake magnitude and the type of earthquake.

### **Review and Evaluation of Previous Housing Element**

State Housing Element law requires that each jurisdiction review its previous Housing Element's goals, objectives, policies and programs and assess the effectiveness and progress achieved during the implementation period (see Section 10.5 of the Draft Housing Element Update). The results should be quantified where possible, but may be qualitative where necessary.

The previous Housing Element's goals and policies were analyzed to determine their continued relevancy (see Table 10.5-1). In addition, the programs recommended by the previous Housing Element were considered to determine the success of their implementation and outcomes (see Table 10.5-2). The information included in Tables 10.5-1 and 10.5-2 indicates that the City has made progress in meeting its four primary housing goals, listed below:

- Goal 1: Conserve and improve the condition of the existing affordable housing stock
- Goal 2: Assist in the development of adequate affordable housing to meet the needs of low- and moderate-income households
- Goal 3: Ensure availability of appropriately zoned and adequately served sites and continued efficient development review procedures to meet the City's housing needs
- Goal 4: Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, family status, physical challenges or color

Regarding quantified objectives, a total of 1,798 new housing units were constructed, at least 473 units were rehabilitated and 110 affordable units were conserved (i.e., were prevented from converting to market-rate units).

### **Housing Plan**

As required by State Housing Element law, the Draft Housing Element Update includes a Housing Plan (the Plan) to facilitate and encourage the provision of residential units consistent with the RHNA allocation (see Section 10.6 of the Draft Housing Element Update).

The goals, policies, programs and actions of the Plan emphasize providing new housing via the development of vacant and underutilized sites in the Downtown Pomona Specific Plan area and in multi-family zones. The Plan also emphasizes the rehabilitation of existing housing and the preservation of existing residential neighborhoods, as well as includes a new goal promoting a healthy and sustainable community with opportunities for energy conservation and promotion of green building practices in new developments. In addition, the Plan addresses the need for homeless shelters, transitional/supportive housing and diversity in housing type and size.

### **ENVIRONMENTAL ANALYSIS/DETERMINATION**

Pursuant to the Guidelines for Implementation of the California Environment Quality Act (CEQA), an Initial Study and a Negative Declaration (Attachment 3) have been prepared and reviewed finding that the proposed project will not have a significant effect on the environment. The Initial Study was made available for the required 20-day public review period from January 13, 2014 through February 3, 2014.

As stated in the Initial Study, the updated Housing Element is a policy document and its adoption will not, in itself, produce environmental impacts. Although implementation of the programs contained in the document will encourage development required to meet Pomona's RHNA allocation, which specifies a need for 3,626 new housing units through October 15, 2021, the Housing Element does not identify, describe, promote, entitle or permit any particular residential development project. The act of adopting the updated Housing Element does not, therefore, have the potential to result in environmental impacts, either limited or cumulative. Potential impacts resulting from the development of any specific future residential projects will be assessed at the time the projects are actually proposed. Mitigation measures would then be adopted as necessary, in conformance with CEQA

### **PUBLIC & AGENCY COMMUNICATIONS**

#### **Public**

The public hearing notice for GPA 14-001 was published on January 13, 2014 in the Inland Valley Daily Bulletin (Attachment 4). As of the date of this staff report, staff had not received any correspondence from the public either for or against the proposed project.

**Agency**

The California Department of Housing and Community Development (HCD) has worked with City staff to ensure compliance with State law. The Draft Housing Element Update was submitted to HCD for their required review. Comments from HCD will be incorporated into the final Housing Element Update.

**CONCLUSION**

The Draft Housing Element Update (Attachment 2) provides the City with a comprehensive set of goals, policies, programs and actions to guide decision-making related to the provision of housing for Pomona's current and future residents.

**RECOMMENDATION**

The Planning Division recommends that the Planning Commission adopt the attached PC Resolution (Attachment 1) recommending City Council approval of General Plan Amendment (GPA 14-001) to amend the Pomona General Plan to update the Housing Element for the planning period October 15, 2013 through October 15, 2021

Respectfully Submitted:

Prepared By:



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**PC ATTACHMENTS:**

- 1) Draft PC Resolution for GPA 14-001
- 2) City of Pomona Draft Housing Element of the General Plan, October 15, 2013 through October 15, 2021 with Technical Appendices
- 3) Draft Initial Study and Negative Declaration for General Plan Amendment (GPA 14-001) Amending the Pomona General Plan for Adoption of the 2013 – 2021 Housing Element
- 4) Public Notice for GPA 14-001

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**CITY OF POMONA**

**DRAFT  
HOUSING ELEMENT OF THE  
GENERAL PLAN**

**October 2013 - October 2021**

*Community Development Department*

*Planning Division*

*505 S. Garey Avenue*

*Pomona, CA 91766*

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**December 2013**



# POMONA GENERAL PLAN HOUSING ELEMENT

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## **10 HOUSING**

### **10.1 INTRODUCTION**

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#### **PURPOSE OF THE HOUSING ELEMENT**

As a component of the Pomona General Plan, the Housing Element presents an analysis of the City's demographic, housing and economic characteristics and a comprehensive set of housing policies and actions for the years 2013 through 2021. The Housing Element is built upon an assessment of the City's housing needs and an evaluation of housing programs, available land and constraints on housing production. The following initiatives are proposed to address housing production and affordability in Pomona:

- prioritizing the rehabilitation of existing housing;
- preserving existing units and residential neighborhoods;
- ensuring the construction of types of housing suitable for all income groups, including workforce housing;
- requiring new subdivisions to be integrated into the existing urban form;
- facilitating higher density and mixed-use residential infill development Downtown, with related construction of new streetscapes, pedestrian improvements, parks and gathering spaces;
- analyzing opportunities for energy conservation practices; and
- coordinating with local colleges to support housing needs.

California Housing Element law requires that each jurisdiction update its Housing Element to reflect a community's housing needs and that the Housing Element include:

- an identification of adequate sites to facilitate and encourage the development of housing to accommodate housing needs;
- an analysis of local constraints on developing housing for all income levels; and
- an enactment of programs that assist the development of adequate affordable housing to meet the needs of low-and moderate income households.

The Current Housing Element Planning Period is from October 15, 2013 to October 15, 2021. A fundamental aspect of the Housing Element is the fair share of housing needs. The Regional Housing Needs Assessment (RHNA) published by the Southern California Association of Governments (SCAG) quantifies the need for housing in each jurisdiction in a six-county area that includes the City of Pomona.

The source of the demographic data in this Housing Element update is from the 2010 US Census Bureau for population and household characteristics. However, the 2010 Census no longer contains detailed information on income, household and housing characteristics. To replace this information, the Census Bureau conducts the American Community Survey (ACS) that takes a snapshot of the community based on a small sample of the population. In addition to these sources, data is supplemented with the SCAG's 2012 Housing Needs Data Report, State Department of Finance (DOF) and local demographic data.

## **RELATIONSHIP TO OTHER GENERAL PLAN ELEMENTS**

The Housing Element serves as the primary policy document guiding local decision-making related to housing. As one of the General Plan elements required by the State of California, the Housing Element must be consistent with the goals and policies contained in other elements of the Pomona General Plan. For example, while the Land Use Element addresses the density/intensity and distribution of residential uses throughout the City, the Housing Element indicates how new housing units for all income groups will be provided and existing units will be conserved.

The Housing Element has been reviewed for consistency with the City's other general plan elements and its goals, policies and programs reflect the goals, policies and direction in other Elements of the General Plan. The City is in the process of a comprehensive update of the General Plan entitled *Pomona Tomorrow*. As the process for this update continues, this Housing Element will be reviewed and updated to ensure that internal consistency is maintained.

## **SCOPE AND CONTENT**

The Housing Element is organized to address all of the following topics, as required by State law (Government Code §§ 65583):

- a review of the previous Element's goals, objectives, policies and programs to ascertain the effectiveness of the Element;
- an assessment of existing housing needs—with an analysis of housing affordability, conditions, special needs and affordable units at-risk of converting to market-rate—as well as projected needs as laid out in the RHNA;
- a detailed site inventory and analysis that evaluates the jurisdiction's ability to accommodate its RHNA targets;
- an analysis of constraints on housing within the jurisdiction;
- housing programs that identify adequate sites to accommodate the locality's share of the regional housing needs; assist in the development of housing for low- and moderate-income households; remove or mitigate governmental constraints on affordable housing; conserve and improve the existing affordable

housing stock; promote equal housing opportunity; and preserve the at-risk units identified; and

- quantified objectives that estimate the maximum number of units, by income level, to be constructed, rehabilitated and conserved over the planning period of the Element.

The Element's land inventory and analysis, including explanations of methodologies, and the community input is included in the Appendix with summaries of the findings in the body of the Housing Element.

## 10.2 HOUSING NEEDS ASSESSMENT

This section evaluates the existing housing needs within the City of Pomona and provides an assessment of the population, household, and housing characteristics as well as an overview of the housing market and trends. Understanding these characteristics is vital in the process of planning for the future needs of the community and the success in meeting the State-mandated allocation of housing development.

### COMMUNITY PROFILE

The population of Pomona represents a wide variety of attributes and lifestyles, and the housing stock includes a range of ages, qualities and arrangements. Certain overarching trends and facts are important in considering the City's future housing needs.

#### Population Growth Trends

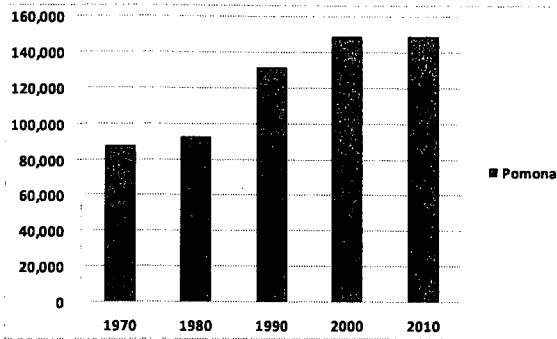
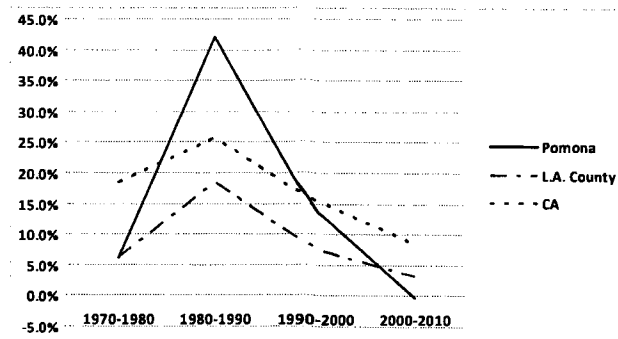
The California Department of Finance (DOF) estimates Pomona's population as of January 2013 to be 150,942. Population growth in the City of Pomona decreased .3% between 2000 and 2010 compared to the 1.4% increase per year between 1990 and 2000. The City has grown faster than Los Angeles County as a whole, especially during the 1980s and 1990s.

According to Southern California Association of Governments (SCAG) Regional Transportation Plan population forecasts, the City should experience modest population growth through the year 2020 with an average annual growth of approximately 1.3% resulting in an estimated 2020 population of 168,500 persons. Table 10.2-1 and Charts 10.2-1 and 10.2-2 compare city, county and state populations and growth rates.

**Table 10.2-1: Population Growth Comparison**

	Population				Percent Change		
	1990	2000	2010	2020 Projection	1990- 2000	2000- 2010	Projection 2010-2020
Pomona	131,723	149,473	149,058	168,500	13.5%	-0.27%	13.0%
L.A. County	8,863,164	9,519,338	9,818,605	10,404,000	7.4%	3.14%	5.9%
CA	29,760,021	34,336,000	37,253,953	40,643,643	15.4%	8.49%	9.1%

Sources: US Census 1990, 2000, 2010; SCAG Existing Housing Needs Data Report 2012

**Chart 10.2-1 Pomona's Population Growth****Chart 10.2-2 Population Growth Rates**

### Age Characteristics

Pomona's age distribution has substantially shifted in the past 10 years. Median age in the City increased from 27.1 in 2000 to 29.5 in 2010. As shown in Table 10.2-2, the City showed significant increase in the number of the 60-64 age group followed by the 65+ age group, an indication of an aging middle adult population. In contrast, there were numerical and proportional declines among young adults (25 to 34 years) and significant decline in young and school-aged children (0 to 19 years) an indication of the departure of the City's young families and individuals and limited number of new families moving into the City. The declined in school aged children population is also evidenced in the Pomona Unified School District steady decline in student enrollment.

**Table 10.2-2: Age Trends in Pomona**

	1990	2000	% of Total (2000)	2010	% of Total (2010)	% Change (2000-2010)
0 - 4 years	14,622	14,125	9.4%	12,011	8.1%	-15.0%
5 - 19 years	32,934	43,502	29.1%	37,333	25.0%	-14.2%
20 - 24 years	13,257	13,491	9.0%	14,664	9.8%	8.7%
25 - 34 years	26,940	23,801	15.9%	21,989	14.8%	-7.6.7%
35 - 59 years	31,566	41,570	27.8%	46,284	31.1%	11.3%
64 years	3,213	3,433	2.3%	5,407	3.6%	57.5%
65 + years	9,191	9,551	6.4%	11,370	7.6%	19.0%
<b>Total</b>	<b>131,723</b>	<b>149,473</b>	<b>100.0%</b>	<b>149,058</b>	<b>100.0%</b>	<b>-3.3%</b>

Sources: US Census 1990, 2000, 2010

Although household age typically has influence housing demand, future development plans of viable, active and mixed uses like those envisioned in the corridors and in downtown could potentially attract a particular age group to an area.

## Race and Ethnicity

Race and ethnicity may impact housing needs and conditions, affecting the demand for various housing types and sizes. For example, extended family households common to certain cultures increase the demand for larger dwellings with floor plans suitable for such households.

The racial and ethnic makeup of Pomona is generally consistent with that of Los Angeles County, as a whole. According to the 2010 Census, approximately 48% of Pomona residents reported their race as White, seven percent as Black, and nine percent as Asian, one percent American Indian and Alaska Native and 35% reporting Other Race or Multi-Race. Out of the entire City population, 71% claimed Hispanic or Latino origin, a rate notably higher than the countywide figure of 48%.

Like many Southern California communities, Pomona has a changing racial/ethnic composition. Between 2000 and 2010, the City experienced a 15% increase in the number of residents identifying themselves as White and a 29% increase in Asians and Pacific Islanders while experiencing a decline in those identifying themselves as Black or African American, American Indian/Alaska Native and those identifying as Other Race/Multi-Racial. Table 10.2-3 shows the changes in the population of racial and ethnic groups between 2000 and 2010.

**Table 10.2-3: Race and Ethnicity in Pomona**

	2000		2010		% Change
	People	% of Total	People	% of Total	
White	62,419	41.8%	71,564	48.0%	14.7%
Other Race Alone or Multi-Racial	59,700	39.9%	51,837	34.8%	-13.2%
Black or African American	14,398	9.6%	10,924	7.3%	-24.1%
Asian and Pacific Islander	10,073	6.7%	12,970	8.7%	28.8%
American Indian and Alaska Native	1,883	1.3%	1,763	1.2%	-6.4%
<b>Total Population</b>	<b>149,473</b>	<b>100%</b>	<b>149,058</b>	<b>100%</b>	<b>-0.3%</b>
Hispanic Ethnicity	96,370	64.5%	105,135	70.5%	9.1%

Sources: US Census 2000 and 2010

## Education and Employment

Lack of education and job skills, along with general unemployment and low wages, are the main contributors to poverty. The educational attainment of Pomona residents age 25 years or older were somewhat lower than the average in Los Angeles County and the State of California, as is shown in Chart 10.2-3.



As of 2010, approximately 37% of Pomona residents aged 25 years or older had less than a full high school education, and 21% possessed less than a 9<sup>th</sup> grade education. At the other end of the spectrum, 63% of this age group had high school diploma or higher and 14% had a Bachelor's degree or above. Of County residents 25 years or older, 76% had at least a high school diploma and 28%, had a Bachelor's degree or above.

Chart 10.2-3: Pomona's Comparable Educational Attainment

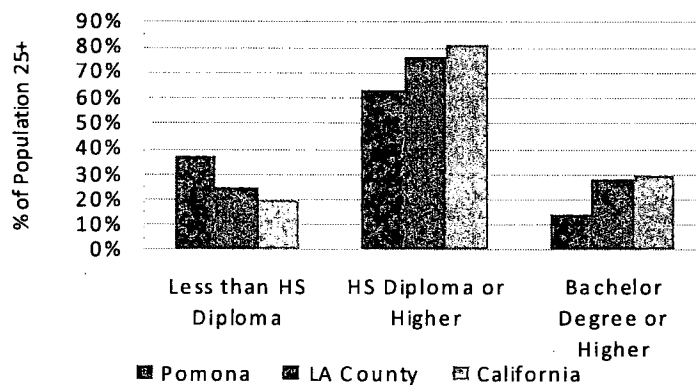


Table 10.2-4 lists the industries in which City residents were employed as of 2009. These occupations were spread over a wide array of industries, with the greatest number of the working population in manufacturing, educational/health/social services and retail.

**Table 10.2-4: Industry Employed for Population 16 and Over (2009)**

<i>Industry</i>	<i>Total</i>	<i>% of Employed Population</i>
Manufacturing	11,421	18.4%
Educational, health and social services	9,146	14.8%
Retail trade	7,202	11.6%
Professional, scientific, management, administrative and waste management services	5,940	9.6%
Construction	5,867	9.5%
Arts, entertainment, recreation, accommodation and food services	5,172	8.3%
Transportation and warehousing and utilities	4,499	7.3%
Finance, insurance, real estate and rental and leasing	3,645	5.9%
Other services (except public administration)	3,210	5.2%
Wholesale trade	2,781	4.5%
Public administration	1,696	2.7%
Information	938	1.5%
Agriculture, forestry, fishing and hunting and mining	299	0.5%
Armed Forces	182	0.3%

Source: SCAG Existing Housing Needs Data Report 2012

According to the California Employment Development Department, the unemployment rate in Pomona has risen from 5.6 % in 2007, to a peak of 13.9 % in 2010, and declined since then to 12 % unemployment in July 2013 slightly higher than the 9.9% in the County and 8.7% statewide. This increase is due in part to the recent economic recession that had a significant impact on jobs nationwide.

## HOUSEHOLD PROFILE

### Household Size and Type

The US Census Bureau defines a “household” as all the people who occupy a housing unit as their usual place of residence regardless of the relationship to one another. In comparison, dormitories and convalescent/nursing homes are typically categorized as group quarters and persons residing in these housing arrangements are not considered households.

According to the 2010 Census, the average household in Pomona had 3.85 persons and the average family size was 4.31 persons per family. These figures were higher than the comparable figures for Los Angeles County as whole, which averaged 2.98 persons per household and 3.58 persons per family in 2010. Household sizes in the City are increasing, as is demonstrated by the increase in average household size documented in the 1990 and 2000 Censuses (3.52 and 3.82 persons per household, respectively).

Pomona is a family-oriented community, with 79% of the households being families. Non-family households consist primarily of single-person households, including seniors living alone. Table 10.2-5 shows the household composition in Pomona, reported in the 2010 Census.

**Table 10.2-5: Household Characteristics (2010)**

<i>Household Type</i>	<i>Number</i>	<i>Percent of Households</i>
Families	<b>30,545</b>	<b>79.0%</b>
Married Couple with Children under 18	12,424	
Single Mother with own Children under 18	4,196	
Single Father with own Children under 18	1,385	
Non-family Households	<b>8,149</b>	<b>21.0%</b>
<b>Total Households</b>	<b>38,689</b>	<b>100.0%</b>

Source: US Census 2010

## Income

Income is a major factor influencing the demand for housing and ability to pay for it, and reflects the affordability of housing in a community. Median income is a commonly used measurement of community income. Unlike average income, median income is not overly influenced by particularly low and high reported incomes but rather reflects the state of the community: half of the population is above the median income and half is below it.

Median household income is used as a measure of broader community income, as the term "household" covers all living situations, not just families. In comparison to families, households include non-family living situations, such as single-person units and non-related roommates.

As of 2010, the median household income for the City of Pomona was \$49,661, lower than that for Los Angeles County (\$54,828) and for the State (\$60,392). Pomona's median household income has continued to increase at the same rate between 1990 and 2000 and between 2000 and 2010. Between 2000 and 2010, the median household income in Pomona increased by 24% (from \$40,021 to \$49,661), while the median household income in Los Angeles County increased by 30% (from \$42,189 to \$54,828).

In defining income groups, the California Department of Housing and Community Development (HCD) uses the income limits set by the US Department of Housing and Urban Development (HUD). HUD sets an area median income (AMI) which is usually the median family income (MFI) for a PMSA (Primary Metropolitan Statistical Area, as defined by the Federal Office of Management and Budget). Income groups defined by HCD are as follows:

- Extremely low income: earning less than 30% of the AMI;
  - Very low income: earning between 30% and 50% of the AMI;
  - Low income: earning between 50% and 80% of the AMI;
  - Moderate income: earning between 80% and 120% of the AMI; and
- Above moderate income: earning more than 120% of the AMI.

Extremely low-income, very low-income and low-income households are typically referred to more generally as "lower-income" households.

**Table 10.2-6: Household Income Levels in Pomona (2010)**

<i>Income Group</i>	<i>Total</i>	<i>% of Total Households in Pomona</i>
Extremely Low	4,801	12.5%
Very Low	4,845	12.6%
Low	7,187	18.7%
<b>Sub Total</b>	<b>16,833</b>	<b>43.7%</b>
Moderate & Above	21,677	56.3%
<b>Total</b>	<b>38,510</b>	<b>100.00%</b>

Source: SCAG Existing Housing Needs Data Report, 2012

As indicated on Table 10.2-6 above, as 2010, 44% of the households in Pomona were considered to be lower income, a 3% decrease from 2000.

Median family income (MFI) is a baseline upon which family poverty levels and financial risk are based. The MFI in Pomona, as of 2009, was \$51,793. Table 10.2-7 presents the income distribution in Pomona.

**Table 10.2-7: Family Incomes in Pomona (2010)**

	<i>Number of Families</i>	<i>% of Families</i>
Less than \$10,000	1,340	4.4%
\$10,000 to \$14,999	1,054	3.5%
\$15,000 to \$24,999	3,516	11.5%
\$25,000 to \$34,999	3,171	10.4%
\$35,000 to \$49,999	5,515	18.1%
\$50,000 to \$74,999	6,630	21.7%
\$75,000 to \$99,999	4,305	14.1%
\$100,000 to \$149,999	3,485	11.4%
\$150,000 to \$199,999	838	2.7%
\$200,000 or more	691	2.3%
<b>Total</b>	<b>30,545</b>	<b>100%</b>

*Source: US Census 2010*

In 2013, the State defined the median family income for Los Angeles County as \$64,800 for a four-person household. For purposes of comparison, a family with two full-time, minimum wage workers making \$8.00/hour and working 40-hour weeks, 50 weeks a year would have a family income of \$32,000 a year. Such a family would be considered a very low-income household if composed of two or more people.

### **Housing Cost**

Unit size, along with cost, differs for owner-occupied versus rental housing in Pomona. According to surveys of classified and real estate ads, the City's owner-occupied housing consists primarily of two-, three- and four-bedroom units while rental housing is typically smaller, with one or two bedrooms. Home prices and rents in Pomona are below average for the surrounding area, but are generally too high for lower- and moderate-income families.

## Owner-Occupied Housing

One gauge of a strong community is the rate of homeownership, which reflects financial and social investment in a place and the presence of homeowners in a neighborhood contributes to neighborhood stability. The City sees an ongoing need to support homeownership within the community, ensuring there is a sufficient supply of houses and condominiums available for purchase.

The percentage of Pomona households owning their homes in 2010 was 58%, a slight change from the rate of 57% in 2000. The City's homeownership rate has been higher than the rate for Los Angeles County as a whole, which was 49% in 2010.

**Table 10.2-8: Median Single-Family Home Sales Price in Pomona by ZIP Code**

	Pomona				
	ZIP Code 91766	ZIP Code 91767	ZIP Code 91768	LA County	California
July 2013					
Median Price	\$301,000	\$295,000	\$280,000	\$ 440,000	\$ 363,000
% change from July 2012	36.6%	22.9%	40.7%	29.4%	28.5%
All of 2012					
Median Price	\$210,000	\$221,000	\$198,000	\$340,000	\$314,340
% change from 2011	7.1%	5.7%	2.9%	4.6%	11.6%
October 2007					
Median Price	\$370,000	\$385,000	\$377,000	\$560,000	\$497,110
% change from Oct. 2006	-13.5%	-6.6%	-17.9%	3.5%	-9.9%

Source: Pomona data from DQNews.com and statewide data from California Association of Realtors

Table 10.2-8 lists the recent median sales prices for single-family homes in the City, and Table 10.2-9 lists the median prices for condominiums and townhomes. From 2008 to 2011 the City saw a substantial drop in home sales prices due to the Nation's economic crisis. In December 2009, the number of properties in the City in any stage of foreclosure was 1,757 and by January 2010 it has reached 1,999 properties. As of September 2013 Realtytrac.com identified 432 residential properties in any stage of foreclosure. The sharp drop in median home prices was due to the region wide home price depreciation and the high foreclosure sales which tend to sell homes at a discount. Available median sales price data for the City show prices between \$280,000 and \$301,000 for houses, and between \$178,000 and \$330,000 for condominiums, as of July 2013.



**Table 10.2-9: Median Condominium Sales Price in Pomona by ZIP Code**

<i>Pomona</i>					
	ZIP Code 91766	ZIP Code 91767	ZIP Code 91768	LA County	California
<b>July 2013</b>					
Median Price	\$233,000	\$330,000	\$178,000	\$394,500	\$353,500
% change from July 2012	-3.5%	50.7%	48.6%	28.2%	
<b>All of 2012</b>					
Median Price	\$177,000	\$165,000	\$225,000	\$285,000	
% change from 2011	4.0%	17.9%	68.9%	3.6%	
<b>October 2007</b>					
Median Price	\$300,000	\$215,000	N/A	\$420,000	\$416,210
% change from Oct. 2006	-15.3%	-23.2%	N/A	2.2%	-2.1%

Source: Pomona data from DQNews.com and statewide data from California Association of Realtors

## Rental Housing

The Census indicates that as of 2010, about 42% of Pomona households lived in rental housing, paying a median gross monthly rent (including utilities) of \$1,009, up 57% from the 2000 median gross monthly rent of \$644. Median rents in Pomona have been consistently lower than those in Los Angeles County as a whole, e.g., the median gross rent in Los Angeles County in 2010 was \$1,076 or 7% higher than in Pomona.

More recently, as Table 10.2-10 shows, the median monthly rent in Pomona for units listed on the internet in August and September 2013 was about \$1,038 a month.

**Table 10.2-10: Median Rents in Pomona, August –September 2013**

Number of Bedrooms	# of postings	Range	Median Rent
Studio	4	\$730-975	\$847
One bedroom	30	\$750-1,485	\$910
Two bedrooms	32	\$795-1,590	\$1,112
Three bedrooms	7	\$1,195-1,199	\$1,745
Four bedrooms	7	\$1850- 2,800	\$1,925
Overall	80		\$1,038

Note: Units listed in Apartments.com, forrent.com, Trulia.com and postings at the properties. Prices are from August and September 2013. Overall median rent based on the listed medians, weighted by number of postings.

HUD calculates the fair market rent (FMR) for PMSAs every year. Table 10.2-11 shows the FMRs for the Los Angeles-Long Beach PMSA for 2013.

**Table 10.2-11: Fair Market Rent for the Los Angeles-Long Beach Area (2013)**

	Efficiency	One Bedroom	Two Bedrooms	Three Bedrooms	Four Bedrooms
Monthly Fair Market Rent	\$911	\$1,101	\$1,421	\$1,921	\$2,140

Source: US Department of Housing and Urban Development

Although rents remained relatively stable during the early 2000s, they have increased substantially during the past years, fueled by the current housing market and increased demand. For rental units listed on the internet in August and September 2013, the median monthly rent was around \$1,038 a month in Pomona. Although apartments listed for rent on the internet typically command higher rents than those units advertised through word-of-mouth or for-rent signs, these rates suggest a decrease (19.9%) over the median rent paid in Pomona during early 2000. It should be noted that many of the recent postings were for older 1 and 2 bedrooms single family homes and for newer condominiums and townhomes that may have originally been built for homeownership.



### **Housing Affordability**

Both the Department of Housing and Urban Development (HUD) and the California Department of Housing and Community Development (HCD) consider housing to be affordable if housing costs (including utilities, taxes and insurance) are equal to or less than 30% of gross income. For example, a Pomona family making the LA County median family income of \$64,800 (2013) would be able to afford housing costs of up to \$1,600 per month.

Table 10.2-12 shows the maximum affordable monthly rent for one person and for a family of four in Pomona, organized by income group. For example, a family of four in the low-income group could afford a maximum monthly rent of \$1,508.

**Table 10.2-12: Affordable Rent / Purchase Price in Pomona by Income Level (2013)**

<i>Max. Affordable Housing Cost<sup>1</sup></i>				
<i>Income Group</i>	<i>Max. Income</i>	<i>Annual Funds for Housing</i>	<i>Monthly Rent</i>	<i>Purchase Price<sup>2</sup></i>
<b>Extremely Low</b>				
One Person	\$17,950	\$5,385	\$349	\$26,602
Four People	25,600	7,680	440	73,311
<b>Very Low</b>				
One Person	29,900	8,970	648	99,494
Four People	42,700	12,810	868	177,623
<b>Low</b>				
One Person	47,850	14,355	1,096	209,252
Four People	68,300	20,490	1,508	334,090
<b>Moderate</b>				
One Person	54,450	16,335	1,261	249,468
Four People	77,750	23,325	1,744	391,902

1. Takes into account monthly utility costs of \$100 for one person and \$200 for 4 people.

2. Monthly payments toward a 30-year mortgage, assuming a down payment of 10%, annual interest rate of 4%, property taxes, utilities and insurance.

The current (2010) City median monthly rent of \$1,009 would be considered affordable for the City's low and moderate-income families. However, the median rent would exceed the resources of all very and extremely low-income families. Rent in Pomona can be as low as \$700 a month, which would be affordable to some low income families, although dwellings renting for this amount are typically small, such as studios and one-bedroom units. There may be no market-rate units that are affordable for extremely low-income families.

The current (2010) median purchase price of a home exceeds the income resources of all households with extremely low and very low incomes. However, it is likely that some for-sale units, particularly condominiums and smaller single-family homes, would be affordable to low-income families.

Housing overpayment is typically less likely among owners than renters, as renters do not have the option of mortgaging or selling property to generate cash. Extremely low- and very low-income renters are disproportionately impacted by overpayment.

Table 10.2-13 shows that, as of 2010, 13% of all Pomona households were overpaying for housing while the majority of extremely low-, very low- and low-income households were overpaying. Almost two-thirds of extremely low-income Pomona households spent over



half of their income on housing, but only six percent of households with moderate or above moderate incomes overpaid for housing.

Overpayment was more frequent among Pomona extremely low and very low income renters than homeowners in the same income categories and more frequent among low and moderate income homeowners.

**Table 10.2-13: Housing Cost Burden by Income Group and Tenure in Pomona**

Income Group	Renter Households		Owner Households		Total	
	Households	% of Group	Households	% of Group	Households	% of Group
Extremely Low					4,801	
Cost Burden >30%	205		175		380	7.9%
Cost Burden >50%	2,375		790		3,165	65.9%
Very Low					4,845	
Cost Burden >30%	1,210		385		1,595	32.9%
Cost Burden >50%	1,090		1,060		2,150	44.3%
Low					7,187	
Cost Burden >30%	1,045		1,550		2,595	36.1%
Cost Burden >50%	85		1,285		1,370	19.1%
All other households					21,677	
Cost Burden >30%	245		1,095		1,340	6.2%
Cost Burden >50%	10		595		605	2.8%
<b>Total Households</b>	<b>16,119</b>		<b>22,570</b>		<b>38,689<sup>1</sup></b>	
Cost Burden >30%	2,705	16.8%	3,205	14.2%	5,910	13.4%
Cost Burden >50%	3,560	22.1%	3,730	16.5%	7,290	18.8%

<sup>1</sup> total includes households with no mortgage or rent

Source: SCAG Existing Housing Needs Data Report 2012 & US Department of HUD, 2005-09 CHAS

## SPECIAL NEEDS GROUPS

Some members of the Pomona community have special needs that may affect their housing requirements. The special needs population includes the disabled, the elderly, large households, single-parent households, students and the homeless.

### Persons with Disabilities

Roughly 16,316 people in Pomona, or 11% percent of City residents five years of age or older, had some sort of disability as of 2005. This is similar to the County 12% and State 13% disability rates. The Census defines disability as sensory, physical, mental or self-care “long lasting conditions” or a mental, self-care, emotional, go-outside-home and employment disabilities lasting six months or more. A more detailed description of each disability is provided below:

- **Sensory disability:** Refers to blindness, deafness or severe vision or hearing impairment.
- **Physical disability:** Refers to a condition that substantially limits one or more basic, physical activities, such as walking, climbing stairs, reaching, lifting or carrying.
- **Mental disability:** Refers to a mental condition lasting more than six months that impairs learning, remembering or concentrating.
- **Self-care disability:** Refers to a condition that restricts ability to dress, bathe, or get around inside the home.
- **Go-outside-home:** Refers to a condition that restricts ability to go outside the home alone (ie. shop or visit a doctor's office).
- **Employment disability:** Refers to a condition that restricts ability to work at a job or business.

Table 10.2-14 shows the types of disability in Pomona by age group. Among the 13,475 elderly residents in the City (Table 10.2-2), 41% had one or more disabilities. Members of this group are particularly vulnerable not only because of their frail condition but also because of their often fixed and limited incomes.

**Table 10.2-14: People with Disabilities in Pomona, Civilian Non-Institutionalized Population (2005)**

<b>Disability Status</b>	<b>People with Disabilities</b>	<b>Percent of Disabled Population<sup>1</sup></b>
<b>People aged 5 to 15 years:</b>	<b>1,263</b>	<b>4.0%</b>
Sensory disability		1.2%
Physical disability		1.1%
Mental disability		3.0%
Self-care disability		0.9%
<b>People aged 16 to 64 years:</b>	<b>9,574</b>	<b>9.6%</b>
Sensory disability		1.2%
Physical disability		7.1%
Mental disability		2.2%
Self-care disability		1.1%
Go-outside-home disability		1.9%
Employment disability		4.7%
<b>People aged 65 years and over:</b>	<b>5,473</b>	<b>40.5%</b>
Sensory disability		15.2%
Physical disability		35.9%
Mental disability		15.1%
Self-care disability		19.3%
Go-outside-home disability		26.3%

<sup>1</sup>Subtotals do not match total percentages for each group because some people have multiple disabilities

Source: US Census, 2005 American Community Survey

Housing needs for persons with disabilities varies depending on the type of disability. However, persons with disabilities often need accessibility and barrier free design, as well affordability and proximity and accessibility to transportation and services. Other persons with disabilities may require a group living environment where supervision and supportive services are provided or may require an institutional setting where medical attention is provided.

### Developmentally Disabled

Recent changes in State law (SB 812), approved by the CA Legislature in 2010 requires the Housing Element to analyze the housing needs of persons with developmental disabilities and to identify resources to serve this population. As defined in Section 4512 of the Welfare and Institutions Code a "Developmental disability" means a disability that originates before an individual attains age 18 years, continues, or can be expected to continue, indefinitely, and constitutes a substantial disability for that individual which includes mental retardation, cerebral palsy, epilepsy, and autism. This term shall also include disabling conditions found to be closely related to mental retardation or to require treatment similar to that required for individuals with mental retardation, but shall not include other handicapping conditions that are solely physical in nature.

Because developmental disabilities exist before adulthood, the first issue in supportive housing for the developmentally disabled is the transition from the person's living situation as a child to an appropriate level of independence as an adult. In addition, developmentally disabled individuals are in need of housing adapted to their needs, proximity to services and transportation as well as various types of housing such as group living opportunities and supportive services. Special consideration should also be given to the affordability of housing, as people with developmental disabilities may be living on a fixed income.

The State Department of Developmental Services (DDS) currently provides community based services to approximately 243,000 persons with developmental disabilities and their families through a statewide system of 21 regional centers, four developmental centers, and two community-based facilities. The San Gabriel / Pomona Regional Center is one of 21 regional centers in the State of California that provides point of entry to services for people with developmental disabilities. The center is a private, non-profit community agency that contracts with local businesses to offer a wide range of services to individuals with developmental disabilities and their families.

In January 2010 the Department of Developmental Services (DDS), announced its intention to close the Lanterman Developmental Center in Pomona. The Lanterman Developmental Center provides 24-hour residential care for individuals with developmental disabilities. At one time the Center served more than 3,000 residents. By 2010, 401 residents were identified in the closure plan and by summer 2013 half have already moved out into the community and it has been determined that the State has

funded enough residential capacity to meet the needs of the remaining residents at Lanterman. DDS is required to complete the closure of Lanterman no later than December 2014.

Table 10.2-15 provides information from the San Gabriel / Pomona Regional Center, charged by the State of California with the care of people with developmental disabilities.

**Table 10.2-15 Developmentally Disabled Residents, by Age, for City of Pomona**

Zip Code	0-14 Years	15-22 Years	23-54 Years	55-65 Years	65+	Total
91766	258	135	174	34	15	616
91767	203	118	246	49	13	629
91768	138	56	107	25	5	331
Total	599	309	574	108	33	1,576

Source: San Gabriel/Pomona Regional Center, 2013

### Single-Headed Households

Single-parent families made up 14% of all households in Pomona, with more than three-quarter of those consisting of a mother with children. These families may need housing assistance at a higher rate than other families due to a lower per capita income and the possibility that a parent can work only part time in order to care for the children. In addition, women tend to hold lower paying jobs than do men. Single-parent families may be in particular need of childcare. Living near clustered mixed-use centers—providing neighborhood retail, service commercial, childcare, open space, supportive service and transit opportunities—can allow single parents to work and take care of errands in close proximity to home and childcare.

### Large Families

A large household is defined as one with more than five persons. Large families can face problems in acquiring housing due to having a lower per capita income than smaller families and availability of affordable and adequately sized housing. According to the Census, 11,359 large households resided in the City in 2010, representing 29% of all City households. Specifically, 6,730 large owner-households comprised 30% of all owner-households and 4,629 large renter-households comprised 29% of all renter-households.

### Seniors

The primary concerns of the elderly are income, housing and transportation. Many seniors live on a fixed income, so rising housing costs are a concern. Seniors may need access to nearby or on-site medical care. They also have a higher rate of disability than the overall population, which suggests a need for accessible shops and services, open space and social activities. As of 2010, eight percent of Pomona residents were seniors (over 65 years of age), and 41% of these seniors had one or more disabilities. About 13% of all households are headed by a senior, and 38% of those households consist of one person.

**Table 10.2-16: Tenure of Senior Householders**

	2000		2010	
Owner occupied (seniors 65 years and over)	3,641	72%	3,686	72%
Renter occupied (seniors 65 years and over)	1,441	28%	1,430	28%
Total	5,082		5,116	

Source: US Census 2000 and 2010; SCAG Data Report 2012

The City has nine senior housing projects providing approximately 1,160 units (Table 10.2-17). The special housing requirements of senior citizens is already recognized in the City's Zoning Ordinance, which includes a Senior Citizen Housing Overlay district.

**Table 10.2-17 Senior Housing Developments in Pomona**

Development	No. of Units
Serenity Villas - 158 E. Bonita Ave.	174
Emerson Village - 755 N. Palomares St.	165
Portofino Villas - 121 W. Phillips Blvd.	174
Las Brisas Apartments - 200 Beaver Ct.	80
Drake Manor - 200 W. Drake St.	110
Pacific Villas - 3642 N. Garey Ave.	132
Park Apartments - 777 E. Third St.	192
Tivoli Plaza Senior Apts. - 1371 W. Holt Ave.	63
La Esperanza Apts. - 1550 S. San Antonio Ave.	70
Total	1,160

## Homeless Population

As define by the Housing and Urban Development (HUD) the homeless population includes "Men, women and children who:

- Lack a fixed, regular and adequate nighttime residence;
- Are sleeping in places not meant for human habitation, including on the street, in parks, along rivers, in backyards, converted garages, cars and vans, along freeways or under overpasses, and the like;

- Are sleeping in temporary living arrangements, emergency shelters, safe havens, or transitional housing programs;
- Will imminently lose their housing, have no subsequent residence identified; and lacks the resources or support networks needed to obtain other permanent housing.

HUD does not consider persons paying their own rent, regardless of overcrowding or lack of cooking facilities, to be homeless although they are categorized as being “at risk” of becoming homeless. However, there are definitions that conflict with HUD’s approach; some community groups consider a family homeless if it is sharing housing with another family.

A homeless person needs to go through a transitional period, establishing stability prior to moving into permanent housing and may need highly specialized ongoing services depending on their circumstances. According to the City’s Consolidated Plan for 2011-18, characteristics of the homeless population frequently include the following:

- *Mental illness*—According to the Los Angeles Homeless Services Authority (LAHSA) 2013 Homeless Report, 31% of homeless in the region have a mental illness.
- *Domestic violence*—Within the San Gabriel Valley Region, 9% of homeless persons are reported to be survivors of domestic violence.
- *Substance abuse*—Los Angeles County estimates that 31% of the local homeless population has a substance abuse and addiction problem.
- *HIV/AIDS*—People with this illness become homeless at a higher rate than the general population. According to the LAHSA 2013 report, less than one percent of the homeless population in the San Gabriel Valley region are persons with HIV/AIDS.

Unaccompanied youths under the age of 18 constitute 15% of the regional homeless population. Another 14% are families with children and 7% of them are children under the age of six.

The City of Pomona is one of 88 cities within Los Angeles County and 31 cities within Service Planning Area (SPA) 3 of the Los Angeles County Continuum of Care. These cities blanket the Los Angeles basin and are connected by eleven freeways.

On January 25, 2013, under the direction of the Los Angeles Homeless Services Authority (LAHSA), the Bi-annual Count of homeless persons in Pomona took place. This count is an effort to enumerate and define the homeless population within the Los Angeles County Continuum of Care. The results of this census revealed 630 homeless living in the City, 345 were found living on the streets and 285 were reported in shelters or other facilities.

Between June 17, 2013 and September 3, 2013, homeless persons responded to a consumer survey. The survey focused on information needed to develop a demographic profile of the homeless population in Pomona and to complete a gaps analysis. Service providers and churches assisted program participants in completing the survey. The Pomona Homeless Outreach Team conducted surveys out on the streets of Pomona. A formulated unique identifier was given to each person completing the survey to ensure that each participant was only surveyed once. A total of 228 surveys were completed capturing data on 389 persons. Weighed against the homeless count of 630 homeless individuals, the data resulting from the Homeless Consumer Survey came with a 90% confidence level. The survey results were as follows:

- 70% were homeless individuals and 30% homeless families (representing 230 adults and children.)
- The average family size of homeless households in Pomona is 1.7 people per household.
- 53% were male, 46% female and 1% transgender.
- 51% were Hispanic and 49% non-Hispanic.
- 67% stay in a car, park, sidewalk, abandoned building, RV, camp, or other place where people are not meant to permanently live
- 29% stay in shelter, transitional housing or motel that is paid for by a program
- 4% live in other's homes or overcrowded housing situations

In addition, the survey asked the homeless individuals to name three factors that they believed contributed to their homelessness. The question was open-ended without suggested responses, so those surveyed were not influenced by the survey question. Lack of income was the highest rated response with 48%, followed by affordable housing and disabling health conditions.

When the survey asked the length of their homelessness or number of episodes of homelessness, the following answers were given: 52% became homeless prior to June 2012, 48% became homeless within the last year, 27% have found themselves homeless 4 or more times since June 2010 and 15% became homeless in April, May or June 2013 when they left a jail, prison, hospital or other public institution.

City resources assisting the homeless population include a continuum of emergency shelters, transitional housing and supportive services. The Pomona Continuum of Care Coalition (PCOCC) is a local coalition of over 100 active members, representing over 50 community based organizations, faith based organizations and county government programs.

The City's resources for assisting the homeless population include a continuum of emergency shelters, transitional housing and supportive services. Table 10.2-18 presents the services and facilities within the region that serve the homeless.

**Table 10.2-18: Continuum of Care Resources**

	<i>Organization</i>	<i>Population</i>	<i>Services</i>
Homeless Prevention	Catholic Charities	general	-
	House of Ruth	domestic violence	-
	Inland Valley Hope Partners	general	-
	Department of Public Social Services	general	-
	City of Pomona HPRP Program	general	-
	Mercy House	general	-
	Foothill Aids Project	general	-
Outreach & Assessment	Pomona Homeless Assistance	general	-
	Pomona Homeless Outreach Team	general	-
	Tri City Mental Health	Mental health	
	Pacific Clinics	Mental health	
	Pomona Clinic Coalition	Physical & Mental health	
Emergency Shelter	House of Ruth	domestic violence	30 beds
			5 beds
	Our House Shelter	families	18 beds
	Foothill Family Shelter	families	11 beds
	LAHSA/Volunteers of America	Single Adults	100 Beds
	LAHSA/ESVCH	Single Adults	200 beds
	American Recovery	Sub. Abuse/ Adults w/Children	3 beds
		Adults Only	20 beds
	Inland Valley Hope Partners	Families w/children	19 beds
		Single Women	1 bed
		Adults with Children	25 beds
	Total Restoration Ministries	Adults	25 beds
		Chronically Homeless	25 beds
	San Gabriel Valley Center	Families w/children	14 beds
Motel Vouchers	American Red Cross	disaster	-
	Catholic Charities	general	-
	Department of Public Social Services	service applicants	-
	Pomona Neighborhood Center	general	-
	Services Center for Independent Living		
	Foothill Aids Project		-



	Organization	Population	Services
	Pacific Lifeline	Women & children	-
Transitional Housing		substance abuse	
	American Recovery Treatment Center	Families w/children	10 beds
		Single Women	15 beds
	Crossroads - Women	reentry program	7 beds
	Fresh Start (Tri-City Mental Health)	mental health	40 beds
	House of Ruth – Women - Women w/ Children	domestic violence	20 beds
	Victory Outreach – (religious req.)	Men	68 beds
		Women	12 beds
	Prototypes – Women – Women w/ Children	substance abuse - transitional	65 beds
	Prototypes – Women – Women w/ Children	substance abuse - reentry program	48 beds
		Adults w/ children	1 bed
	Tri-City Mental Health	Adults Only	9 beds
		Chronically Homeless	3 beds
Permanent Supportive Housing	Foothill Family Shelter	Adults w/ children	76 beds
	Pomona Transitional Living Center - Men	disabilities	5 beds
	Prototypes	substance abuse – Women w/children	50 beds
			56 beds
	Foothill Aids Project	HIV/AIDS – Shelter Plus	14 beds
Permanent Housing	Tri City Mental Health	First Step Housing	20 beds
	First Step Housing	First Step Housing	15 beds
Permanent Housing	City of Pomona - Housing Authority	Housing Choice	894 vouchers
	City of Pomona - Family Self Sufficiency	Section 8	115 program spaces
	Foothill Family Shelter	Families	11 beds
Supportive Services	Catholic Charities	general	Housing, finance & counseling
	Department of Public Social Services	general	general
	House of Ruth	domestic violence	case management / education
	LA Urban League	general	employment
	Inland Valley Hope Partners	families	case management /childcare
	Pomona Neighborhood Center	general	general
	Family Resource Center	youth	school related

<i>Organization</i>	<i>Population</i>	<i>Services</i>
Prototypes	substance abuse	case management /counseling
Inland Valley Hope Partners	disabilities	disability assistance
Tri-City Mental Health	mental health	mental health services
Pacific Clinics	mental health	mental health services

*Source: City of Pomona Consolidated Plan 2011-2018, The State of Homelessness In Pomona 2013*

## **Students**

College students 18 or more years of age need housing that is temporary, low-cost and accessible to their educational institutions. The City is located adjacent to Cal Poly Pomona, a university with 22,156 students. In addition, Western University of Health Sciences and DeVry University lie within the Pomona city limits.

Cal Poly provides on-campus housing for approximately 3,500 students in six residence halls and five suite buildings. Western University has no university-operated housing, although a private developer completed a 100-unit residential structure for students located immediately adjacent to campus. DeVry has many student commuters and no student housing.

## **Farmworkers**

The special housing needs of farm workers result from several factors. Foremost, farmworker households tend to have low incomes and trouble obtaining affordable housing. In addition, farmworker households vary greatly in size – while a number of such households consist of individuals for whom small units are needed, other households are unusually large and suffer overcrowding. Finally, seasonal farmworkers require decent temporary housing. As the Pomona area has urbanized, the number of people working in agriculture has diminished considerably. According to the 2010 Census, there were 211 Pomona residents aged 16 and over employed in farming, fishing and forestry occupations, and in 2000, approximately 269 Pomona residents were employed in these occupations. Given the lack of farmland and the limited presence of farmworkers in Pomona, the City does not have housing programs targeted at farm workers, beyond the programs for workforce housing and low-income households.

## LOCAL HOUSING SUPPLY

### Housing Trends

A total of 1,582 units were built in Pomona from 2000 through 2010—an average of 158 new units per year over the last 10 years (Table 10.2-19.) Between 2000 and 2010, 36% of new housing units constructed in the City were single-family homes. Among the new multiple family development it has been evenly divided between 2 to 4 units development (51%) and 5+ units development (49%).

**Table 10.2-19: Housing Supply in Pomona - 2009**

	Units	% of Total
<b>Single-family Structures</b>	<b>28,086</b>	<b>68.2%</b>
Detached	25,085	60.9%
Attached	3,001	7.3%
<b>Multi-Family Structures</b>	<b>11,014</b>	<b>26.8%</b>
2 to 4 Units	3,558	8.6%
5+ Units	7,456	18.2%
<b>Mobile Homes</b>	<b>2,080</b>	<b>5.1%</b>
<b>Total</b>	<b>41,180</b>	<b>100.0%</b>

Source: US Census 2010, 2005-09 American Community Survey

### Age and Condition

According to the 2010 Census, 72% of all housing in Pomona was developed between 1950 and 1989 with almost 57% of the City's housing stock being over 40 years old. Table 10.2-20 shows the number of units built in each decade.

**Table 10.2-20: Housing Stock Age**

Year Structure Built	Number	Percent of Total
2005 and later	702	1.7%
2000 to 2004	963	2.3%
1990 to 1999	3,091	7.5%
1980 to 1989	7,281	17.7%
1970 to 1979	5,528	13.4%
1960 to 1969	7,550	18.3%
1950 to 1959	9,164	22.3%
1940 to 1949	2,941	7.1%
1939 or earlier	3,960	9.6%
<b>Total</b>	<b>41,180</b>	<b>100.0%</b>

Source: US Census 2010

Housing over 40 years old is often in need of some kind of improvement or rehabilitation. If this general standard is applied to the existing single-family and multi-family housing stock in the City, at least 23,615 units are likely to be in need of some measure of repair or rehabilitation. The City of Pomona Building and Safety Division reports that, as of September 1, 2013, there were 1,464 properties in the City with an open abatement case. These properties are in need of various code corrections. It is estimated that 10% of the properties, or 146 units, may meet the definition of substandard.

A number of the units needing rehabilitation or replacement are likely to be among those lacking complete facilities. According to the 2010 US Census, 150 housing units in Pomona lack complete plumbing facilities and 374 units lack complete kitchen facilities.

**Table 10.2-21: Incomplete Facilities in Pomona Housing**

	Housing Units
<b>Incomplete Plumbing Facilities</b>	
Owner occupied	86
Renter occupied	64
<b>Total</b>	<b>150</b>
<b>Incomplete Kitchen Facilities</b>	
Owner occupied	56
Renter occupied	318
<b>Total</b>	<b>374</b>

Source: SCAG Existing Housing Needs Data 2012

### Units Needing Lead Based Paint Remediation or Abatement

It has been found that housing built prior to 1978 may contain hazardous levels of lead based paint, especially for children under six years old. Approximately 29,143 housing units in Pomona were built prior to 1978. To address potential hazards, these units must be tested for lead, and if a positive result for lead occurs, the situation must be remediated or abated. The City implements lead based paint regulations in its housing rehabilitation and first time homebuyers programs.

### Vacancy Trends

The residential vacancy rate is an indicator of the balance between housing supply and demand in a community. When the demand for housing exceeds the available supply, the vacancy rate will be low. A low vacancy rate drives the cost of housing upward and serves as a disincentive for property owners to perform needed maintenance.

In a healthy market, the vacancy rate is usually 1% to 3% for single-family dwellings and 3% to 5% for multi-family dwellings. As of 2010, the vacancy rates for both rental and for-

sale housing units were below optimal, as shown in Table 10.2-22. In particular, the low rental vacancy rate suggests that at the time, the rental market was tight, resulting in increased rental prices as evidenced in current rent levels (Table 10.2-10).

**Table 10.2-22: Status of Vacant Units in Pomona (2010)**

	Number of Vacant Units	% of Vacant Units	% of all Housing Units in Pomona
For rent	898	36.0%	2.18%
For sale only	221	8.9%	.54%
Rented or sold, not occupied	193	7.7%	.47%
For seasonal, recreational, or occasional use	199	8.0%	.48%
Other vacant	980	39.3%	2.38%
<b>Total</b>	<b>2,491</b>	<b>100.0%</b>	<b>6.05%</b>

Source: US Census 2010

Among the vacant units in Pomona, about one-third were categorized as “other vacant” units and included abandoned and boarded up units. Acquisition and rehabilitation of deteriorated homes is an important City strategy for providing affordable housing opportunities and improving neighborhood conditions

### Overcrowding

The 2010 US Census gathered information on the characteristics of housing in the City. Table 10.2-23 shows the number of bedrooms in the City’s occupied housing units. More than 80% of housing units in Pomona have between one and three bedrooms. Most rental units are small units with one or two bedrooms, while ownership units are typically larger with at least three bedrooms.

**Table 10.2-23: Number of Bedrooms in Pomona Housing Units (2009)**

	Owner-Occupied Units	Renter-Occupied Units	Vacant Units	Total	Percent of Total
No bedroom	121	622	84	827	2.0%
1 bedroom	599	5,142	591	6,322	15.4%
2 bedrooms	3,907	6,569	1,039	11,515	28.0%
3 bedrooms	12,445	2,908	465	15,818	38.4%
4 bedrooms	4,967	745	263	5,975	14.5%
5+ bedrooms	531	133	49	713	1.7%
<b>Total</b>	<b>22,570</b>	<b>16,119</b>	<b>2,491</b>	<b>41,180</b>	<b>100.0%</b>

Source: US Census 2010- (2005-09 ACS)

According to the 2010 Census, 11,359 large households reside in Pomona. Comparing the number of large households to the number of four- and five-plus- bedroom housing units in Pomona, shown in Table 10.2-6, reveals that there is a shortage of housing of sufficient size, to accommodate the City's large rental households. This is reflected in the 2010 Census, which classified 15% of all occupied housing units in the City of Pomona as "overcrowded" and five percent as "severely overcrowded," defined as containing more than 1.0 and 1.50 persons per room, respectively.<sup>1</sup> This is a substantial reduction from the 34% overcrowding reported in 2000. Overcrowding is more pronounced for renter households, with 30% identified as overcrowded.

**Table 10.2-24: Overcrowded Housing in Pomona (2010)**

	Total Number of Units	Number Overcrowded	% of Unit Type
Owner-Occupied Units	22,570	2,853	12.6%
Renter-Occupied Units	16,119	4,892	30.3%
Vacant Units	2,491	---	---
<b>Total</b>	<b>41,180</b>	<b>4,440</b>	<b>11.2%</b>

Source: US Census 2010

This overcrowding is exacerbated by Pomona's slower growth in housing development. Average household size in the City has increased from 3.82 in 2000, to 3.85 in 2010.<sup>2</sup> If the latest average household size in the City holds, the SCAG projected population increase of 13,258 between 2010 and 2020 would require at least 5,049 additional housing units.

### **Opportunities for Energy Conservation and Sustainable Resources**

The City recognizes the need for addressing energy conservation in Pomona. Conservation can be accomplished by employing strategies such as making physical changes to structures during construction and rehabilitation, replacing older appliances with newer energy efficient models, modifying existing land uses and reducing energy consuming activities.

In recent years, utility costs have continued to climb, impacting many residents with low and fixed incomes, such as the elderly and disable. Additional housing production expenditures resulting in energy conservation can lead to significant savings over time for both owners and renters. The California Building Standards Code—Title 24 of the California Code of Regulations—establishes energy conservation standards for new development, which the building industry implements and the City enforces. Energy

<sup>1</sup> Rooms include living and dining rooms, but exclude kitchens, bathrooms, hallways and porches.

<sup>2</sup> Data from US Census 2000 and 2010, and SCAG Existing Housing Needs Data Report, 2012.

conservation measures covered in Title 24 involve combinations of insulation, window orientation and glazing, and thermal mass that impact heat gain and loss.

The City's CDBG and HOME funded projects are conditioned to meet Energy Star standards. Energy Star is a joint program of the U.S. Environmental Protection Agency (EPA) and the U.S. Department of Energy. In 1992 the EPA introduced Energy Star as a voluntary labeling program designed to identify and promote energy-efficient products to reduce greenhouse gas emissions. The Energy Star label is now on major appliances, office equipment, lighting, and home electronics. EPA has also extended the label to cover new homes as well as commercial and industrial buildings. To earn the Energy Star rating, a home must meet guidelines for energy efficiency set by the EPA. Energy Star qualified homes can include a variety of energy-efficient features such as effective insulation, energy-efficient windows, tightly sealed homes and ducts, and efficient heating and cooling equipment.

The City of Pomona recognizes that land use policies can help to promote sustainable development and reduced energy consumption. In this regard, the City has adopted an updated Downtown Pomona Specific Plan that addresses the development potential of property located in close proximity to the Downtown transit center. Much of this property already has Mixed-Use Central Business District (MU-CBD) and Mixed-Use High Density Residential (MU-HDR) designations, which can accommodate up to 80 and 100 units per acre, respectively. Property designated MU-CBD and MU-HDR can support successful transit-oriented development (TOD) that may encourage the use of public transportation and help reduce greenhouse gas emissions.

The City has adopted Ordinance 4122: Water Conservation and Water Supply Shortage Program and Regulations establishing a stricter and more comprehensive year-round water conservation program. In reviewing proposed developments, the City implements a landscape design ordinance that encourages the use of native and other drought tolerant plants requiring less water. The City is currently updating its landscaping ordinance to include the current State model ordinance provisions.

Through the City's website and materials at public counters and direct mailings, information on water and energy conservation, as well as recycling and reuse, is provided to Pomona residents and business owners.

In November 2012, the City developed a Green Plan which outlines the City's history and commitment to energy conservation and sustainability. The City of Pomona's vision for its Green Plan is a plan that directs its growth in a manner that minimizes waste, minimizes consumption, reduces dependence on foreign oil, optimizes existing systems and programs, and maximizes the City's opportunities for sustainable economic development. The proposed Plan also addresses land use and community design, green building strategies, efficient transportation, recycling, open space and water and wastewater management.

Furthermore, Southern California Edison (SCE) and the Southern California Gas Company (SCG), the energy providers for Pomona residents, offer a variety of opportunities for energy savings in both new and existing housing, such as the following:

- SCE and SCG offer rebates to residential customers when they purchase new energy-efficient appliances, lighting and heating/cooling products.
- SCE's Energy Assistance Fund, California Alternate Rate for Energy (CARE), or Family Electric Rate Assistance (FERA) programs for income qualified households.
- SCE's Energy Savings Assistance Program for income qualified residents needing help with purchasing and installation costs of energy-efficient appliances and equipment.
- SCG's CARE program offers a 20% discount on monthly gas bills to income eligible households.
- SCE and SCG administer state sponsored energy and weatherization programs.
- SCE & SCG also participate in the Energy Upgrade California (EUC), a new statewide program that offers incentives to homeowners who complete select energy-saving home improvements. Homeowners are required to hire a contractor and perform an initial assessment.

The City will continue promoting the various SCE and SCG programs by providing information about the programs and rebates at City counters and via the City website.

## **ASSISTED HOUSING INVENTORY AND AT-RISK HOUSING**

California Housing Element law requires that a jurisdiction address potential reductions in the affordable housing stock related to the conversion of assisted rental housing to market-rate housing within the next ten years. As of early 2009, there were fifteen assisted housing developments within Pomona, containing 1,074 assisted affordable units, or three percent of the City's housing units. These units were built with various local, state, and federal funds and programs and carry deed restrictions and affordability covenants. Four of these developments, totaling twenty-one units, are ownership housing. During this planning period, the City facilitated the preservation of Drake Manor by offering bond financing and in return extending the affordability for 55 years. Table 10.2-25 provides an inventory of all assisted housing developments in Pomona.

**Table 10.2-25: Assisted Housing Developments in Pomona (2009)**

<i>Complex</i>	<i>End of Affordability Period</i>	<i>Tenant Type</i>	<i>Affordable Units</i>	<i>Type of Assistance</i>	<i>Housing Type</i>
Emerson Village	2018	very low and low income (seniors & disabled)	164	FHA Mortgage Insurance, 223(d)(3) & Section 8 New Construction	rental



**Table 10.2-25: Assisted Housing Developments in Pomona (2009)**

Complex	End of Affordability Period	Tenant Type	Affordable Units	Type of Assistance	Housing Type
Park & Plaza Apts.	2026	very low, low and moderate income (seniors & families)	302	Multi-family Housing Revenue Bonds and RDA Set-Aside Funds	rental
Hamilton/Fernleaf Street	2032	moderate income	8	RDA Set-Aside Funds	for-sale (single-family units)
Mission Promenade	2034	moderate income	8	RDA Set-Aside Funds	for-sale (attached condominiums)
Palomares Walk	2050	moderate income	4	RDA Set-Aside Funds (Land Write-Down)	for-sale (detached condominiums)
Murchison Avenue	2051	moderate income	1	RDA Set-Aside Funds	for-sale (detached condominium)
North Towne Ave. Apts.	2057	very low, low and moderate income	26	RDA Set-Aside Funds	rental
Las Brisas - Beaver Court	2059	very low income (seniors)	80	RDA Set-Aside Funds and HUD Section 202	rental
Portofino Low and Very Low-Income Villas	2059	very low and low income (seniors)	174	N/A	rental
Prototypes	2060	very low and low income	32	HOME Funds	rental
Pasadena St.	2060	moderate income	1	RDA Set-Aside Funds	rental
Drake Manor	2063	very low income	110	Bond Financing	rental
Tivoli Plaza	2064	very low and low income (seniors) (families)	63 27	RDA Set-Aside Funds	rental
La Esperanza	2064	very low and low income (seniors)	70	HOME Funds and HUD Section 202	rental
Edison Lofts	2064	low and moderate income work/live units	4	RDA Set-Aside Funds	rental

Source: City of Pomona and HUD Database on Expiring Section 8 Contracts from [www.huduser.org](http://www.huduser.org).

To conserve assisted housing developments, the Emerson Village contract with HUD, which would have expired in July 2008, was renewed for an additional ten years, thereby preserving 164 affordable units until 2018.

## PRESERVATION AND REPLACEMENT OPTIONS

Preserving or replacing the 164-unit Emerson Village, which will be at-risk of conversion to market-rate housing in 2018, could be achieved in several ways including renewal of the HUD contract for an additional 10 years, transfer of ownership to a non-profit organization, provision of rental assistance from other sources of funding or constructing a new project that provides assisted units.

It is very likely that the HUD contract for Emerson Village will be renewed for an additional 10 years beyond 2018. In the past, the owners have been interested in renewing their contract with HUD and have not given any indication that they will opt out of the program. The current owners of Emerson Village are the original owners and have managed this property for the past 40 years. If the contract is not renewed in 2018 or if funding is terminated by HUD, rent subsidies using alternative State or local funding could be used to maintain affordability. The rental agreement could be structured so that the subsidy amount would cover the difference between the Fair Market Rent for each unit and the housing cost affordable to the tenant (30% of household income). Table 10.2-26 estimates the rent subsidies required to preserve the affordability of the 164 units. Based on the estimates and assumptions shown in the table, approximately \$710,528 in rent subsidies would be needed annually.

**Table 10.2-26: Cost of Preserving At-Risk Properties (Emerson Village)**

# Bdrms	# Units	Fair Market Rents	Maximum Affordable Rent	Per Unit Monthly Subsidy	Total Monthly Subsidy	Total Annual Subsidy
1	156	\$1,101	\$747	\$354	\$55,224	\$662,688
2	8	\$1,142	\$961	\$460	\$3,680	\$44,160
<b>Total</b>	<b>164</b>				<b>\$58,904</b>	<b>\$710,528</b>

1. The one-bedroom unit is assumed to be occupied by a one-person, very low-income household and the two-bedroom unit, by a three-person, very low-income household.

Construction of a new project or purchase of a replacement building(s) would also be an option should Emerson Village convert to market-rate housing. The cost of developing these new units would depend on a variety of factors such as land availability and cost, unit density, unit size and type of construction. Assuming an average development cost of \$200,000 per unit, approximately \$32.8 million would be required to replace the 164 at-risk units.

## REGIONAL HOUSING NEEDS (JANUARY 1, 2014 – OCTOBER 31, 2021)

State law establishes the requirement that regional councils of government shall identify for each jurisdiction within the region its “fair share allocation” of the regional housing needs as determined by the California Department of Housing and Community Development (HCD). In assessing regional housing needs, the Southern California Association of Governments (SCAG) takes into consideration multiple factors: market demand for housing, housing value trends and income/affordability analysis, employment opportunities, availability of suitable residential sites and public facilities, commuting patterns as they relate to the differences in job creation and labor supply, type and tenure of housing supply and housing needs. In turn, each jurisdiction must address its local share of the regional housing needs in its General Plan Housing Element.

To determine a jurisdiction’s share of the regional housing needs, SCAG periodically undertakes a Regional Housing Needs Assessment (RHNA) within the six-county area encompassing Imperial, Los Angeles, Orange, Riverside, San Bernardino and Ventura Counties. SCAG projects regional expansion by examining historical growth patterns, job creation, household formation rates and other factors to estimate how many households will be added to each community. The RHNA quantifies the need for housing in a jurisdiction by income category in order to allow the community to anticipate and plan for growth.

In October 2012, SCAG adopted the RHNA for the 2013-2021 Housing Element cycle for jurisdictions within the SCAG region, covering a 7.8 -year planning period beginning on October 15, 2013 (Table 10.2-27). This RHNA requires the City of Pomona to produce 3,623 housing units, with 40% of the units affordable to very low- and low-income households and 60% affordable to moderate- and above moderate-income households.

**Table 10.2-27: Pomona’s Share of the Regional Housing Need by Income Category 2014**

	<i>Extremely Low Income</i>	<i>Very Low Income<sup>1</sup></i>	<i>Low Income</i>	<i>Moderate Income</i>	<i>Above Moderate Income</i>	<i>Total Units</i>
RHNA						
New Construction Need	456	463	543	592	1,572	3,626
Percent of Total	13%	13%	15%	16%	43%	100%

1. SCAG does not provide separate data for extremely low-income households. Per § 65583(a) (1) of the California Government Code, the City has calculated a projected need for 456 units for extremely low-income households.

Source: SCAG RHNA2014

As of January 2007, AB 2634 has required housing elements to include an analysis of the number of extremely low-income households and their needs, per Government Code §§ 65583(a) (1). An extremely low-income household is defined as a household with an income of less than 30% of the area median income.

To estimate the projected housing needs of extremely low-income households, the City utilized available census data. According to the 2010 Census, of the 9,646 extremely low and low income households in the City, 49% are extremely low-income households. Based on this data, with 919 very low-income units allocated to Pomona in the RHNA, the City has projected a need for 456 units for extremely low-income households.

### **10.3 HOUSING RESOURCES**

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As a built-out city with little vacant land, Pomona must rely on the redevelopment and re-use of underutilized land to accommodate its growing population. This section describes Pomona's existing housing stock, discusses the current pace of housing development in the City, identifies financial resources for housing and reviews changes in City policy that demonstrate the effectiveness of this approach to meeting the City's Regional Housing Needs Assessment (RHNA) allocation.

This section also discusses the availability of sites (identified in Appendix B) to address the City's RHNA allocation. California Government Code Section 65583 (a)(3) indicates that a Housing Element must include an inventory of land on which housing can be constructed to accommodate the RHNA requirements, and Section 65583.2 (b) states that the inventory must be site specific.

A recent amendment to Section 65583.2 provides that the sites inventory include vacant sites that are zoned to permit residential use, sites zoned for residential use that can be developed at a higher density and sites zoned for non-residential use that can be rezoned for residential use. Site location and size must be identified; existing uses and constraints on the sites must be shown; and the capacity of the sites to provide housing for the income categories of the community's RHNA allocation must be indicated. The inventory must also take into account the availability of services and facilities to support development on each site.

To address its very low- and low-income housing needs, the City must demonstrate that there is an adequate supply of land for higher density housing (30 or more dwelling units per acre). Although designating land for higher density development does not guarantee the construction of affordable housing, it does provide the opportunity for such development and the potential to implement affordable housing programs.

#### **EXISTING RESIDENTIAL USES**

Although residential uses can be found throughout the City, most Pomona residents live in predominantly single-family residential neighborhoods. The neighborhoods are diverse, not only in terms of their demographic makeup but also in their physical characteristics. They include a wide range of housing types, styles, densities, sizes, prices and ages.

The City has historic districts such as Lincoln Park, Wilton Heights and Hacienda Park; contemporary master-planned communities such as Phillips Ranch; and a diverse range of neighborhoods in between. Broadly speaking, residential neighborhoods radiate out from Downtown Pomona. Older neighborhoods, characterized by a greater mix of densities and architectural styles, are located near the center. Newer, more homogeneous neighborhoods are situated to the north, south and west of Downtown.

Even with a large and diverse supply of housing, demand still outpaces supply. In 1976, when the General Plan was adopted, the high vacancy rate was seen as a major challenge.

Although the vacancy rate has increase to a high level (9% in 2010) since the housing market foreclosure crisis, housing affordability continues to be a challenge.

An additional issue, not readily apparent from housing age statistics, is the disparity in maintenance among the homes in many Pomona neighborhoods. While some of Pomona's older neighborhoods are remarkable for their largely excellent condition, there are also many areas where deferred maintenance is apparent. Many of the City's older homes require significant investment in renovation to bring them up to standard. While these older homes can create affordable housing options, substandard housing in a neighborhood can project a sense of blight and negatively affect community identity, pride and housing values. The City does have various housing rehabilitation programs and a lead-based paint remediation program to address these concerns, although the need outweighs the available funding.

Finally, concerns about safety, driven by actual and perceived crime rates and gang activity, limit the housing options available in the City. Good quality affordable housing may be turned down by households unwilling to live in an environment perceived as unsafe.

### RECENTLY APPROVED AND CONSTRUCTED RESIDENTIAL PROJECTS

Table 10.3-1 shows the location and size of larger residential developments in Pomona that have been approved and/or constructed over the past several years. As shown, housing projects located in Downtown Pomona and along the City's commercial corridors are already occurring. The last three projects listed are located Downtown.

**Table 10.3-1: Larger Approved and Constructed Residential Projects**

Project	Address	HU <sup>1</sup>	Acres	Density (du/ac)	Status <sup>2</sup>
La Esperanza Senior Housing	1550 San Antonio Ave.	70	1.8	39	C
Beazer Homes	600 E. Bonita Ave.	123	18.0	6.3	C
Shield of Faith	1737 W. Holt Ave.	90	3.8	24	C
Rio Rancho Condominiums	92 Rio Rancho Rd.	56	4.3	13	U
HP Pomona Venture	615 E Third St.	202	2.03	85	U
Artisan at Thomas Plaza	255 W. 2 <sup>nd</sup> St.	118	1.37	86.13	A
Artisan at Gordon Plaza	355-455 W. 2 <sup>nd</sup> St.	153	2.05	74.6	A
Mixed-Use Residential <sup>3</sup>	501 East Mission Blvd.	69	1.06	65	A
<b>Total</b>		<b>881</b>	<b>40.50</b>		

1. Housing Units

2. C = Completed; U = Under Construction; A= Approved

3. Includes eight live-work units.

## POTENTIAL RESIDENTIAL DEVELOPMENT SITES

The Housing Element includes a land inventory demonstrating that the City has adequate sites and capacity to accommodate the community's RHNA allocation for all income levels. The inventory of suitable sites includes vacant sites which are zoned to allow residential use and underutilized multi-family zoned sites over 0.5 acres in size which can be developed at a higher residential density. In addition, an inventory of potential re-use sites within the Downtown Pomona Specific Plan area located in close proximity to the



Transit Center has been analyzed. The land inventory also includes former Redevelopment Agency project sites and other opportunity sites within the City. A detailed explanation of the methodology and assumptions used to determine site suitability and potential capacity is included in Technical Appendix A.

The inventory and evaluation of sites represents a planning goal and not a housing production goal as development of the identified sites will be driven by market conditions, housing demand and the owners' intent for their land.

### Expected Development 2013-2021

The City anticipates meeting its share of the RHNA allocation through a combination of opportunities. There are 290 units that recently received entitlements and are anticipated to be constructed within the Housing Element Period. In addition, opportunities exist for the development of mixed-use structures that include residential units and for the recycling/re-using of land in Downtown and along the Corridors to create medium to high density housing. Creating these mixed-use and higher intensity residential uses in specific Downtown and Corridor location opportunities will conserve the character of existing single-family residential neighborhoods.

The housing sites inventory in Table 10.3-2 summarizes the potential for residential development during the planning period and is supported by the land use suitability analysis in Appendix A (Tables 2.1-1; 2.2-1; 2.2-2 and 2.2-3).

All of the potential housing sites inventoried are located within developed areas of Pomona where roads, schools and libraries as well as water, sewer and electrical grids have already been established. Consequently, utilities, public services and other infrastructure are already available for residential uses in these locations. However, there may be some need for capacity enhancement of the existing infrastructure to handle the City's projected increase in population.

The City adopted a Sewer and Water Master Plan which uses population projections consistent with those employed in the 2013-2021 Housing Element, and also incorporates the Downtown Pomona Specific Plan that was adopted in 2005. This Master Plan

estimates water demand based on land use category including single-family, medium density and high density residential.

**Table 10.3-2: Sites for Projected Residential Development**

	<b>Anticipated New Units</b>	
	<b>Net Increase<sup>1</sup></b>	<b>Potential Affordability/Income Level</b>
<b>I. Vacant Sites (R-2 &amp; R-3 Zones)</b>	125	Very Low; Low; Moderate; Above Moderate
<b>II. Underutilized Sites ( R-3 Zone)</b>	340	Very Low; Low; Moderate; Above Moderate
<b>III. Downtown Specific Plan Area (MU-HDR &amp; MU-CBD Sites Near Transit Center)</b>	2,738	Extremely Low; Very Low; Low; Moderate; Above Moderate
<b>IV. Other Opportunity Sites</b>		
Projects with Entitlements	439	Extremely Low; Very Low; Moderate & Above Moderate
<b>Total</b>	<b>3,642</b>	

<sup>1</sup> Full analysis in Appendix B (Tables 2.1-1; 2.2-1; 2.2-2 and 2.2-3)

The 3,626 total new housing units required during the current 8 year RHNA cycle is equivalent to about 453 new units per year. For urban areas, State law indicates that a density of 30 units per acre is adequate to facilitate the development of housing affordable to lower-income households. The expected density of residential development on sites within Downtown mixed-use districts will be far above that density threshold (see Program 2.14.) Thus, all of these sites are considered potential sites for the development of lower-income housing. In addition, the R-3 zone allows up to 30 units per acre, and significantly higher densities than this can be obtained with application of density bonuses to qualifying projects (see Program 2.1.)



## FINANCIAL RESOURCES FOR HOUSING PRODUCTION

Even though housing in Pomona is generally less expensive than housing located elsewhere in the Los Angeles region, the median purchase price of a single-family home in Pomona is, nevertheless, unaffordable to a low-moderate-income family. The use of government resources and the resources of affordable housing developers will facilitate the provision of additional affordable housing in the City.

### Federal and State Resources

#### *Community Development Block Grant Program (CDBG)*

The US Department of Housing and Urban Development (HUD) awards grants to entitlement cities (over 50,000 in population) on a formula basis for housing and community development activities. Eligible activities include housing acquisition and rehabilitation, homebuyer assistance, economic development, homeless assistance and public services enhancement.

For Fiscal Year 2013-14, the City's CDBG entitlement was \$2,124,323. Of this amount, up to 20% could be used for planning and administrative costs. A maximum of 15% could be used at the City Council's discretion for public services. At least 70% of all expenditures must benefit low- to moderate-income households with incomes of up to 80% of the area median.

#### *HOME Investment Partnerships Act (HOME)*

HOME grants are awarded to cities on a formula basis and can be used for various housing activities that assist households with incomes of up to 80% of the area median. These activities include new construction, acquisition, rehabilitation, homebuyer assistance, tenant-based rental assistance and program planning/administration.



For Fiscal Year 2013-14, the City received \$520,836 in HOME funds of which 10% could be used for administration and program delivery costs. At least 15% must be set aside for approved Community Housing Development Organizations (CHDOs).

#### *Emergency Solution Grants (ESG)*

This grant is used to improve the quality of existing emergency shelters and to increase the number of sites for shelter development by assisting with renovation, conversion, rehabilitation and operating costs. For Fiscal Year 2013-14, the City received \$148,253 in ESG funds.

#### *Housing Choice Voucher Rental Assistance*

The Pomona Housing Authority (PHA), through its oversight of the Housing Choice Voucher (HCV) rental assistance program (formerly known as the Section 8 program), is

entitled to administer a maximum of 894 Housing Choice Vouchers. In addition, the PHA administers 78 Port-In Vouchers and 54 vouchers for Shelter Plus Care families. As of September 2012, these vouchers provided housing assistance to approximately 1,011 households. Very low-income families choose and lease safe, decent and affordable privately owned rental housing including single-family homes, townhouses and apartments.

Eligibility for an HCV is based on total annual gross income. In general, a family's gross income must not exceed 50% of median income as specified by HUD. By law, a Housing Authority must provide 75% of its vouchers to applicants whose incomes do not exceed 30% of the area median income.

Although HUD imposed a reduction in funds on all Housing Authorities, the PHA continues to maximize its available funds. Through aggressive marketing strategies, the PHA has maintained an average lease-up rate of 98%, despite the program participant termination rate and housing market conditions.

#### *Lead Abatement Grant*

Through HUD's Office of Healthy Homes and Lead Hazard Control, grants are awarded to local jurisdictions to address the issue of lead-based paint in housing built prior to 1978. Lead-based paint is a health hazard considered particularly dangerous to children under the age of six years. In Round III of the grant, the City was awarded \$609,904 in grant funds to address the issue of lead-based paint through citizen outreach and education, property testing for the presence of lead based paint and to continue risk assessment and remediation program. A total of 197 housing units were assisted in fiscal years 2008-2012.

#### *CalHome Program*

The State of California's CalHome Program provides grants to public agencies and nonprofit developers to assist individual lower-income households through deferred payment loans. Direct forgivable loans assist development projects involving multiple ownership units, including single-family subdivisions. The City has received CalHome funds for a mortgage assistance program and manufactured home replacement / rehabilitation program.

#### **Local Resources**

The primary local resource for affordable housing in Pomona was traditionally the Pomona Redevelopment Agency's Low- and Moderate-Income Housing Fund. However, with the passage of the Assembly Bill (AB) 1x 26, all the redevelopment agencies in California have been disbanded as of February 1, 2012, eliminating the primary local source for creating and maintaining affordable housing. It was projected that approximately \$4.3 million would have been in the fund at the end of the Housing Element planning period in 2014. The Pomona Housing Authority as the Successor Agency for the City will explore new funding sources and programs.

## **AFFORDABLE HOUSING DEVELOPERS**

### *Inland Valley Economic Development Corporation (IVEDC)*

IVEDC is a nonprofit organization established in 1984 to stimulate business opportunities and employment and to promote the quality of industrial, commercial and residential investments for the benefit of the 12 regional communities it serves. The organization has a board of directors comprised of local business executives, government officials and utility representatives. Working in conjunction with the Partnership for Community Improvement on housing projects, IVEDC has experience in acquiring, renovating and reselling homes to low- and moderate-income families through HUD's Single-Family Property Disposition Program. As of April 2001, IVEDC had been involved with the purchase and rehabilitation of 41 homes, 28 of which are located in Pomona. In 2009 IVEDC assisted the City in the implementation of the Neighborhood Stabilization Program where the City and IVEDC acquired foreclosed properties, rehabilitated them and sold them to eligible homebuyers.

### *Pomona Valley Habitat for Humanity*

Habitat for Humanity builds houses for very low- and low-income families. Habitat covers all the building costs, with volunteers providing much of the construction labor and donations providing the building materials. The purchasing family pays one percent down payment and monthly mortgage costs and is required to invest time and effort in the construction process. The Pomona Valley chapter, based in La Verne, serves 16 cities in the San Gabriel Valley, including Pomona. The chapter has built and rehabilitated 45 homes in the Pomona Valley.

### *Shield of Faith Economic Development Corporation*

Shield of Faith Economic Development Corporation, a local nonprofit corporation, specializes in developing and improving the quality of life for City residents. In 2008, Shield of Faith completed an intergenerational housing project in Pomona, providing 63 senior rental apartments and 27 family townhome rentals for low- and moderate-income (30%-60% of median income) households. Shield of Faith is also a City approved Community Housing Development Organization (CHDO) under the HOME Investment Partnerships Act (HOME) and provides acquisition, rehabilitation and resale of single family homes to eligible first time homebuyers.

### *TELACU Development Corporation*

This enterprise builds single-family houses for first-time buyers and also constructs, owns and manages affordable housing for senior citizens and the physically disabled. TELACU has two senior rental housing developments in Pomona, an 80-unit project on Beaver Court and a 70-unit project on San Antonio Avenue, both for low-income seniors.

## 10.4 HOUSING CONSTRAINTS

This section describes the various constraints on housing development including governmental, market and environmental constraints.

### GOVERNMENTAL CONSTRAINTS

Governmental constraints involve regulatory functions that are basic to the role of local government, the protection of public health and safety and the provision of public services. These constraints may include land use regulations and policies, growth management measures, development standards, processing and permit procedures, and development fees.

This section evaluates Pomona's longstanding Zoning Ordinance, which is in the process of being updated. Some of the constraints identified in the existing Zoning Ordinance will be addressed in the ordinance update as is indicated in this Housing Element's programs and actions.

### Land Use Regulations and Policies

Pomona's Zoning Ordinance implements the land use categories and the goals and policies of the General Plan for the purpose of establishing the amount of land allocated for the various uses and promoting the public health, safety and general welfare.

The Pomona City Council has authorized an update of the City's General Plan. The proposed update entitled *Pomona Tomorrow* is the first comprehensive update since 1976, and establishes the community's vision for the development of the City through 2035.

Table 10.4-1 lists the various zoning districts that permit residential development in the City.

**Table 10.4-1: Pomona Zoning Districts Allowing Residential Development**

<i>Symbol</i>	<i>Zoning Districts Designation</i>	<i>Maximum Density (units/acre)</i>
<b>Citywide Zoning Districts</b>		
R-1-20,000	Single-Family Residential (20,000 sq. ft. lot)	2
R-1-10,000	Single-Family Residential (10,000 sq. ft. lot)	4
R-1-7,500	Single-Family Residential (7,500 sq. ft. lot)	6
R-1-7,200	Single-Family Residential (7,200 sq. ft. lot)	6
R-1-6,000	Single-Family Residential (6,000 sq. ft. lot)	7
PRD	Planned Residential Development	none set
R-MHD	Residential Manufactured Housing Development	10
R-2	Low Density Multiple-Family Residential	15
A-P	Administrative and Professional Office	same as R-2
R-3	Medium Density Multiple-Family Residential	30

<i>Symbol</i>	<i>Zoning Districts Designation</i>	<i>Maximum Density (units/acre)</i>
R-4	High Density Multiple-Family Residential	70 (min. 30)
SP	Specific Plan	none set
<b>Downtown Pomona Specific Plan Districts<sup>1</sup></b>		
R-SF	Residential—Single-Family	6
R-MF	Residential—Multiple-Family	50
MU-CBD	Mixed-Use—Central Business District	80
MU-HDR	Mixed-Use—High Density Residential	100
MU-I	Mixed-Use—Institutional	50
MU-LI	Mixed-Use—Light Industrial	12
MU-AR	Mixed-Use—Arterial Retail	12

4. For the Downtown Pomona Specific Plan area, maximum residential density is the average maximum allowed across that district.

In addition to base districts, the City uses the following overlay zones to regulate and/or promote particular housing types:

- *Single-family Residential (R-I-E) Overlay.* Sets development guidelines for deep residential lots and allows up to three units per lot.
- *Planned Development (PD) Overlay.* Allows smaller lots and the combining of small and unusable open space into more effective open space and recreation areas.
- *Hillside (H) Overlay.* Sets development standards for construction on steep slopes.
- *Senior Citizen Housing (SH) Overlay.* Facilitates the development of quality affordable housing for senior citizens by providing density bonuses and reduced parking requirements. In particular, the overlay aims to ensure that adequate affordable housing is provided for very low- and moderate-income senior citizens consistent with the RHNA.
- *Supplemental Use (S) Overlay.* Provides for orderly and harmonious development in areas where special attention is needed.

## **Zoning for a Variety of Housing Types**

Housing Element law requires that jurisdictions identify adequate sites to be made available to encourage the development of various types of housing for all economic segments of the population. Through appropriate zoning and development standards, the City's Zoning Ordinance encourages a variety of housing types including residential care facilities, emergency shelters, transitional housing and supportive housing, manufactured housing and mobilehome parks, second units and single-room occupancy (SRO) units.

### *Single-Room Occupancy (SRO) Units*

An SRO unit is usually small, between 250 and 350 square feet. SROs can provide a valuable form of affordable housing for lower-income individuals, seniors, and persons with disabilities and can serve as an entry point into the housing market for formerly homeless people.

A program has been included in this Housing Element to address development standards, zoning and permit processing for SROs. Provisions in the new SRO Ordinance may address the following:

- 24-hour on-site management;
- a management plan to address operations, security and building maintenance;
- an annual review of services;
- monthly tenancy;
- a minimum unit size of 250 to 300 square feet with a kitchenette, bathroom and closet;
- community laundry facilities; and
- parking.

### *Second Units*

Chapter 1062, Statutes of 2002 (AB 1866), effective July 2003, requires local governments to use a ministerial process for considering second-unit applications for the purpose of facilitating the production of affordable housing. AB 1866 allows cities to establish development standards for second units addressing issues such as building size, parking, height, setbacks and lot coverage. On June 2, 2003, the City Council adopted Ordinance 3985 to allow second units as an accessory structure in all residential zones on lots developed with a single-family use (except in PD overlay areas). A second unit may include up to 750 square feet and one bedroom and must be provided with one additional off-street parking space. The City receives and processes approximately four second-unit requests per year.

### *Residential Care Facilities*

The Lanterman Developmental Disabilities Services Act (Lanterman Act) sets out the rights and responsibilities of persons with developmental disabilities. The Lanterman Act impacts local zoning codes by requiring that the use of property for the care of six or fewer disabled persons be classified as a residential use. More specifically, a State-authorized, certified or licensed family care home, foster home, or a group home serving six or fewer disabled persons or dependent and neglected children on a 24-hour-a-day basis is considered a residential use that is to be permitted in all residential zones.

The City's Zoning Ordinance identifies "group care facilities" limited to six or fewer occupants as a permitted use in all residential zoning districts. The City also conditionally permits residential care facilities for seven or more people in a variety of residential, commercial and industrial zones. A search of the website of the Community Care Licensing Division of the Department of Social Services indicates that, as of September 2013, there were 63 state licenses for residential care facilities in Pomona. These facilities, which include Adult Residential Facilities, Group Homes and Residential Care for the elderly, have a total capacity of 498.

### *Transitional Housing and Supportive Housing*

Transitional housing is defined as rental housing that is provided for recently homeless persons for up to 24 months. Such housing is operated under program requirements that call for the termination of assistance and recirculation of the assisted unit to another eligible program recipient as soon as possible (Health and Safety Code 50801(i)). This type of housing can take several forms including group housing or multi-family units, and must provide supportive services to allow individuals to gain necessary life skills for independent living.

Supportive housing is defined as rental housing which has no limit on length of stay, is occupied by a target population and is linked to onsite or offsite services that assist supportive housing residents with retaining the housing, improving their health status, and maximizing their ability to live and, when possible, work in the community (Health and Safety Code Section 50675.14). The target population includes persons with low incomes having one or more disabilities and individuals eligible for services under the Lanterman Developmental Disabilities Services Act.

The existing Zoning Ordinance has not served as a constraint on the provision of transitional or supportive housing. Through the Determination of Similarity process, transitional housing has been allowed by right for up to six persons and with a Conditional Use Permit for seven to twelve persons in the R-1-7,200 and R-2 zones. The City provided funding for two transitional housing/supportive services developments—the 32-unit Prototypes for women and children and the Transitional Living Center for men.

A recent change in State law (SB 2) requires that transitional and supportive housing be treated as a residential use subject only to those restrictions that apply to other residential uses of the same type and in the same zone. To meet the requirements of SB 2, the City has included programs in this Housing Element (Programs 2.4 and 2.17) to amend the Zoning Ordinance to provide definitions for transitional and supporting housing and to address development standards, zoning and permit processing for such housing.

### *Emergency Shelters*

The City defines *emergency shelters / homeless shelters* as facilities which provide immediate and short term housing and supplemental services for the homeless. Supplemental services may include food, counseling and access to other social programs.

The City's current Zoning Ordinance allows emergency shelters in the C-IND, M-1 and M-2 zones, subject to the approval of a Conditional Use Permit. Through the Determination of Similarity process, emergency shelters have also been allowed in the R-1-7,200 and R-2 zones by right for up to six persons and with a Conditional Use Permit for seven to twelve persons. A program is included in the Housing Element to amend these standards in conformance with SB2.

A winter shelter program funded by LAHSA has been operating in the City since 1988. This seasonal program provides 100 beds for individuals and has operated at full capacity nightly. The program also offers emergency shelter vouchers to families. Data provided by the Los Angeles Homeless Services Authority in March 2012 indicate that Pomona's winter shelter program has served 527 individuals "unduplicated persons." In addition to the City's seasonal winter shelter program, there are an additional 300 seasonal beds available within the East San Gabriel region that is available to Pomona's homeless. Additionally, a total of 893 beds in Pomona and the East San Gabriel Region are available year round to the homeless in Pomona. These include: 92 Emergency Shelter Beds, 319 Transitional Housing Beds, 7 Rapid Re-housing Units, 162 Permanent Supportive Housing Beds, 876 Affordable Housing beds for seniors, and 237 Affordable Housing beds for Families. All of these beds are operated through non-profit agencies and churches and many of the affordable housing beds are operated by for profit companies.

Pursuant to the requirements of SB 2, the City's unmet need for year-round emergency shelter has been determined. Of the various data sources on homelessness discussed above (see "Special Needs Groups"), the Bi-Annual Count of homeless persons in Pomona conducted in January 2013 and the results of the survey completed in September 2013 provides the most comprehensive and up to date picture of the homeless population in Pomona. This homeless count, the consumer survey and demographics and a gap analysis are summarized in the City's recently completed *The State of Homelessness in Pomona Report*. The report indicates that there are 630 homeless individuals in the City of which 285 homeless are identified as sheltered and a total of 2,248 beds available.



Table 10.4-2 below provides the calculation, methodology and gap analysis which shows an estimated unmet need of 435 beds for homeless families and individuals including 96 emergency shelter beds.

**Table 10.4-2 Homeless Population Bed Availability and Gap Analysis**

	Total Beds	A % Used for Pomona	B For Pomona Homeless	C Less unit maximization rate .25	D 25% capacity available
Homeless Shelter Beds	92 Year Round	35%	32	24	6 Year Round
	300 Seasonal	50%	150	113	28 Seasonal
Transitional Housing Beds	319	55%	175	131	31
Permanent Supportive Housing Beds	162	75%	122	91	23
Rapid Re-Housing Beds	7	90%	6	5	1
Affordable Senior Housing Beds	876	50%	438	329	82
Affordable Family Housing Beds	237	50%	119	89	22
Total Available Beds	1,193	58%	1,042	782	195
Beds Need: 630 beds		Beds Available: 195		Gap in Beds: 435 (96 emergency shelter beds)	

Methodology: Reasonable to estimate that the 2,248 beds available operate at 75-100% capacity, depending upon the program. Factoring in A) the % of beds reported by agencies as used to house Pomona homeless averaged across each category, B) the number of these units that will house Pomona homeless, C) reduced by an estimated number of beds lost to an under-maximized rate of .25, D) reduced by 25% to reflect 75% average capacity being used at any given time, results in 224 available beds across all categories at any given time.

Source: *The State of Homelessness in Pomona Report 2013*

Recent changes in State law (SB 2) require jurisdictions with an unmet need for emergency shelters to identify a zone where such facilities will be allowed by right without Conditional Use Permits or other discretionary permits. The identified zone must have sufficient capacity to accommodate the shelter need and at a minimum, provide capacity for at least one year-round shelter. Permit processing and development /

operational standards for emergency shelters must be objective and facilitate the development of, or conversion to, emergency shelters.

In compliance with SB 2, to address the need for an additional 96 emergency shelter beds, the City conducted a staff level review of the various zoning districts and has identified parcels that have the greatest amount of vacant and underutilized land in the City, and are located near main arterials, thus providing accessibility to public transit routes. After the amendment of the General Plan which would include new land use designations, the City will proceed with the establishment of an Emergency Shelter Overlay District which would allow emergency shelters in the overlay area by right, subject to the base zone standards and conditions and consistent with SB2.

The identified areas as demonstrated by the list of vacant sites provided on Table 10.4-3 contain sufficient capacity to accommodate considerably more than 96 additional year-round emergency shelter beds. The list includes 20 sites of widely varying sizes, with a total area of approximately 371,881 square feet or 8.72 acres. The sites contain no permanent structures and are all deemed "vacant" by the LA County Tax Assessor. Inspections conducted by City staff have confirmed that the sites are either empty lots or significantly underutilized outdoor storage areas.

A number of the vacant sites listed are suitable in size for the development of small shelters providing 12 or fewer beds while at least a third of the sites could accommodate facilities providing several hundred beds housed in multiple residential-scale buildings that include amenities such as kitchens, laundry rooms, TV rooms, counseling offices and supportive services. The variety of available site sizes would help to facilitate the development of shelters tailored to meet the needs of both single adults and adults with children.

The City has included a program within this Housing Element to amend the Zoning Ordinance to permit emergency shelters within a newly created emergency shelter overlay district by right if they meet a set of clearly delineated development and operational standards designed to protect the public health, safety and welfare.

**Table 10.4-3 Vacant Sites with Sufficient Capacity to Accommodate Year Round Emergency Shelters**

	APN	Address / Location	Site Size	Estimated Capacity for Overnight & Longer-Term Emergency Shelter Beds*
1	8327026015	520 S. East End Ave.	4,879 sf	12 - 69 beds
2	8327026016	596 S. East End Ave.	4,871 sf	12 - 69 beds
3	8326013021	1419 E. Mission Blvd.	17,131 sf	42 - 244 beds
4	8326014009	1485 E. Mission Blvd.	16,741 sf	41 - 239 beds
5	8327026013	1618 E. Mission Blvd.	37,971 sf	94 - 542 beds
6	8326018908	941 Price Ave.	5,166 sf	12 - 73 beds
7	8327012003	582 S. Reservoir St.	12,271 sf	30 - 175 beds
8	8326008014	1014 E. 2 <sup>nd</sup> St.	7,537 sf	18 - 107 beds
9	8326005011	1027 E. 2 <sup>nd</sup> St.	5,915 sf	14 - 84 beds
10	8326005007	1093 E. 2 <sup>nd</sup> St.	5,739 sf	14 - 81 beds
11	8326005008	1095 E. 2 <sup>nd</sup> St.	6,634 sf	16 - 94 beds
12	8326007015	1143 E. 3 <sup>rd</sup> St.	5,574 sf	13 - 79 beds
13	8326013004	1404 E. 3 <sup>rd</sup> St.	17,462 sf	43 - 249 beds
14	8327017036	1210 E. 9 <sup>th</sup> St.	10,758 sf	26 - 153 beds
15	8327023012	1576 E. Grand Ave.	8,996 sf	22 - 128 beds
16	8327014012	1572 E. Mission Blvd.	90,556 sf	226 - 1,293 beds
17	8327014011	1594 E. Mission Blvd.	23,806 sf	59 - 340 beds
18	8327021022	1357 E. Phillips Blvd.	40,501 sf	101 - 578 beds
19	8707017007	2520 Pomona Blvd.	30,933 sf	77 - 441 beds
20	8707015014	2547 Pomona Blvd.	26,440 sf	66 - 377 beds
<b>Total Capacity</b>				<b>938 - 5,397 beds</b>

\* To obtain a conservative estimate of the emergency shelter bed capacity for each site, calculations were made using the following assumptions: 35 sf per bed is adequate for overnight shelters while 200 sf per bed is adequate for longer-term shelters; 50% of each site would be reserved for vehicular circulation/parking facilities and landscaped open space; emergency shelters would consist of one-story buildings. The upper end of the bed capacity range for each site assumes a shelter with overnight beds only while the lower end of the range assumes a shelter with longer-term beds only.

### *Manufactured Housing and Mobilehome Parks*

In conformance with Government Code Section 65852.3, the City permits manufactured housing in any residential district where single-family detached units are permitted, subject to the same property development standards and permitting process. The City's Zoning Ordinance identifies a Residential-Manufactured Housing Development Zone (R-MHD) which allows for the siting of mobilehome developments, subject to a Conditional Use Permit.

Although existing Zoning Ordinance definitions related to manufactured housing are inconsistent with current State law, the City's permitting process does comply with State requirements and has not served as a constraint on the development of manufactured housing. A program has been included in the Housing Element to amend the Zoning Ordinance to clarify the definitions for manufactured housing and mobilehomes and to ensure that the permitting process for such housing conforms to State law.

### Summary of Housing Types

Table 10.4-4 shows the range of housing types provided for in the existing Zoning Ordinance (including uses added via the Determination of Similarity process) and in the Downtown Pomona, Phillips Ranch and Mountain Meadows Specific Plans. The table also indicates the districts in which the different housing types are allowed and whether a Conditional Use Permit (CUP) is required for their construction.

**Table 10.4-4: Housing Types Allowed in Pomona**

<i>Housing Type</i>	<i>Zoning Districts</i>	<i>Conditional Use Permit (CUP) Requirement</i>
Single-family dwellings, detached on individual lots (standard construction and manufactured housing)	R-1, R-2, R-3, PRD, AP, Downtown (R-SF and R-MF), Phillips Ranch (S-R, M-R) and Mountain Meadows (DRD)	None.*
Multi-family dwellings, including condominiums and townhouses	R-2, R-3, R-4, PRD, AP, Downtown (MU-CBD, MU-HDR, MU-I, MU-AR, R-MF) and Phillips Ranch (M-R)	None for Phillips Ranch; for 2-9 units in R-2, R-3, R-4 or AP; or for 2-4 units Downtown. Otherwise, CUP is required.
Senior citizen housing	Appropriate R and C zones with SH Overlay	CUP for 10 or more units.
Live-work units	Downtown in all mixed use (MU) districts	None, except for CUP in MU-AR district.
Mobile home developments	R-MHD	CUP
Caretaker dwellings (only one per development)	C-IND, M, M-1, M-2	None in M. Otherwise, CUP is required.
Boardinghouses, lodging houses, and board and care facilities	R-4, AP	CUP
Rooming houses	R-1, R-2, R-3, AP	CUP
Group care and group service facilities, 6 or fewer people	R-1, R-2, A-P	None.

Group care and group service facilities, more than 6 people	R-3, R-4, R-MHD, A-P, C-1, C-2, C-3, C-4, C-C, C-IND, M, M-1, M-2, and in Specific Plan areas other than SFR districts	CUP
Rest homes	C-3, C-4, AP	CUP
Apartment hotels	C-3, C-4, C-IND, M-1, M-2	CUP
Emergency/homeless shelters	R-1-7,200 and R-2 (1 to 6 people; 7 to 12 people); C-IND; M-1; M-2	None in R-1-7,200 and R-2 for 1 to 6 people. Otherwise, CUP is required.
Transitional housing	R-1-7,200 and R-2 (1 to 6 people; 7 to 12 people)	None for 1 to 6 people. CUP for 7 to 12 people.
Second unit housing	Lots developed with a single-family residence in R-1, R-2 and R-3 (except PD Overlay) that meet development standards	None.

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\*Attached single-family dwellings are also permitted by right in the Downtown Pomona Specific Plan's R-SF and R-MF districts, in the Phillips Ranch Specific Plan's S-R and M-R districts, and in the Mountain Meadows Specific Plan's ARD district.

### Fair Housing Choice and Reasonable Accommodations

The City of Pomona has conducted a review of the zoning and building codes and has not identified any barriers to the provision of accessible housing. The City complies with the requirements of the Federal Fair Housing Act and the California Fair Employment and Housing Act to provide for reasonable accommodation and imposes only the zoning, building code and permitting procedures allowed by the State. The Zoning Ordinance was amended in 2002 to provide a reasonable accommodations process for persons with disabilities, involving the review and approval of group care and service facilities in a location particularly suitable to meeting the needs of certain disabled persons. The amendment also established an application procedure for adjustments or modifications to a zoning provision that may be acting as a barrier.

The City complies with the Federal Fair Housing Act of 1988 and the Americans with Disabilities Act. The City enforces Title 24 of the California Code of Regulations that regulates housing accessibility and adaptability and requires units in new developments to be fully accessible to or adaptable for the disabled. The City also provides rehabilitation assistance for accessibility improvements to income-eligible households.

In 2005, the City adopted Ordinance 4051 and defined *family* in the City's Zoning Ordinance as "an individual or group of individuals, related or unrelated, living together as a single housekeeping unit, including necessary servants. A family does not include institutional group living situations such as a residential facility, rest home, dormitory, or similar use, nor does it include such commercial group living arrangements such as a rooming house, motel, hotel, or similar uses."

In response to the *Analysis of Impediments to Fair Housing Choice*, the City will include clear definitions of *senior housing* and *transitional housing* in the updated Zoning Ordinance.

*Senior citizen housing* will be defined as “housing that is available only to households in which the head of the household is 55 years of age or older or otherwise qualified under Section 51.3 of the California Civil Code.” *Transitional housing* will be defined as “establishments providing temporary housing in a structured living environment where residents have access to various voluntary support services, such as health, mental health, education and employment/training services to obtain skills necessary for independent living. Living accommodations are shared living quarters with or without separate kitchen or bath facilities for each room or unit. The occupancy period shall be at least 30 days. This category excludes temporary housing that does not include support services and community social service facilities such as emergency shelters.”

### **Development Standards**

The City’s residential development standards vary from zoning district to zoning district, according to the purpose of each district. Table 10.4.5 summarizes the development standards for the City’s residential districts. A complete description of all standards appears in the Zoning Ordinance. These standards are intended to promote the development of a high quality housing stock and desirable neighborhoods without being so stringent as to unnecessarily inhibit housing production. Some of these requirements (e.g., those pertaining to setbacks, open space, lot coverage and lot size) can reduce the number of housing units that can be developed on a particular property.

Table 10.4-5: Summary of Development Standards for Pomona's Residential Zoning Districts

	R-1- 20,000 sq. ft.	R-1 10,000 sq. ft.	R-1 7,500 sq. ft.	R-1 7,200 sq. ft.	R-1 6,000 sq. ft.	R-1-E Overlay	PD Overlay	PRD	MHD	R-2 & A- P	R-3	R-4	SH Overlay
Max. Units / Lot Area	1 / 20,000 sq. ft.	1 / 10,000 sq. ft.	1 / 7,500 sq. ft.	1 / 7,200 sq. ft.	1 / 6,000 sq. ft.	No greater than base district, but max 3 units	1 / 4,500 sq. ft.	Per Specific Plan	1 / 3,750 sq. ft.	7-15 / acre	15-30 / acre	30-70 / acre	40-50 / acre
Min. Yard Setbacks	F: 30' S: 8' R: 30'	F: 25' S: 5' R: 25'	Front: 25'min, 40'max Side: 5' Rear: 25'			Same as base district, except no max. on front yard	F: 15' S: 5' R: 20'	Per Specific Plan	F: 10' S: 4' R: 5'	F: 25' S: ½ bldg ht R: bldg ht (15'min)	F: 25' S: ¼ bldg ht (10'min) R: 25'	F: 20' S: ½ bldg ht R: ½ bldg ht	
Max. Lot Coverage	35%					Same as base district	30% of entire PD	None					
Max. Building Height	2 stories or 35'					Same as base district	2 stories or 35'	None	1 story or 20'	2 stories or 35'	6 stories or 75'	Same as base zone	
Min. Distance between Buildings	Main-Ac: 10' Ac-Ac: 6'	Main-Ac: 7' Ac-Ac: 6'					None		Main - Main: 15' Main-Ac: 7' Ac-Ac: 6'		Main - Main: 15' + 5' for ea. story above 3 Main-Ac: 7' Ac-Ac: 6'	None	
Min. Parking Spaces per Unit	2 in garage						2 in garage + 1 guest per 4 units	2 in garage + 1 guest per 4 units; For SFR, 2 add'l	2 + 1 guest per 2 lots	2 in garage within 100' plus 1 guest per 4 units;	0b: 1 1b: 1.5 2b: 2 ea.add'l b: 0.5 plus 1 guest per 4 units	0.7 or 0.5 + 1 guest per 10 units	





	R-1- 20,000	R-1 10,000	R-1 7,500	R-1 7,200	R-1 6,000	R-1-E Overlay	PD Overlay	PRD	MHD	R-2 & A- P	R-3	R-4	SH Overlay
Min. Living Area (sq. ft.)	1,500						1,200	SFR— 2b: 1,100 3b: 1,250  MFR— 0b: 500 1b: 700 2b: 800 ea.add'l b: 150	None	1b: 1,000 2b: 1,100 3b: 1,200 ea. add'l b: 200	1b: 900 2b: 1,000 3b: 1,200 ea. add'l b: 200	1b: 600 2b: 800 ea. add'l b: 200	0b: 475 1b: 525 2b: 700
Min. Private Open Space per Unit (sq. ft.)	N/A						200	Per Specific Plan	N/A	150 per ground floor unit; 90 per upper unit	100 per ground floor unit; 70 per upper unit		100
Min. Common Open Space (sq. ft.)	N/A						2.5% of total PD	Per Specific Plan	Adult- only MHD: 500 per lot  Family: 800 per lot	1b: 300 per unit 2b: 400 per unit ea.add'l b: 100 per unit	300 per unit		<151 units: 3,250  151-250 units: 5,875  >250 units: 8,500+

Source: City of Pomona Zoning Code



The following are of particular relevance to the provision of affordable housing within the City: height and parking requirements for all residential districts and the development standards, in general, for the Senior Citizen Housing Overlay zone, the Planned Development Overlay zone and live-work units.

#### *Height and Parking Standards*

As the number of housing units developed on a given site increases, the more affordable each unit tends to become for renters and homeowners alike. Because both height and parking standards directly impact housing unit density, they play a significant role in determining the affordability of a given development. Regarding height standards, 9 out of Pomona's 14 residential base districts and overlay zones limit dwelling unit height to 2 stories or 35 feet to promote a sense of openness, maintain the City's suburban character and preserve views. However, to facilitate the development of affordable alternatives to typical suburban residential densities, the height limit in the R-4 zone is 6 stories or 75 feet, while no height limits exist in the PRD and Senior Citizen Housing Overlay zones.

Regarding parking standards, all residential zones except for the R-4 zone, Senior Citizen Housing Overlay zone and Downtown districts allowing live-work units require a minimum of two parking spaces per unit within a garage. Parking standards in the R-4 zone are relaxed to acknowledge that fewer parking spaces are needed for smaller units, one space per studio apartment and 1.5 spaces per one-bedroom unit. Senior housing developed within the Senior Citizen Housing Overlay zone requires only 0.5 or 0.7 spaces per unit, depending on the density of a particular project. For live-work units constructed within the Downtown Pomona Specific Plan area, the City offers the flexibility of shared parking arrangements when the feasibility of such arrangements is supported by a parking study. In addition, relaxation of parking standards can be achieved in various zones located throughout the City for housing developments with an affordability component qualifying for a density bonus; such developments are entitled to use the lower parking standards established under State Density Bonus law.

#### *Senior Citizen Housing Overlay Zone*

The stated purpose of the Senior Citizen Overlay zone is to facilitate the development of quality affordable housing for very low- to moderate-income senior citizens consistent with the Regional Housing Needs Assessment. This overlay zone provides various incentives that are consistent with State Density Bonus law and allows for modified and less restrictive development standards while requiring superior design and function. This overlay, which is also consistent with the provisions of State and Federal housing law, may be applied to any appropriate residentially or commercially zoned site of at least 2 acres. A site is considered appropriate if it is surrounded by uses that are compatible with the living environment required by senior citizens. The development standards established to fulfill these purposes, which are summarized in Table 10.4-5 above, include the following:

- densities of 40 units per acre and 0.7 parking spaces per unit for developments that provide affordable units in the proportions specified in the most recently adopted Regional Housing Needs Assessment;

- densities of 50 units per acre and 0.5 parking spaces per unit for developments that comply with the State requirements for a density bonus project;
- no lot coverage limits;
- building height requirements according to the base zone, e.g., 6 stories or 75 feet in the C-4 commercial zone;
- no minimum distance required between buildings;
- minimum unit sizes ranging from 475 square feet for a studio apartment to 700 square feet for a two-bedroom apartment;
- sheltered bus stops;
- convenient pedestrian circulation; and
- at least 30% of the units available at an affordable cost, with 40% of those being affordable to very low-income seniors.

#### *Planned Development Overlay Zone*

The stated purposes of the Planned Development Overlay zone are to provide an alternative to the standard single-family tract by allowing smaller lots and the combining of small areas into more effective, larger open spaces while maintaining the average maximum number of dwelling units per acre permitted in the underlying zone. The development standards established to fulfill these purposes, which are summarized in Table 10.4-4 above, include the following:

- minimum lot size of 4,500 square feet;
- minimum front setbacks of 15 feet (garages) to 18 feet (dwellings);
- minimum rear setbacks of 20 feet; and
- no minimum distance between buildings.

#### *Live-Work Units*

Live-work units, in which residential and working quarters are housed in the same space, are allowed in all five mixed use districts within the Downtown Pomona Specific Plan area—by right in the MU-CBD, MU-HDR, MU-I, and MU-LI districts, and with a Conditional Use Permit in the MU-AR district. The live-work alternative is designed to provide an affordable and flexible living situation for residents who desire an urban lifestyle. The development standards established for live-work units are purposely flexible.

#### **Supplemental Overlay Zone**

The City's Zoning Ordinance includes an "S" (Supplemental Use Overlay) zone that may be placed by the City Council over a site located in any base zone needing "special attention" regarding proposed new development or proposed alterations/expansions involving existing development. The "special attention" is provided via Planning Commission review of the proposal and the approval of a Conditional Use Permit. Explicitly excluded from the requirement for Commission review and permit approval are the following residential

projects: a) the development or rebuilding of a one-story single-family dwelling upon a vacant lot in those districts which allow such use by right and b) the structural alteration or enlargement of up to 50% of the original gross floor area of a one-story single-family dwelling upon a lot where only one dwelling exists.

### **Downtown Specific Plan TODs**

The Downtown Pomona Specific Plan area contains a major transit stop offering Metrolink, Amtrak and regional rapid transit services, all in one central location. In addition to rail and bus service, the Downtown Pomona transit center currently provides shuttle service to the Cal Poly Pomona campus and, in the future, may include a stop on an extensive high speed rail system for which bonds were recently approved. The transportation opportunities provided by the transit center, in combination with residential and commercial opportunities in the surrounding historic urban neighborhood, will serve as a magnet for transit-oriented developments (TODs). TODs can feasibly provide residential development at much higher densities than would be appropriate in neighborhoods with a more suburban character.

Realizing the possibilities for TODs in Downtown Pomona, the City adopted an updated Specific Plan that includes 120.3 acres located in close proximity to the transit center, which have already been designated MU-HDR (Mixed Use-High Density Residential) and MU-CBD (Mixed Use-Central Business District). The 54.1 acres designated MU-HDR accommodate residential densities of up to 100 units per acre, and the 66.2 acres designated MU-CBD accommodate densities of up to 80 units per acre.

A number of properties currently designated MU-HDR and MU-CBD are considered underutilized in that they contain decaying structures and various marginal commercial, industrial and residential uses. These “opportunity sites” have recently been studied by developers who have had discussions with the City about the potential for constructing projects at the maximum residential densities permitted.

A land use analysis focused on the blocks containing property designated MU-HDR and MU-CBD has been completed and is included in Appendix A – Table 1.2-3. If built out to the maximum allowable densities, this area could accommodate projects with up to 2,738 additional residential units of various types and sizes, providing both new rental and new ownership opportunities. To encourage the development of such projects, the Specific Plan allows reductions in parking standards if affordability requirements are met, consistent with State Density Bonus law, and/or if such reductions are justified by a parking study.

Also increasing the feasibility of Downtown residential TOD projects is the recent passage of SB 375. Under SB 375, development costs will be substantially reduced via streamlining of the CEQA process. Furthermore, SCAG and the SGVCOG will be actively involved with creating the Sustainable Communities Strategy mandated by SB 375 for inclusion in the upcoming Regional Transportation Plan, prepared in collaboration with the MTA. These efforts will further enhance the potential for residential TODs in Downtown Pomona.

## **Corridor Specific Plan**

The proposed Corridor Specific Plan encompasses three major east-west and north-south commercial arterial corridors traversing the City. The Plan provides a planning and design framework for private and public investment activities along portions of Garey Avenue, Holt Avenue, Mission Boulevard and Foothill Boulevard corridors.

The total acreage of the corridors is approximately 1,095 acres. These corridors represent the development pattern created by the pre-freeway network of arterial highways. Today these streets remain important connectors between districts and outside the City, serving vehicular traffic, transit, and some pedestrian routes.

The Proposed Corridor Specific Plan establishes land use density/intensity standards by transect zone. The "transect" is a system of classification for built environments.

The principal aspect of transect planning is that it incorporates a variety of residential and commercial uses into a single neighborhood. The Plan promotes a variety of housing choices and densities throughout the corridors to accommodate both families and compact households (such as students, workers, professionals, empty-nesters, and seniors.) Density and intensity standards in the corridors varies by transect zones from 20 units per acre in areas of small scale single family housing to areas in the Downtown core where minimum density is 50 units per acre.

## **Fees and Exactions**

The planning, development and impact fees imposed by the City for various types of residential development represent a small but notable part of the overall cost of housing production. The City completed a study of the planning and development fees to ensure that they continue to be reasonable and do not exceed the cost of the services provided.

### *Planning Fees*

The City collects fees from residential developers to help cover the costs associated with various planning permit applications, subdivision map applications, environmental assessments, General Plan amendments, etc. The City's typical planning costs for three types of residential development have been calculated. These calculations exclude costs associated with the preparation of an EIR and the processing of an application for a Change of Zone or General Plan Amendment. The planning fees for a typical tract of 50 single-family homes requiring a Negative Declaration would be approximately \$15,300. Under the same scenario, the fees for a 50-unit multi-family condominium project would be approximately \$11,600 and for a 50-unit apartment project, approximately \$7,800.

The Pomona City Council reviewed and approved the City's current planning fees. Some of these fees do not cover the full cost of processing particular applications, such as the reduced fees charged for certain single-family residential project applications and for historic preservation project applications involving Major and Minor Certificates of Appropriateness. The following are the fees for planning residential developments:

**Table 10.4-6 - City of Pomona Planning Fees Related to Residential Development**

Change of Zone	\$5,536.33
Code Amendment	\$5,536.33
Conceptual Development Plan	\$5,627.33
Conditional Use Permit	\$5,768.33
Conditional Use Permit—S.F. Owner-Occupied Project	\$1,788.33
Determination of Similarity	\$816.33
Development Review	\$2,767.33
Environmental Assessment—Categorical Exemption	\$532.33
Environmental Assessment—Initial Study & Neg. Dec.	\$2,038.33
Environmental Assessment—Initial Study & EIR	\$532.33 + cost of prep. & 15% for staff review
Final Development Plan	\$2,605.33
General Plan Amendment	\$5,536.33
Major Certificate of Appropriateness	\$503.33
Major Site Development Permit (in DPSP area)	\$6,381.33
Minor Certificate of Appropriateness	\$53.33
Minor Conditional Use Permit (in DPSP area)	\$4,868.33
Minor Deviation Variance	\$487.33
Minor Site Development Permit (in DPSP area)	\$4,868.33
Specific Plan Amendment	\$5,536.36
Tentative Parcel Map	\$3,818.33
Tentative Tract Map	\$5,768.33 plus \$35/ lot
Variance	\$4,624.33 \$2,3003 SF owner





### Building Permit Fees

The City's building permit fees are comparable to those imposed by communities in the surrounding area. They are set by the Chief Building Official according to guidelines established in the Uniform Building Code. Building permit fees are reviewed periodically and adjusted as necessary per building valuation data provided by the International Conference of Building Officials.

### Impact Fees

In 1989, the Pomona City Council approved impact fees as a financing mechanism for providing the traffic signals, road and highway improvements, and park facilities necessitated by new development. Fee amounts are set according to the impact that a particular development will have on infrastructure and services, e.g., the average amount of traffic that will be generated by a dwelling of a particular type and size. The ordinance establishing these fees provides for appeals based on the lack of a nexus between a fee and the impacts of a given development.

The City's impact fees are shown in Table 10.4-7 and the Pomona Unified School District (PUSD) impact fees, in Table 10.4-8.

**Table 10.4-7: City of Pomona Impact Fees for Residential Development**

Type of Impact Fee	Fee Amount/Formula
Traffic Signals	
Single-Family Residence	\$50
Condominiums	# of units x \$26
Apartments	# of units x \$33
Road and Highway Improvements	
Single-Family Residence	\$50
Condominiums	# of units x \$26
Apartments	# of units x \$33
Parks	Flat fee of \$675 per unit

**Table 10.4-8: PUSD Impact Fees for Residential Development**

Type of Impact Fee	Fee Amount/Formula
Schools	
Single-Family Residence; Condominiums; Apartments	\$3.71/ sq. ft.
Senior Housing Developments	\$ .47/ sq. ft.

## **Off-Site Improvements**

On- and off-site improvements are a vital component of residential development and include all infrastructures needed to support new homes and neighborhoods. Pomona requires that developers pay for the off-site extension of water, sewer and storm drain systems as well as for the installation of traffic signals. In addition, developers must construct all streets, sidewalks, curbs, gutters, and street lighting and landscaping. While these requirements affect affordability, they are necessary to maintain the quality of life in Pomona, ensuring that adequate public services and facilities will be in place for new construction so as to avoid overloading existing service systems.

## **Entitlement Procedures**

Entitlement procedures in Pomona do not unnecessarily extend the processing time for or significantly increase the cost of new housing. Most planning actions are final at the Planning Commission level.

The time required to process a residential project in the City varies and is directly related to the size and complexity of the project, its environmental issues, and the general completeness of the information and plans submitted by a developer. The typical application is completed by a developer for processing within two to three months of submittal. This assumes that the project is determined to be Categorically Exempt or that a Negative Declaration or Mitigated Negative Declaration can be adopted to satisfy the requirements of the California Environmental Quality Act (CEQA). In the event that an Environmental Impact Report (EIR) is necessary, an additional six to eight months is typically required to complete the application.

Once an application for residential development is determined to be complete, it is generally considered by the Planning Commission within ten to twelve weeks. If the Commission's decision is appealed to the City Council or if the application requires legislative action (such as with a Change of Zone or General Plan Amendment), an additional four to six weeks is required for completing the entitlement process.

## **Building Code Enforcement**

Building and Safety Codes are designed to protect the public health, safety and welfare by setting minimum standards for the construction and rehabilitation of residential structures. Although compliance with the codes may increase the cost of housing, implementing them is crucial to promoting the development and maintenance of a high quality housing stock. The City of Pomona has adopted and implements the 2010 California Building Codes.

The Code Compliance Division of the Community Development Department is charged with enforcing a wide variety of the City's codes dealing with health and safety, and the removal of blight. The goal is to obtain voluntary compliance from members of the community who are found to be in violation of codes designed to improve Pomona's residential areas and business districts. The City's Code Compliance Program is reactive and proactive. In their role as protectors of Pomona's residential neighborhoods, officers handle violations related to vacant homes, outside maintenance, hazardous swimming pools, trash,

inoperative vehicles, illegal vending operations and other conditions that degrade the neighborhood.

The Code Compliance procedure involves the following: 1) inspection; 2) education of property owners; 3) a written request for correction; 4) re-inspection; 5) issuance of a notice to appear in court and abatement proceedings, if necessary; and 6) abatement and billing of property owners.

Code Compliance officers work with homeowners to help them improve their properties. Homeowners are referred to low-cost loan and rehabilitation programs available through the City to help them meet health and safety standards.

### **Constraints on Housing for Persons with Disabilities**

#### *Building Codes*

The City of Pomona, like all other jurisdictions in California, is required to adopt and enforce the California Code of Regulations Title 24, commonly referred to as the California Building Code (CBC) 2010 edition. The CBC contains comprehensive disabled access requirements. These requirements are, in many cases, far more comprehensive than Americans with Disabilities Act and International Code Council requirements.

#### *Land Use Controls*

Under State law, small residential facilities for six or fewer persons must be treated as regular residential uses and permitted by right in all residential districts. In all low density residential zones and the A-P zone, the City allows by right group care and group service facilities serving up to six people. With a Conditional Use Permit, facilities serving more than six are allowed in all high density residential, commercial, institutional and industrial zones.

The Land Use Element of the General Plan and the Zoning Ordinance provide for the development of multi-family housing in the R-2, R-3, R-4 and A-P zones. Multi-family housing for persons with special needs, such as apartments for seniors and the disabled are considered regular residential uses permitted by right in these zones. The City's land use policies and zoning provisions do not constrain the development of such housing.

### **Conclusion**

The governmental constraints operating in Pomona do not unduly impede the provision of housing for City residents, including residents with disabilities. A wide variety of housing types can be developed in eleven different base zoning districts and several overlay districts. In addition, the City's planning costs are lower and review timeframes are significantly shorter than those in many neighboring communities. In short, Pomona's land use controls, building codes, code compliance program, fees and entitlement processing procedures are necessary to promote the health, safety and welfare of all residents. They have facilitated the construction and maintenance of an array of housing types and have ensured that high quality residential development is supported by adequate infrastructure and public services.

## **MARKET CONSTRAINTS**

Market constraints significantly affect the cost of housing in Pomona and can pose barriers to housing production and affordability.

### **Vacant and Underutilized Land**

Pomona may soon reach build out at current density levels. As of January 2008, vacant land in the City comprised only 108 acres, less than one percent of the total developable land, excluding streets and public lands. The little remaining vacant land is scattered throughout the City, particularly in older neighborhoods and industrial districts. Some of the vacant land is already planned for development, and other properties are poorly located or too small to facilitate large scale, efficiently designed development.

However, in addition to vacant sites, Pomona has a substantial inventory of underutilized land that has potential for re-use. Some of the underutilized sites, most notably those located Downtown, along commercial corridors and in industrial districts, are large enough to accommodate residential redevelopment at substantially greater densities than currently exist within these neighborhoods.

It should be noted that the land inventory presented in Appendix 2.1 identifies the vacant and underutilized sites with their potential for residential development based on a realistically anticipated density rather than the maximum density allowed under the existing General Plan Land Use Element and Zoning Ordinance.

### **Housing Construction Costs and Financing**

#### **Costs**

A major cost associated with the development of housing is the cost of building materials and labor and the City has no influence over these costs. These costs have increased at a faster pace than the general rate of inflation. Construction costs also vary according to the type and size of development. Typically development of multi-family housing is less expensive to construct than single-family homes, however, other factors affecting the cost of construction depends on the amount and quality of amenities provided. These factors have driven up cost of housing development, creating additional challenges for low-income households in search of affordable dwellings. A reduction in amenities and the cost of modern building materials (above a minimum acceptability for health, safety, and adequate performance) can result in lower development costs. Construction costs for standard housing development in Southern California may average \$105 to \$136 per square foot for single family development and \$96 to 144 per square foot for multiple-family depending on construction type and excluding parking.<sup>3</sup>

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<sup>3</sup> International Code Council Building Valuation Data

### Availability of Financing

The availability of financing in a community affects a person's ability to purchase a home or improve and make necessary repairs to their home. The Home Mortgage Disclosure Act (HMDA) requires that lending institutions disclose information on the disposition of loan applications and the income, gender, and race of loan applicants. An analysis of HMDA data on the disposition of residential loan applications, can provide an overview of the availability of residential financing within a community. For 2010, the mortgage residential lending activity in the City was relatively modest. Table 10.4-9 presents data on the availability of financing for housing loan applicants in Pomona. The table shows the outcome of home loan applications for home purchases, improvements and refinancing, whether financed at market rate or with government assistance.

**Table 10.4-9: Housing Loan Disposition in Pomona (2010)**

	<i>Total Applications</i>	<i>Originations</i>	<i>Denials</i>
Home Purchase Loans	1,499	938	88
Home Improvement Loans	132	52	N/A
Refinance	2,053	1,117	N/A
Data Unavailable	8	4	N/A
<b>Total</b>	<b>3,692</b>	<b>2,111</b>	<b>528</b>

Source: [ffiec.gov](http://ffiec.gov). Home Mortgage Disclosure Act data 2010

The city implements a variety of programs that assist with necessary home improvements and repairs as well as provide loans for gap financing for first time homebuyers.

## ENVIRONMENTAL CONSTRAINTS

### Natural Hazards

The Pomona Planning Area contains several significant natural features that impact the design, construction and final cost of new housing. One of the physical constraints on infill housing development in Pomona is steep slopes that preclude residential construction. Another is the threat posed by an earthquake, which is the most significant natural hazard facing Pomona. Ground shaking, landslides and liquefaction are the specific hazards associated with earthquakes. The severity of these hazards depends on several factors, including soil and slope conditions, proximity to the fault, earthquake magnitude and the type of earthquake.

The risk of damage due to landslides is confined to sloped parts of the Phillips Ranch and Ganesha Hills neighborhoods. Although some of the susceptible areas contain residential development, most of them are designated as open space. In the landslide-prone areas that

are developed, the risk of a damaging earth flow is increased by factors such as grading, erosion, and over watering of landscaping.

Pomona is one of many communities in Southern California that is built on an ancient river bottom and has sandy soil. In some cases this ground may be subject to liquefaction, depending on the depth of the water table. The California Geological Survey identifies and maps areas susceptible to liquefaction, based on groundwater levels and geologic materials. Pomona has 4,025 acres, 27% of the City's area, that fall within zones susceptible to liquefaction. These areas generally occur at the base of the hills in the southern and western portions of the City.

The highest rated risks from wildfire in Pomona occur in the residential communities near the wildland/urban interface in Phillips Ranch and Ganesha Hills due to prevalence of open spaces and steep slopes. Neighborhoods on the outskirts of fire hazard areas can also be impacted by fire, especially during Santa Ana wind conditions when the potential for property damage, injury and fatalities increases.

Development within high fire threat areas is subject to regulations of the City of Pomona Zoning Ordinance and the California Building Code. These codes require the use of fire resistant materials, setbacks between buildings, appropriate landscaping and brush clearance.

Although the City has not experienced large-scale, storm-related flooding since the construction of flood control infrastructure, some localized inundations do occur. The extent of the flooding hazard in Pomona does not overwhelm the City's resources or result in significant adverse impacts.

The City's potential housing sites (see Table 10.3-2) were assessed against the City's Natural Hazards Mitigation Plan, adopted in 2004. The sites in the inventory are outside of areas with steep slopes and do not face an elevated risk of landslides. Although two areas in Pomona face a threat of soil liquefaction during an earthquake, the majority of Pomona's potential housing sites fall outside of these liquefaction zones.

## 10.5 REVIEW AND EVALUATION OF THE ADOPTED 2008 HOUSING ELEMENT

State Housing Element law (California Government Section 65588 (a)) requires that each jurisdiction review its previous housing element goals, objectives, policies and programs and assess the effectiveness and progress achieved during its implementation period. The results should be quantified where possible, but may be qualitative where necessary.

### GOALS AND POLICIES

The 2008-2014 Pomona Housing Element was adopted in February 2011 to cover the planning period from January 1, 2008 to June 30, 2014. The 2008-2014 Housing Element's goals and policies were analyzed to determine their continued relevancy and the programs were reviewed to determine the success of their implementation and outcomes.

The result of this analysis will provide the guidance for the development of the 2013-2021 Housing Element. The previous Housing Element contained four goals, each of them associated with one or more specific City policies. Because of the number of policies under Goals 1 and 2, the policies have been group into subsections.

**Table 10.5-1: Review of Previous Housing Element Goals and Policies**

<b>Goal 1: Conserve and improve the condition of the existing affordable housing stock</b>	
<b>Policies</b>	<b>Evaluation</b>
<u>Balanced, Diversified and Livable Neighborhoods</u>	
10-P-1 Support the physical conservation of established residential neighborhoods by implementing development standards that ensure new development is compatible in scale and character with existing development and local historic preservation programs.	Through the City's Development Standards, Land Use, Specific Plan and Overlay Zones the City supports the development of a variety of housing types that provide diverse housing choices for all economic segments and ensure compliance with development standards and code requirements. Through Planning and Code Compliance Division efforts, the City has continued to implement the Historic Preservation Ordinance and Guidelines.  These policies remain appropriate for the 2013 Housing Element.
10-P-2 Promote a diverse range of housing types in a variety of sizes and locations to provide choice in housing for all economic segments.	
10-P-3 Enhance neighborhood livability and safety by providing adequate circulation, public services, public facilities and lighting.	Residents who responded to a March 2013 Community Needs Survey are concerned about safety and security in their neighborhoods. The proposed General Plan update and Corridor Specific Plan will address neighborhood livability and safety.

Policies	Evaluation
<p>10-P-4 Develop targeted improvement programs for neighborhoods exhibiting substandard conditions and declining private reinvestment. Pursue local, State and Federal funding for implementation as available and appropriate.</p>	<p>The Housing Division will continue to provide deferred, low-interest loans and grants to support various exterior and interior rehabilitation programs. During the last planning period, the City received Neighborhood Stabilization Program (NSP) funds which assisted in the acquisition and rehabilitation of foreclosed and abandoned properties in neighborhoods that exhibited blighted conditions due to the downturn in the economy. The NSP program will end in 2014 but the City will continue to use remaining funds and program income.</p> <p>The maintenance of residential neighborhoods and pursue of funding for neighborhood improvements will continue as a policy directive in the 2013 Housing Element.</p>
<p>10-P-5 Increase opportunities for homeownership in recognition of its contribution to neighborhood investment, maintenance and stability.</p>	<p>The City manages the HOME and CalHome funded first-time homebuyer's program for very low-, low- and moderate-income households. The City will continue to investigate other funding sources and programs to assist qualifying homebuyers.</p>
<p><u>Affordability of Existing Housing Stock</u></p>	
<p>10-P-6 Work to preserve the continued affordability of publicly assisted "at-risk" lower-income housing.</p>	<p>Through bond financing, the City was able to preserve the affordability of Drake Manor, a 110 units "at-risk" affordable housing project. Protecting the affordability of units that are currently subsidized is an important strategy for maintaining affordable housing in the City and will continue as a policy directive in the 2013 Housing Element.</p>
<p>10-P-7 Prioritize rehabilitation of existing housing (interior and exterior) with local, State and Federal funding for both rental and ownership units to improve safety, security and physical condition.</p>	<p>The City will continue the implementation of the housing rehabilitation programs which provides loans to low-moderate income homeowners. The City also developed a Multiple family rehab program that provides loans to apartment building owners to repair and improve rental units.</p>



Policies	Evaluation
10-P-8 Promote energy and water retrofitting and the use of sustainable and green building designs to conserve resources.	<p>City will continue enforcement to ensure applicability of energy and water efficiency standards in conjunction with housing rehabilitation.</p> <p>In November 2012, the City prepared a Green Plan which aim at integrating sustainable designs in all aspects of the City's operations.</p>
10-P-9 Consider the conversion of multi-family rental units to ownership housing (condominiums) when it can be demonstrated that such conversion projects 1) involve properties in sound condition that have ample life expectancy; 2) will not cause undue hardship for low- and moderate-income residents; and 3) will not result in the modification of larger units to smaller units.	<p>Promoting homeownership is an important strategy of the City when is demonstrated that the new project will be an asset to the community and will not cause undue hardship to low-moderate income tenants.</p> <p>The City has not received proposals for conversion during the planning period.</p>
<b>Goal 2: Assist in the development of adequate housing to meet the needs of low- and moderate-income households.</b>	
Policies	Evaluation
<u>New Housing Needs</u>	
10-P-10 Ensure there is an adequate supply of mixed-use and residentially zoned land allowing development at densities to accommodate existing and anticipated housing needs of the community.	<p>The Zoning Map and Land Use Element provide a range of zones and land uses to accommodate a variety of densities and housing types including the development of move-up housing opportunities. The City recently developed a new Corridor Specific Plan which provides minimum densities of up to 50 units/acre to accommodate existing and anticipated housing needs.</p> <p>These policies will be combined as policy 10-P-10 in the 2013 Housing Element.</p>
10-P-11 Ensure the construction of larger, high-end housing to provide "move-up" housing opportunities within the community, which will contribute to an adequate supply of available units in the moderate- and lower-income ranges.	
10-P-12 Address the housing needs of employees of local businesses and institutions.	<p>Providing adequate housing for the City's work force is essential for a healthy community This policy is included in the 2013 Housing Element as policy No. 10-P-11</p>

Policies	Evaluation
<b><u>Strategic New Residential Infill Development</u></b>	
10-P-13 Support the construction of multi-family housing in close proximity to transit, employment centers, shopping, schools, community facilities and public services.	The Housing Element identifies opportunities for new medium and high density residential units located strategically in mixed-use settings Downtown and near transit facilities. The City is also in the process of developing Design Guidelines which will establish policies to ensure compatibility of new development with existing neighborhoods. This policy is included in the 2013 Housing Element as policy No. 10-P-12
10-P-14 Encourage single-family and multi-family infill development integrated into and compatible with the surrounding neighborhood.	This policy is an integral part in the future development of housing to meet current and future needs, therefore it will remain a policy in the 2013 Housing Element as policy No. 10-P-13
10-P-15 Create new parks and gathering spaces in areas designated for infill residential development, particularly in mixed-used development projects.	The City is in the process of developing a comprehensive update of the General Plan, entitled <i>Pomona Tomorrow</i> which will address opportunities for new open spaces and parks. This policy is included in the 2013 Housing Element as policy No. 10-P-14
<b><u>Housing Creation for Lower-Income Residents</u></b>	
10-P-16 Meet the City's share of the regional housing need, prioritizing new workforce housing construction affordable to low- and moderate-income households.	<p>The City has met its current RHNA (2008-2014) requirement through projects, inventory of available residential land uses and the City's land use plan and regulations which identify adequate sites to accommodate the share of regional housing needs.</p> <p>The 2013 Housing Element establishes a variety of housing development opportunities on sites with feasible development potential. Much of the new development will be multi-family housing that could support affordability programs. The site inventory in the 2013 Housing Element will demonstrate this potential. This policy is included in the 2013 Housing Element as policy No. 10-P-15.</p>
10-P-17 Encourage the distribution of affordable housing throughout the City to create economically diverse neighborhoods.	This policy will be combined with policy 10-P-16 above and therefore removed from the 2013 Housing Element.

Policies	Evaluation
10-P-18 Facilitate affordable housing production by meeting the redevelopment inclusionary housing requirements and funding projects with redevelopment housing set-aside funds, consistent with the goals and policies of the General Plan and Redevelopment Implementation Plan.	With the passage of Assembly Bill (AB) 1x 26, the City's Redevelopment Agency was eliminated as of February 1, 2012. Therefore, this policy is no longer applicable and will be removed from the 2013 Housing Element.
10-P-19 Provide financial and/or regulatory incentives to facilitate the development of affordable housing.	With the dissolution of the Redevelopment Agency the main source of funding for affordable housing developments has been eliminated. The City will continue to seek other resources in the future. These policies will be combined and will be included in the 2013 Housing Element as policy No. 10-P-16
10-P-20 Pursue funding available and appropriate for workforce housing and the construction and rehabilitation of lower- and moderate-income housing.	
10-P-21 Maintain the supply of rental housing available and affordable to low- and moderate-income households.	Maintaining the supply of affordable housing is essential for a healthy community and to address the changing needs of the residents. This policy is included in the 2013 Housing Element as policy No. 10-P-17
10-P-22 Promote the installation of energy- and water-saving features and the use of sustainable and green building designs in new housing development to conserve resources and reduce housing costs.	<p>City will continue enforcement to ensure applicability of energy and water efficiency standards in conjunction with new housing development.</p> <p>The City promotes the use of water wise landscaping which incorporates high efficient irrigation systems and drought tolerant plant materials.</p> <p>In November 2012, the City approved a Green Plan which aims at integrating sustainable designs into all aspects of the City's operation.</p> <p>This policy is included in the 2013 Housing Element as policy No. 10-P-18</p>
<b><u>Housing for Special Needs Groups</u></b>	
10-P-23 Support programs that provide decent and affordable housing to accommodate State-identified special needs groups—female-headed households, seniors, the disabled, large families and the homeless—with emphasis on groups having a more significant presence in Pomona	The Housing opportunities for special needs groups is very limited due to the particular circumstances such as limited income, size of units, adaptability, supportive services, etc. The City will continue to support policies and programs that provide decent and affordable housing and support services for identified special needs group.
10-P-24 Encourage the provision of social services in conjunction with housing developed for lower-income and special needs households.	These policies are included in the 2013 Housing Element as policy No. 10-P-19 and 10-P-20

Policies	Evaluation
<p>10-P-25 Support housing development accessible to the elderly and disabled persons, and promote programs that increase the ability of the elderly and the disabled to remain in their homes.</p>	<p>Through the 2<sup>nd</sup> unit Ordinance and senior overlay, the City supports the development of units for senior and disabled residents and allows for seniors and extended families to live in close proximity. In addition, housing rehabilitation programs provide opportunities for modification of existing units, allowing seniors to remain in their units. These policies are included in the 2013 Housing Element as policy No. 10-P-21 and 10-P-22</p>
<p>10-P-26 Promote "inter-generational" housing that accommodates and capitalizes on the social benefits of extended family members living in close proximity to each other.</p>	
<p>10-P-27 Encourage and coordinate with colleges and universities, such as Western University and Cal Poly Pomona, long-range planning efforts to develop housing for students, staff and faculty.</p>	<p>The colleges and universities in the City have in recent years provided on and off-campus housing to assist the student population. This policy is included in the 2013 Housing Element as policy No. 10-P-23</p>
<p>10-P-28 Continue promoting activities and programs that meet the special needs of the homeless population through 1) cooperation with other agencies and organizations with specialized expertise in this area of need and 2) coordination with surrounding cities on regional programs and facilities.</p>	<p>The Housing Element identifies specific programs for preventing homelessness by assisting at-risk populations.</p> <p>This policy is included in the 2013 Housing Element as policy No. 10-P-24</p>
<p><b>Goal 3: Ensure availability of appropriately zoned and adequately served sites and continued efficient development review procedures to meet the City's housing needs</b></p>	
<p>10-P-29 Implement zoning standards that facilitate new residential development in varying densities to provide opportunities for affordable housing and ensure high quality design.</p>	<p>The Zoning Code will be updated following the adoption of the General Plan update and will contain development standards to ensure high quality design and construction for all types of housing.</p> <p>This policy is included in the 2013 Housing Element as policy No. 10-P-25</p>
<p>10-P-30 Implement digital communication systems to create electronic methods of efficiently processing entitlements for housing projects.</p>	<p>The City continues activities for new permit processing software. It is anticipated that software installation and implementation will occur during the current planning period. The software is intended to increase the efficiency of processing entitlements and building permits for all types of new development, including housing projects.</p> <p>This policy is included in the 2013 Housing Element as policy No. 10-P-26</p>

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**Goal 4: Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, family status, physical challenges, or color.**

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10-P-31 Promote equal housing opportunities and fair housing programs to assist tenants, landlords and homeowners.	<p>The City, through the CDBG program, funds a fair housing counseling agency that provides assistance to tenants, landlords and homeowners. The counseling agency provides referral services to handle fair housing issues such as tenant/landlord issues and housing discrimination complaints.</p> <p>An Analysis of Impediments is currently being updated and expected to be completed in October 2013. This policy is included in the 2013 Housing Element as policy No. 10-P-27</p>
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## PROGRAMS AND ACCOMPLISHMENTS

The 2008 Housing Element included programs and quantified objectives for a planning period of 8.5 years, January 2008 through June 2014. The Tables below summarizes these programs and objectives and compares the City's progress and actual activity that has occurred.

**Table 10.5.2 Programs & Accomplishments**

<b>Goal 1: Conserve and improve the condition of the existing affordable housing stock</b>		
<b>Program</b>	<b>Evaluation</b>	
1.1 Require new development to fund its "fair share" of parks, sidewalks, pedestrian amenities and street lighting.	The City did not review the impact fee schedules during this reporting period.	
1.2 Establish a program to identify substandard residential neighborhoods and upgrade conditions within a short and defined timeframe.	Although a program has not been established, the City through the various HUD funded programs and other capital improvement programs, continuously identifies areas of greatest needs and provide appropriate programs to upgrade the substandard conditions.	

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1.3	Continue providing grants to the elderly, the disabled and lower-income households for code corrections and accessibility improvements	<p>Grants are provided to the elderly and disabled through the City's Emergency Rehab Grants Program. The rehabilitation of approximately 107 housing units was completed within the reporting time period and includes units occupied by very low- and low-income families.</p> <p>This program continues to provide much needed assistance to the elderly, disabled and lower-income households.</p>
1.4	Continue providing low-interest loans and/or grants for the rehabilitation of housing that serves lower-income households.	<p>The rehabilitation of 81 housing units was completed through the City's Housing Rehabilitation Loan Programs within the reporting time period. The City also developed a multi-family loan program to provide owners the ability to rehab their apartment units in exchange of affordable covenants. A total of 24 units were assisted within the reporting period.</p>
1.5	Provide resources to owners of affordable units for the installation of energy and water retrofits, ensuring that they first take advantage of any funding made available by public utilities for that purpose. (CDBG and HOME funded projects are conditioned to meet energy star standards.)	
1.6	Continue supporting citizen efforts to designate new local historic districts and landmarks.	<p>No new historic districts or landmarks have been established during this reporting period.</p>
1.7	Revise residential development standards to include design elements that invite pedestrian use, encourage resident interaction and remove barriers to neighborhood visual surveillance	<p>The recently developed Corridor Specific Plan and the proposed update of the General Plan include components that will encourage pedestrian oriented neighborhoods.</p>
1.8	Create guidelines for the conversion of multi-family residential units to ownership units.	<p>The City has a Condominium Conversion Ordinance that addresses all requirements for proposed conversions. After review of the Ordinance, it has been determined that additional guidelines are not necessary. Therefore, this program will not be included in the 2013 Housing Element.</p>
1.9	Make information on affordable housing opportunities available to lower-income households.	<p>Direct outreach is one of the most effective tools to make affordable housing information available to the public. The City will continue to provide information on affordable housing opportunities at the City's public counters, on the City's website, direct mailers and newsletters and through bilingual brochures.</p>

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**Goal 2: Assist in the development of adequate housing to meet the needs of low- and moderate-income households.**


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| 2.1 Amend the Density Bonus Ordinance to comply with the most recent State law, and promote the use of density bonuses and related incentives to increase the supply of affordable housing. | While the City has not yet amended its Zoning Ordinance to incorporate the new State Density Bonus law, the City complies with State requirements when granting density increases and other concessions, upon request by qualified developers. Although the City has received inquiries regarding density bonus, none have been recorded during the planning period. |
| 2.2 Consider the development of housing on City-owned parcels Downtown and along commercial corridors.  | The City will work with the Successor Agency to identify parcels feasible for development of affordable housing on City-owned parcels.   |
| 2.3 Explore the feasibility of creating transitional housing for people moving out of homeless shelters.  | This program is an ongoing effort. No proposals were received during the planning period.  |
| 2.4 Undertake a review of City codes and regulations to better facilitate the provision of a variety of housing types and to ensure compliance with recent State and Federal housing law.   | The City is in the process of amending the General Plan. This update will be followed by the amendment of the Zoning Code to incorporate definitions and development standards for transitional and supportive housing, and emergency shelters. In addition, the Ordinance will incorporate standards to regulate emergency shelters in compliance with SB2.         |
| 2.5 Continue promoting the City's First-Time Homebuyer Program which assists with down payments and closing costs.  | The City continues to promote and implement a first time homebuyers program. During the Housing Element period the City provided 40 Mortgage Assistance Loans.   |
| 2.6 Continue partnering with developers to acquire and rehabilitate foreclosed and/or abandoned residential properties for resale to low- to moderate-income households.                    | The City implemented such a program through the Neighborhood Stabilization Program (NSP) and utilized it in neighborhood revitalization efforts, acquiring 15 properties for rehabilitation and resale to low- to moderate-income households. The NSP program ended new funding in 2011 therefore, this program will not longer be implemented                       |
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2.7 Continue working with selected mobile home parks to correct health and safety problems related to infrastructure, upkeep, illegal/inferior construction and aesthetics.	This is an ongoing City program subject to funding availability. During the reporting period the City assisted 54 very low and low income households with mobilehome rehabilitation.
2.8 Continue the City's Family Self-Sufficiency Program which fosters homeownership among Section 8 recipients.	This is an ongoing City program with 78 families currently enrolled.
2.9 Continue contributing funding and technical assistance to qualified non-profit Community Housing Development Organizations (CHDOs).	Both funding and technical assistance have been given to qualified CHDOs in an effort to promote affordable housing development. The City funded one CHDO within the reporting period to provide for acquisition, rehabilitation and resale of 7 single family homes.
2.10 Continue cooperating with all community stakeholders to identify priority housing issues and needs.	This is an ongoing City program through the Consolidated Plan process. Also, a Community Needs Survey was delivered to 45,000 Pomona households on February 20, 2013. The survey is a tool used to generate feedback about community services, neighborhood infrastructure, housing needs and resident concerns.
2.11 Efficiently administer the HUD Housing Choice Voucher Program.	The Pomona Housing Authority directly administers 894 vouchers, 78 port-in vouchers and 54 Shelter Plus Care units annually. The Housing Authority plans to maintain current levels of assistance.
2.12 Preserve the affordability of bond-financed housing development	The City has worked with developers to develop and maintain affordable housing units. Within the reporting period, a 70-unit senior housing development was built. All units hold affordability covenants.
2.13 Preserve the affordability of residential rental properties at risk of converting to market-rate rents.	<p>Housing staff work closely with property owners and managers who rent to Housing Choice Voucher clients to maintain working partnerships that minimize opt outs and promote clean and stable housing.</p> <p>During the reporting period, there was one development containing 110 assisted affordable housing units, at risk of conversion. The City provided bond financing to the owner and was able to keep the units affordable for an additional 55 years.</p>



2.14 Support the creation of workforce housing throughout the City, but especially in particularly suitable areas such as the Downtown transit-oriented development (TOD) district and the neighborhoods located within a quarter mile of the northern Metrolink station.	Although the City did not established minimum density requirements for the MU-CBD and MU-HDR, the development within these districts are being proposed at the densities allowed.
2.15 Collaborate with local agencies to address homelessness.	The City implements the Continuum of Care and coordinates services to the homeless. The Continuum of Care Coalition continues to support more than 50 area agencies represented by more than 100 members that serve the homeless. Over 4,000 homeless individuals and families have been assisted through these efforts. The Coalition continues to meet monthly, overseeing projects such as Project Connect, providing alternatives to groups that would provide food distribution, assistance to homeless persons and participating research activities.
2.16 Implement the Homeless Continuum of Care Strategic Plan to assist homeless individuals and families with moving from homelessness to self-sufficiency, permanent housing and independent living.	
2.17 Specify a zoning district that permits emergency shelter development by right.	While the City has not yet amended the Zoning Ordinance to incorporate the new requirements under SB2, the City is following the proposed requirements as outlined in the Housing Element.
2.18 Encourage diversity in unit size for multi-family developments (except senior housing projects) to ensure that affordable, three- and four-bedroom rental units are provided for large families.	The City understands that appropriately sized affordable rental housing for large families is an important mean to improve livability and reduce overcrowding situations
2.19 Encourage applications for Downtown high density residential projects and mixed use projects that include a high density residential component.	Due to the economic downturn fewer high density residential projects have been proposed within the planning period.
2.20 Continue to allow intergenerational housing to be constructed in conjunction with the use of the Senior Citizen Housing Overlay district.	On-going program. A new 90-unit intergenerational housing development was completed within the planning period.
<b>Goal 3: Ensure availability of appropriately zoned and adequately served sites and continued efficient development review procedures to meet the City's housing needs</b>	
3.1 Encourage projects that take advantage of opportunities offered by the Downtown Pomona Specific Plan for the creation of work/live units.	A total of 9 work live units were developed within the planning period.

3.2	Encourage projects that take advantage of development standard relaxation (e.g., reduced parking requirements and reduced unit size) as allowed under the Senior Citizen Housing Overlay district.	During the reporting period two senior housing projects were constructed.
3.3	Review the City's Zoning Ordinance to identify provisions requiring amendment, including provisions related to entitlements processes.	The reevaluation and revision of the Zoning Ordinance is an on-going project that continues to be a priority for the City.
3.4	Encourage affordable housing development in the Downtown Pomona Specific Plan area's MU-HDR (Mixed-Use-High Density Residential) and MU-CBD (Mixed-Use-Central Business District) districts.	During this reporting period no new affordable housing projects within the Downtown Pomona Specific Plan were received.
<b>Goal 4: Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, family status, physical challenges, or color.</b>		
	Contract with a fair housing rights entity for fair housing compliance services such as lending practices monitoring, fair housing testing, counseling, mediation, referral, participation in fair housing associations and educational activities for the public and City staff	The City presently contracts annually with the Housing Rights Center to provide fair housing compliance services for the residents of Pomona.

## EVALUATION OF 2008 QUANTIFIED OBJECTIVES

**Table 10.5-3: Pomona's Quantified Objectives by Income Category— 2008-2014**

Objective Type	Extremely Low Income	Very Low Income	Low Income	Moderate Income	Above Mod Income	Total Units
New Construction						
Objective	438	463	571	619	1,587	3,678
Progress	298*		330*	823*	347	1,798
Rehabilitation						
Objective	82	186	315	103	N/A	686
Progress**	139		334	10		473
Conservation						
Objective	110		0	0	0	110
Progress	110		0	0	0	110

Sources: City of Pomona Community Development and Building & Safety Division.

\* Based on units already constructed, under construction, with entitlement and conserved, which have been identified as affordable to households with moderate- and below moderate-incomes. These are units that the City Housing staff is aware of and may not include affordable housing projects that did not receive public funds.

\*\*Based on data for the City of Pomona Substantial Rehab, emergency grants, LEAC and Façade Improvement Programs,

The number of units constructed is based on review of residential permits issued between January 2006 and August 2013 and it includes the number of units that have already been built, are under construction, have been approved and have been preserved. As illustrated above the City has fulfilled approximately half of its total regional housing construction needs. The collapse of the real estate market and prolonged recession has significantly impacted the development of housing in Pomona.

The number of new units identified as affordable to extremely low-, very low- and low-income households is based on the record of associated subsidies and affordability covenants issued or managed by the City's Housing Division or Successor Agency.

Data on the number of new units affordable to moderate- and above moderate-income households is based on actual rents and sales prices for market-rate ownership and rental units. The majority of multiple family units constructed in Pomona recently have been for-sale condominiums and townhouses. However, due to the economic downturn, these units are now frequently offered for rent or at substantially reduced prices, making them affordable to some low-income households. Many of the units originally priced for moderate- and above moderate-income households but are now being offered at substantially reduced prices, (Pomona's median home values declined from \$422,000 in September 2006 to \$277,000 in September 2008.)

The Drake Manor Apartments at 200 West Drake Street include 110 units originally financed for and restricted to low-income seniors. After the project's affordability contract ended, the property was acquired by Drake Manor KBS, L.P., which has requested the issuance of tax exempt revenue bonds to offset acquisition costs and address all interior and exterior rehabilitation needs. Although the units require some interior and exterior refurbishment, they are in decent, safe and sanitary condition. The City held a public hearing on February 4, 2008, in order to qualify the bonds as tax exempt. The Council approved an amount not to exceed \$8,000,000 of tax exempt bonds to finance the cost of acquisition, construction, rehabilitation, refurbishment, development and improvement of the 110 units. Because the project will be tax exempt, the City will forego approximately \$27,348 in property tax annually. The project will have a 55-year covenant restricting rental to senior households with an income no greater than 50% of the area median income.

Through the various rehabilitation programs, the City provided assistance to 79 low income households and 9 moderate income households in the form of loans. An additional 197 units were rehabilitated through the lead based paint program, 24 rental units were assisted through the multiple family rehabilitation and 214 emergency repairs were completed.

## 10.6 HOUSING PLAN

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The Housing Plan for 2013-2021 emphasizes a shift toward the development of existing vacant and underutilized parcels in the multi-family residential zones and in the Downtown Pomona Specific Plan area where high density residential and mixed-use projects are allowed and encouraged, particularly in the vicinity of the Downtown transit center. The City has also developed a Corridor Specific Plan that provides opportunities for development and redevelopment along the City's main corridors providing for minimum densities and design standards for mixed use development. In addition, the Housing Plan emphasizes the rehabilitation of existing housing and the development of workforce housing and housing for large households integrated into the existing urban form.

### GOALS AND POLICIES

An important component of the Housing Element is a reconsideration of the goals and policies that serve as the framework for more detailed implementing actions and programs. The goals and policies set forth below support the State of California's overarching goal of providing "decent housing and a suitable living environment for every Californian" (Government Code Section 65580). Consistent with the City of Pomona's past practices, the housing goals embody the State's established goals for required local action (Government Code Section 65583).

In the sections below are goals and policies reflecting local needs and conditions as well as State law. The policies falling under each of four goals have been updated and refined to reflect the following:

- New legislative requirements: revised density bonus provisions (SB 1818), second unit provisions (AB 1866), suitable land for residential development (AB 2348), analysis of existing and projected housing needs of extremely low-income households (AB 2634), a database of existing and new income-restricted units (AB 987) and by-right zoning areas for emergency shelter development (SB 2); facilitate the development of housing and supportive services for developmental disabled residents (SB 812)
- Recent development trends, a housing sites inventory and a housing development constraints analysis;
- Issues, opportunities and concerns expressed by community members and stakeholders; and
- Current City land use, environmental and economic conditions.

Because of the number of policies included under Goals 1 and 2, the policies have been grouped into subsections.

## **GOAL 1 Conserve and improve the condition of the existing affordable housing stock**

### Balanced, Diversified and Livable Neighborhoods

- 10-P-1** Support the physical conservation of established residential neighborhoods by implementing development standards that ensure new development is compatible in scale and character with existing development and local historic preservation programs.
- 10-P-2** Promote a diverse range of housing types in a variety of sizes and locations to provide choice in housing for all economic segments.
- 10-P-3** Enhance neighborhood livability and safety by providing adequate circulation, public services, public facilities and lighting.
- 10-P-4** Develop targeted improvement programs for neighborhoods exhibiting substandard conditions and declining private reinvestment. Pursue local, State and Federal funding for implementation as available and appropriate.
- 10-P-5** Increase opportunities for homeownership in recognition of its contribution to neighborhood investment, maintenance and stability.

### Affordability of Existing Housing Stock

- 10-P-6** Work to preserve the continued affordability of publicly assisted "at-risk" lower-income housing.
- 10-P-7** Prioritize rehabilitation of existing housing (interior and exterior) with local, State and Federal funding for both rental and ownership units to improve safety, security and physical condition.
- 10-P-8** Promote energy and water retrofitting and the use of sustainable and green building designs to conserve resources.
- 10-P-9** Consider the conversion of multi-family rental units to ownership housing (condominiums) when it can be demonstrated that such conversion projects 1) involve properties in sound condition that have ample life expectancy; 2) will not cause undue hardship for low- and moderate-income residents; and 3) will not result in the modification of larger units to smaller units.

## **GOAL 2: Assist in the development of adequate housing to meet the needs of low- and moderate-income households**

### New Housing Needs

- 10-P-10** Ensure there is an adequate supply of mixed-use and residentially zoned land allowing development at densities/intensities to accommodate existing and anticipated housing needs of the community and will contribute to an adequate supply of available units in the moderate- and lower-income ranges.

- 10-P-11** Address the housing needs of employees of local businesses and institutions.

Strategic New Residential Infill Development

- 10-P-12** Support the construction of multi-family housing in close proximity to transit, employment centers, shopping, schools, community facilities and public services.
- 10-P-13** Encourage single-family and multi-family infill development integrated into and compatible with the surrounding neighborhood.
- 10-P-14** Create new parks and gathering spaces in areas designated for infill residential development, particularly in mixed-used development projects.

Housing Creation for Lower-Income Residents

- 10-P-15** Meet the City's share of the regional housing need throughout the City, prioritizing new workforce housing construction affordable to low- and moderate-income households.
- 10-P-16** Pursue funding available and appropriate for workforce affordable housing and the construction and rehabilitation of lower- and moderate-income housing and provide financial and/or regulatory incentives to facilitate these developments
- 10-P-17** Maintain the supply of rental housing available and affordable to low- and moderate-income households.
- 10-P-18** Promote the installation of energy- and water-saving features and the use of sustainable and green building designs in new housing development to conserve resources and reduce housing costs.

Housing for Special Needs Groups

- 10-P-19** Support programs that provide decent and affordable housing to accommodate State-identified special needs groups—female-headed households, seniors, the disabled, large families and the homeless—with emphasis on groups having a more significant presence in Pomona.
- 10-P-20** Encourage the provision of social services in conjunction with housing developed for lower-income and special needs households.
- 10-P-21** Support housing development accessible to the elderly and disabled persons, and promote programs that increase the ability of the elderly and the disabled to remain in their homes.
- 10-P-22** Promote “inter-generational” housing that accommodates and capitalizes on the social benefits of extended family members living in close proximity to each other.

- 10-P-23** Encourage and coordinate with colleges and universities, such as Western University and Cal Poly Pomona, long-range planning efforts to develop housing for students, staff and faculty.
- 10-P-24** Continue promoting activities and programs that meet the special needs of the homeless population through 1) cooperation with other agencies and organizations with specialized expertise in this area of need and 2) coordination with surrounding cities on regional programs and facilities.
- GOAL 3: Ensure availability of appropriately zoned and adequately served sites and continued efficient development review procedures to meet the City's housing needs**
- 10-P-25** Implement zoning standards that facilitate new residential development in varying densities to provide opportunities for affordable housing and ensure high quality design.
- 10-P-26** Implement digital communication systems to create electronic methods of efficiently processing entitlements for housing projects.
- GOAL 4: Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, family status, physical challenges, or color**
- 10-P-27** Promote equal housing opportunities and fair housing programs to assist tenants, landlords and homeowners.
- GOAL 5: Promote a healthy and sustainable community through the location of housing in areas that minimize the reliance on natural resources**
- 10-P-28** Encourage Sustainability and Green Building Practices
- 10-P-29** Implement green building programs to ensure energy and water efficient developments

## PROGRAMS AND ACTIONS

Intended to carry out the policies listed above, Pomona's housing programs and actions must identify a timeframe and the parties responsible for implementation. These programs and actions cover the current RHNA cycle (2013-2021). Also included are programs continued from the previous Housing Element.

### **GOAL 1: Conserve and improve the condition of the existing affordable housing stock**

#### **Program 1.1**

Require new development to fund its "fair share" of parks, sidewalks, pedestrian amenities and street lighting.

*Actions*

Review impact fees to ensure that they cover the cost of constructing and maintaining the City's public service standards (2015). Update the fee schedule if warranted (2015).

*Responsible Agency:* Building & Safety Division

**Program 1.2**

Improve neighborhoods exhibiting substandard conditions and declining private investments.

*Actions*

Continued to review neighborhoods that qualify as substandard and create a prioritization list and strategic plan (ongoing).

As needed, fund capital improvements, establish partnerships with community groups and businesses, and make policy changes to improve substandard neighborhoods (ongoing).

Subject to need and funding availability, continue to provide CDBG funds for the construction of capital improvement projects within CDBG eligible areas (ongoing).

*Responsible Agency:* Community Development and all other City departments

**Program 1.3**

Continue providing grants to the elderly, the disabled and lower-income households for code corrections and accessibility improvements.

*Actions*

Via the CDBG-funded Housing Improvement Program, continue providing 20 grants a year to the elderly, the disabled and extremely low- and lower-income households for code corrections and accessibility improvements. All housing programs are promoted using the City website; bilingual brochures available at City Hall, the library, and other City facilities; and presentations at neighborhood meetings (ongoing).

*Responsible Agency:* Housing Division

**Program 1.4**

Continue providing low-interest loans and/or grants for the rehabilitation of housing that serves lower-income households.

*Actions*

Through the Homeowner Rehabilitation Loan Program funded with set-aside and HOME funds, continue providing 35 low-interest loans per year to qualified extremely low-, low- and moderate-income homeowners for the rehabilitation of single-family units and mobile homes that require affordability covenants (ongoing).



Continued the recently established rental rehabilitation program funded with federal HOME funds Rehabilitate 20 units per year and will include covenants to guarantee affordability (ongoing).

*Responsible Agencies:* Housing Division

**Program 1.5**

Provide resources to owners of affordable units for the installation of energy and water retrofits, ensuring that they first take advantage of any funding made available by public utilities for that purpose. (CDBG and HOME funded projects are conditioned to meet energy star standards.)

*Actions*

Inform owners, renters and developers of affordable units about available conservation programs via mailings and the City website (ongoing).

Continue providing energy/water conservation and recycling information at public counters and on the City website. Encourage the use of Green Building Standards on proposed developments via materials provided at public counters and on the City website (ongoing).

*Responsible Agency:* Community Development Department; Public Works Department

**Program 1.6**

Continue supporting citizen efforts to designate new local historic districts and landmarks.

*Actions*

Provide assistance with understanding and complying with district and landmark designation processes, pursuant to the City's Historic Preservation Ordinance (ongoing).

*Responsible Agency:* Planning Division

**Program 1.7**

Revise residential development standards to include design elements that invite pedestrian use and walkability.

*Actions*

Amend the Zoning Ordinance to require and encourage these design elements (2015).

*Responsible Agency:* Planning Division

**Program 1.8**

Make information on affordable housing opportunities available to lower-income households.

*Actions*

List the addresses and building management contact information of affordable housing units on the City website. Distribute the list to community and housing organizations (ongoing).

*Responsible Agency:* Housing Division

Maintain and make available to the public existing new and substantially rehabilitated income-restricted units. (ongoing).

*Responsible Agency:* Community Development

**GOAL 2: Assist in the development of adequate affordable housing to meet the needs of low- and moderate-income households**

**Program 2.1**

Amend the Density Bonus Ordinance to comply with the most recent State law, and promote the use of density bonuses and related incentives to increase the supply of affordable housing.

*Actions*

Amend Section .520 of the Zoning Ordinance pertaining to density bonuses (2014).

Create a brochure outlining the provisions of the amended Density Bonus Ordinance and promoting its use with qualifying multi-family housing developments (2014). Post the brochure on the City's website, and distribute it at the Planning Division counter and during pre-application Development Review meetings (ongoing).

*Responsible Agency:* Planning Division

**Program 2.2**

Consider the development of housing on City-owned parcels Downtown and along commercial corridors.

*Actions*

Evaluate City and Successor Agency-owned parcels to determine their suitability for residential projects, taking noise levels and land use designations into consideration (2014). If these parcels are sold for private development, state a preference or requirement for the construction of a residential component. Include this preference or requirement in the evaluation criteria for any associated Request for Proposal.

*Responsible Agencies:* Planning Division; Successor Agency

**Program 2.3**

Explore the feasibility of creating transitional housing for people moving out of homeless shelters.

*Actions*

Work with local organizations that serve the homeless to determine the level of need for this program, possible components and cost (ongoing).

*Responsible Agency:* Housing Division

**Program 2.4**

Undertake a review of City codes and regulations to better facilitate the provision of a variety of housing types and to ensure compliance with recent State and Federal housing law.

*Actions*

Add to the Zoning Ordinance (ZO) definitions of the following residential uses: emergency shelters, senior housing, transitional housing, supportive housing and SROs; review ZO development standards as appropriate; and amend the ZO as necessary to comply with SB 2 requirements (2014).

Amend the ZO related to mobilehomes and manufactured housing in conformance with Government Code Section 65852.3 (2014).

*Responsible Agency:* Planning Division

**Program 2.5**

Continue promoting the City's First-Time Homebuyer Program which assists with down payments and closing costs.

*Actions*

Assist approximately 6 low- and/or moderate-income buyers per year (ongoing).

*Responsible Agency:* Housing Division

**Program 2.6**

Continue working with selected mobile home parks to correct health and safety problems related to infrastructure, upkeep, illegal/inferior construction and aesthetics.

*Actions*

The CalHome Mobile Home Program helps provide funding for extremely low- and low-income mobile home owners by providing deferred, low-interest rehabilitation loans. The loans are available to help correct code violations, address health and safety issues, and improve property condition. Subject to funding availability, the intent is to assist approximately 10 extremely low- and low-income mobile home owners per year. (ongoing).

*Responsible Agency:* Housing Division

### **Program 2.7**

Continue the City's Family Self-Sufficiency Program which fosters homeownership among Section 8 recipients.

#### *Action*

Assist Family Self-Sufficiency participants with achieving economic independence and self-sufficiency. Currently, 78 participants are enrolled in the program (ongoing).

*Responsible Agency:* Pomona Housing Authority

### **Program 2.8**

Continue contributing funding and technical assistance to qualified non-profit Community Housing Development Organizations (CHDOs).

#### *Actions*

As CHDO set-aside funds become available, work with certified CHDOs to review proposed projects and provide gap funding for the development of approximately 8 affordable housing units. In addition, provide technical assistance to approximately 5 interested non-profit organizations, including information on HOME program requirements, eligible uses of funds, monitoring, and CHDO capacity building. Each CHDO Request for Proposal for rental housing development will continue to include criteria prioritizing projects that incorporate housing for extremely low-income households (ongoing).

*Responsible Agency:* Housing Division

### **Program 2.9**

Continue cooperating with all community stakeholders to identify priority housing issues and needs.

#### *Actions*

Annually, identify housing issues and needs through surveys and the City's community input activities, as part of the Consolidated Plan process (ongoing).

*Responsible Agency:* Housing Division

### **Program 2.10**

Efficiently administer the HUD Housing Choice Voucher Program.

#### *Actions*

Continue allowing the direct dispersal of Housing Choice Voucher Program rental certificates and vouchers (ongoing).

*Responsible Agencies:* Housing Division

### **Program 2.11**

Preserve the affordability of bond-financed housing development.

#### *Actions*

Work with owners of bond-financed projects to ensure continued affordability by adopting refinancing and refunding policies, monitoring expiring regulatory agreements and developing individual project plans to maintain affordable units (ongoing).

*Responsible Agency:* Pomona Housing Authority.

### **Program 2.12**

Preserve the affordability of residential rental properties at risk of converting to market-rate rents.

#### *Actions*

Monitor projects with owners who provide notice of the intent to opt out of assisted rental housing contracts. Inform residents and owners of affordable units about alternatives to market-rate conversions (ongoing).

*Responsible Agencies:* Housing Division

### **Program 2.13**

Support the creation of workforce housing throughout the City, but especially in particularly suitable areas such as the Downtown transit-oriented development (TOD) district and the neighborhoods located within a quarter mile of the northern Metrolink station.

#### *Actions*

To encourage the construction of residential projects at intensities high enough to facilitate the development of a thriving Downtown TOD district, amend the Downtown Pomona Specific Plan to establish minimum density requirements of 40 dwelling units per acre in the Mixed Use-Central Business District (MU-CBD) area and 50 dwelling units per acre in the Mixed Use-High Density Residential District (MU-HDR) area (2014).

*Responsible Agency:* Planning Division

### **Program 2.14**

Collaborate with local agencies to address homelessness.

#### *Actions*

Participate in efforts by local agencies, including the Counties of Los Angeles and San Bernardino and the Continuum of Care group, to develop a regional housing strategy to serve the homeless and those at risk of homelessness, with the goal of sharing the responsibility for providing public benefits (ongoing).

*Responsible Agency:* Housing Division

**Program 2.15**

Implement the Homeless Continuum of Care Strategic Plan to assist homeless individuals and families with moving from homelessness to self-sufficiency, permanent housing and independent living.

*Actions*

Update the Homeless Strategic Plan incorporating HEARTH Act policies and programs, best practices, current data and targeted funding sources.

*Responsible Agency:* Housing Division

*Actions*

Continue to be actively involved in the HUD-recognized Greater Los Angeles Continuum of Care (COC) group, where the City has contributed to the identification of gaps and needs for services and the establishment of goals within the COC. The City recruits volunteers and participates in the biannual homeless census (ongoing).

In addition to participating in the COC group, the City has responded to the needs of the homeless and at-risk population within the City and within neighboring communities. At the center of this effort is our own Pomona COC Coalition. This group, spearheaded by proactive members over a decade ago, unites over forty local service providers, churches and county departments to work together to meet community needs. The COC Coalition meets monthly. Gaps are assessed and solutions identified. Annual goals are established and committees are formed to accomplish these goals. Communication and collaboration is increased to the benefit of our homeless clients (ongoing).

*Responsible Agency:* Housing Division

**Program 2.16**

Specify a zoning district that permits emergency shelter development by right.

*Actions*

Amend the Zoning Ordinance to include an emergency shelter overlay district.

Emergency shelters will be allowed without a Conditional Use Permit or any other discretionary permit, subject to meeting specified development and operational standards. The City, as required under SB 2, will provide objective written standards for emergency shelters to regulate the following:

- The maximum number of beds or persons permitted to be served nightly;
- Off-street parking based upon demonstrated need, but not to exceed parking requirements for other residential or commercial uses in the same zone;
- The size/location of exterior and interior onsite waiting and client intake areas;
- The provision of onsite management;
- The proximity to other emergency shelters, provided that emergency shelters are not required to be more than 300 feet apart;
- The length of stay;

- Lighting; and
- Security during hours that the emergency shelter is in operation.

*Responsible Agency:* Planning Division

### **Program 2.17**

Encourage diversity in unit size for multi-family developments (except senior housing projects) to ensure that affordable, three- and four-bedroom rental units are provided for large families.

#### *Actions*

Consider a rule requiring that when applicable in projects receiving City funding, a certain percentage of new affordable units have three or more bedrooms (2015).

*Responsible Agency:* Housing Division

### **Program 2.18**

Continue to allow intergenerational housing to be constructed in conjunction with the use of the Senior Citizen Housing Overlay district.

#### *Actions*

Review the Zoning Ordinance and amend as appropriate to facilitate intergenerational residential development (2014).

*Responsible Agency:* Planning Division

**GOAL 3: Ensure availability of appropriately zoned and adequately served sites and continued efficient development review procedures to meet the City's housing needs**

### **Program 3.1**

Encourage projects that take advantage of opportunities offered by the Downtown Pomona Specific Plan for the creation of work/live units.

#### *Actions*

Facilitate the processing of proposals that include work/live units by encouraging developers to make changes needed to meet City development standards (ongoing).

*Responsible Agencies:* Planning Division; Building and Safety Division

### **Program 3.2**

Encourage projects that take advantage of development standard relaxation (e.g., reduced parking requirements and reduced unit size) as allowed under the Senior Citizen Housing Overlay district.

*Actions*

Facilitate the processing of proposals that meet the objectives of the Senior Citizen Housing Overlay district by encouraging developers to make changes needed to meet City development standards (ongoing).

*Responsible Agencies:* Planning Division; Building and Safety Division

**Program 3.3**

Review the City's Zoning Ordinance to identify provisions requiring amendment, including provisions related to entitlements processes.

*Actions*

Evaluate current Zoning Ordinance provisions in light of recent changes in State Housing law, and review standards and entitlement processes that may constrain the development of housing (2014).

Establish a Site Plan Review process in lieu of a Conditional Use Permit process for housing development proposals (2017).

*Responsible Agency:* Planning Division

**Program 3.4**

Encourage affordable housing development in the Downtown Pomona Specific Plan area's MU-HDR (Mixed-Use-High Density Residential) and MU-CBD (Mixed-Use-Central Business District) districts.

*Actions*

Facilitate the processing of affordable housing projects by providing the following: assistance with site identification, lot consolidation and entitlement processing; modifications to development standards such as setbacks and parking; and financial support and fee waivers or deferrals, when available.

*Responsible Agency:* Community Development Department

**GOAL 4: Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, family status, physical challenges or color.**

**Program 4.1**

Contract with a fair housing rights entity for fair housing compliance services such as lending practices monitoring, fair housing testing, counseling, mediation, referral, participation in fair housing associations and educational activities for the public and City staff (ongoing).



Responsible Agency: Housing Division

**GOAL 5: Promote a healthy and sustainable community through the location of housing in areas that minimize the reliance on natural resources**

**Program 5.1**

Promote green building practices in new development by incorporating building and site designs that support sustainability.

**QUANTIFIED OBJECTIVES**

Table 10.6-1 shows the City's numeric goals for housing construction, rehabilitation and affordable unit conservation for the SCAG housing cycle. The new construction numbers show the rate needed to meet long-term housing demand as predicted by SCAG, with an emphasis on workforce housing and mixed use development. In addition, public funds will be devoted to rehabilitating affordable and workforce housing and conserving existing affordable units.

**Table 10.6-1: Quantified Objectives for Housing, 2013-2021**

Objective Type	Extremely Low Income	Very Low Income	Low Income	Moderate Income	Above Mod Income	Total Units
New Construction	456	463	543	592	1,572	3,626
Rehabilitation*						
Conservation		164		N/A	N/A	164

\* Based on data from the City of Pomona rehabilitation, emergency grant and façade rehabilitation programs



**CITY OF POMONA**



**HOUSING ELEMENT  
TECHNICAL APPENDICES  
October 2013 - October 2021**

December 2013



# Pomona General Plan Housing Element: Technical Appendices

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## **I LAND INVENTORY**

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This section describes existing residential development within the City and analyzes the potential for available vacant and underutilized land to accommodate future housing development. State Housing Element law requires that cities demonstrate they have adequate sites to meet their housing needs. To do so, cities must complete a parcel specific inventory that takes into consideration land availability, zoning, development standards and infrastructure capacity to accommodate the new construction need.

The sites in the City's land inventory are organized by land use category. The realistic development potential of each site, along with the number of housing units expected at build out, is presented. The resources employed to develop the land inventory include the City's GIS maps and database, LA County Assessor parcel data, site inspections and field surveys.

### **I.1 INVENTORY OF VACANT RESIDENTIAL SITES**

According to a Citywide survey completed in January 2008, less than 1 % of all developable land in Pomona, approximately 108 acres, was vacant. (In contrast, 508 acres were vacant in 1994.) Of the 108 acres, 45.18 acres were zoned for multi-family residential development. An inventory and analysis of this vacant multi-family property was conducted to examine zoning and general plan land use designation, density, regulatory constraints, recent developments in the neighborhood and realistic capacity.

The inventory includes only those vacant sites with reasonable potential to be developed with multi-family housing within the planning period. A few sites with current entitlements and/or building permits, or with projects under construction, were removed from the inventory. Sites where construction is not feasible due to lot size were also removed. As a result, the inventory of available sites now includes 16.73 acres having a conservatively estimated development capacity of 125 units, as is illustrated in Table I.1-1. Because Pomona is an urbanized community, existing infrastructure and public services currently serve all of the sites. Any additional facilities or services required for new development will be constructed by the developer.





**Table I.1-1 Inventory of Vacant Sites – January 2008**

<b>APN</b>	<b>General Plan Designation</b>	<b>Zone</b>	<b>Parcel Size (acres)</b>	<b>Density Range Permitted<sup>1</sup></b>	<b>Realistic Capacity for Potential New Housing Units<sup>2</sup></b>
8343005127	Low Density Residential	R-2	0.56	7 - 15	4
8349027025	Low Density Residential	R-2	0.61	7 - 15	4
8327004021	Low Density Residential	R-2	0.88	7 - 15	6
8349010033	Low Density Residential	R-2	0.89	7 - 15	6
8342019901	Low Density Residential	R-2	2.57	7 - 15	19
8327005007	Low Density Residential	R-2	0.56	7 - 15	4
8333005909	Low Density Residential	R-2	1.05	7 - 15	7
8343008037	Low Density Residential	R-2	0.81	7 - 15	6
8357013041	Low Density Residential	R-2	0.78	7 - 9	3
8343008044	Low Density Residential	R-2	1.34	7 - 15	10
8342020901	Low Density Residential	R-2	0.57	7 - 9	2
8342021901	Low Density Residential	R-2	4.18	7 - 15	31
8333014021	Low Density Residential	R-2	0.50	7 - 9	2
<b>Subtotal</b>			<b>15.3</b>		<b>104</b>
8344021008	Medium Density Residential	R-3	0.52	15 - 30	8
8328002901	Medium Density Residential	R-3	0.91	15 - 30	13
<b>Subtotal</b>			<b>1.43</b>		<b>21</b>
<b>Total</b>			<b>16.73</b>		<b>125</b>

<sup>1</sup> Density is measured in units per acre.

<sup>2</sup> To provide a conservative estimate of the potential number of new units, the realistic capacity of each site was calculated at 50% of the maximum density permitted.



## **1.2 INVENTORY OF UNDERUTILIZED SITES**

For urban areas, State law indicates that a density of 30 units per acre is adequate to facilitate the development of housing affordable to lower-income households.

Consistent with such an approach to providing sites for affordable housing, this Housing Element relies primarily on Pomona's underutilized parcels zoned for multi-family residential development to meet its RHNA obligations. These parcels include property located in the R-3 (Medium Density Multiple-Family Residential) zone, which allows up to 30 units per acre, and sites located within the Downtown Pomona Specific Plan area currently designated MU-CBD (Mixed Use-Central Business District) and MU-HDR (Mixed Use-High Density Residential), which allow up to 80 and 100 units per acre, respectively. R-3, MU-CBD and MU-HDR properties have the potential to facilitate the development of lower-income housing.

### **Redevelopment Potential of R-3 Properties**

A number of parcels zoned R-3 (Medium Density Multiple-Family Residential) are currently developed but underutilized and several others are entirely vacant. To determine the capacity of R-3 properties for accommodating additional multi-family residential development, a parcel-specific inventory of sites greater than 0.5 acres in size was compiled and analyzed.

The methodology used to determine the redevelopment potential of R-3 parcels involved an analysis of the following factors: zoning and general plan designation, lot size, current density and maximum density permitted, the age and condition of structures on site, and the viability of redevelopment. The analysis also took into account the characteristics of surrounding properties, the potential for future lot consolidations, neighborhood development trends, and the potential constraints on redevelopment. As a result of the analysis, only the parcels having a realistic capacity for additional residential construction within the planning period have been identified in Table 1.2-1. (It should be noted that the analysis of R-3 properties was undertaken for planning purposes only and the results of the analysis do not constitute project approval.)

Since it was first presented in this Housing Element, Table 1.2-1 has been revised to reflect the downturn in the housing market and the resulting decrease in the probability that all of the underutilized sites originally listed will experience redevelopment within the planning period. Currently, only vacant properties and those properties that are both underutilized and contain structures showing clear signs of age/deferred maintenance have been included in the table, as such properties have the greatest potential for attracting new development over the next several years.

To increase the potential of these properties as sites for the construction of new multi-family units affordable to lower-income households, the City has included as an action under Program 2.1 (amendment of the Density Bonus Ordinance) the promotion of density bonuses and other incentives or concessions, pursuant to Government Code Sections 65915-65918, which will help to facilitate development at densities greater than 30 units per acre.

**Table 1.2-1 Redevelopment Potential of Underutilized R-3 Parcels**

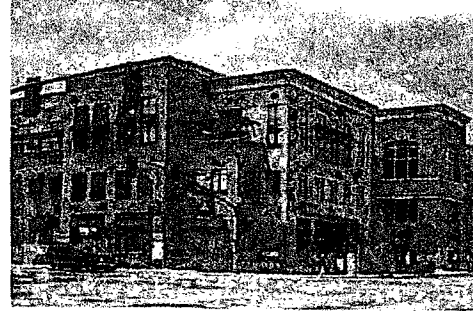
APN	General Plan & Zoning Designation	Parcel Size (acres)	Density Range Allowed*	Potential Unit Net Gain**	Existing Conditions & Opportunities
8323001001 plus 8323004002	Medium Density Residential & R-3	2.83	15 - 30+	25	This 60-year-old, 28-unit complex includes well-maintained landscaping, but the two-story residential buildings and single-story detached garages show signs of deterioration. The 1.25-acre site is located across the street from a similar 31-unit development built in 1949. The two properties are under common ownership and, if redeveloped as a unified project, could result in a 2.83-acre site redesigned at significantly higher densities with a density bonus.*** Even without a density bonus, a net gain of up to 25 units could be realized.
8323018001	Medium Density Residential & R-3	0.52	15 - 30+	5	This property includes 3 buildings: 2 single-story structures containing a total of 10 units and a detached single-story garage structure. Built in 1955, the structures are showing their age, especially the garages. Short of complete site redevelopment, the property could be more efficiently utilized if new units were added to the existing complex by structurally upgrading and building on top of one or more of the one-story structures. Even without a density bonus, a net gain of up to 5 units could be realized.
8323021012	Medium Density Residential & R-3	1.28	15 - 30+	3	This 50-year-old, 35-unit apartment complex consists of two-story residential structures and single-story, detached garages. The complex is cosmetically well-maintained (no peeling paint or dead landscaping) but is showing some structural decay. Currently, the site could accommodate at least 3 additional units. As the existing buildings age, complete redevelopment of the site will become increasingly attractive. If this property were combined with the two adjacent parcels to the south (all three of the parcels are under common ownership and contain buildings at least 50-years-old), the resulting 3.17-acre site could be redesigned and redeveloped at significantly higher densities with or without a density bonus.***
8328002044 plus 8328002019	Medium Density Residential & R-3	1.45	15 - 30+	41	This one-acre property contains an 884-sf residence built in 1946, with the remaining 98 percent of the land used for the growing of nursery stock. Given this property's R-3 zoning and proximity to Garey Avenue, a major transit / commercial corridor, its underutilization is likely to attract redevelopment. The potential for redevelopment at significantly higher densities*** would be further enhanced if the site were combined with the adjacent 19,495-sf R-3 property to the east, which contains one 1,308-sf residence built in 1946. With lot combining, the resulting 1.45-acre site could support a residential development of up to 43 units, for a potential net gain of 41 units, even without a density bonus.
8328022015 plus 8328022016 8328022017 8328022018 8328022019	Medium Density Residential & R-3	2.35	15 - 30+	65	This deep, 27,450 sf lot contains a small 68-year-old house. The rear two-thirds of the lot are vacant. Directly west are four similarly deep, underutilized R-3 properties containing small older single-family residences. Consolidation of all five properties would create a 2.35-acre site with the potential to be redeveloped at significantly higher densities.*** Even without a density bonus, a potential net gain of at least 65 units could be realized.

APN	General Plan & Zoning Designation	Parcel Size (acres)	Density Range Allowed*	Potential Unit Net Gain**	Existing Conditions & Opportunities
8341016905 plus 8341016051	Medium Density Residential & R-3	0.73	15 - 30+	21	This vacant City-owned property is located less than 400 feet from a major transit / commercial corridor (Garey Avenue) and, therefore, could support a transit-oriented project at a density well above 30 units per acre.*** If combined with the vacant R-3 property to the south, a site of approximately 0.73 acres could be assembled. Even without a density bonus, a potential net gain of up to 21 units could be realized. Additional lot consolidation potential exists, given the proximity of approximately 4.33 acres of City-owned parking lot area to the north.
8344021033 plus 8344021003 8344021004 8344021005 8344021006 8344021007 8344021030 8344021031 8344021032	Medium Density Residential & R-3	4.0	15 - 30+	112	This vacant 24,980 sf property is located less than 400 feet from a major transit / commercial corridor (Garey Avenue) and, therefore, could support a transit-oriented project at a density well above 30 units per acre.*** If combined with the underutilized R-3 properties directly west, a site of approximately 4.0 acres could be assembled. Even without a density bonus, development resulting in a net increase of up to 112 units could then be realized.
8344021017	Medium Density Residential & R-3	0.67	15 - 30+	18	The redevelopment possibilities for this underutilized property are strong, as it contains just two 624-sf single-family units built in 1939 and fronts on a major transit / commercial corridor (Garey Avenue). If this parcel were combined with the underutilized .46-acre parcel directly north (which contains a small, poorly maintained commercial building), the resulting 1.13-acre site could support a transit-oriented project at a density well above 30 units per acre.*** Even without a density bonus or lot consolidation, development resulting in a net increase of up to 18 units could be realized.
8357002061	Medium Density Residential & R-3	1.34	15 - 30+	40	This property contains a 43-bed nursing home for Medicaid clients, with buildings constructed between 1948 and 1984. Significant portions of the site are underutilized as a result of its irregular shape and inefficient design with unnecessarily large areas devoted to driveways and lawn. Future lot assembly potential is high, as a dozen underutilized single-family properties abut the site's eastern edge. With lot assembly, a site consisting of approximately 3.5 acres would present the opportunity for redevelopment at significantly higher densities.*** Even without a density bonus or lot assembly, redevelopment of the site could result in a net increase of up to 40 units.
8357017022	Medium Density Residential & R-3	0.68	15 - 30+	6	This property contains 14 units within 4 single-story buildings constructed in the mid-1950s. A free-standing carport is located across the rear of the property. There is little landscaping; a central "courtyard" is covered with asphalt and concrete. The age of the one-story structures, their condition, and the general site layout add up to an underutilized, inefficiently designed property. Redevelopment at a significantly higher density*** would be especially

APN	General Plan & Zoning Designation	Parcel Size (acres)	Density Range Allowed*	Potential Unit Net Gain**	Existing Conditions & Opportunities
					attractive if the site were combined with the property to the south, which currently contains another inefficiently designed multifamily development constructed in the early 1950s. Even without a density bonus or lot assembly, redevelopment of the site could result in a net increase of up to 6 units.
8367001038	Medium Density Residential & R-3	1.59	15 - 30+	4	This 44-unit apartment complex was constructed in 1963 but appears to be fairly well preserved and maintained. Its close proximity to bus routes and retail centers, which include a major supermarket chain store, make this an attractive property for future pedestrian-oriented redevelopment at significantly higher densities.*** In the nearer term, several new units could be added to the existing complex by building on top of structurally upgraded one-story garages for a net gain of at least 4 units.
<b>TOTAL</b>		<b>17.44</b>		<b>340</b>	
<p>* Densities above 30 units per acre are possible for projects qualifying for a density bonus.</p> <p>** The potential unit net gain was calculated <i>without</i> taking into account the additional gain possible via a density bonus.</p> <p>***Assumes existing R-3 zoning with the potential for the granting of a density bonus and other incentives or concessions for lower-income housing development, pursuant to Government Code Sections 65915-65918.</p>					

## Downtown Specific Plan Infill Development Potential

Originally adopted in May 1994, the Downtown Pomona Specific Plan addresses an area of approximately 380 acres in the heart of the City. In August 2005 and January 2006, the Specific Plan was amended to include updated residential development regulations that increase housing development opportunities and promote mixed-use development. Table 1.2-2 identifies 7 mixed-use commercial/residential projects within the Specific Plan area with a potential to accommodate approximately 892 new for-sale and/or for-rent dwelling units. These projects are currently in various stages of proposal and development. Projects that received assistance from the Pomona Redevelopment Agency will include 55-year affordability covenants.



**Table 1.2-2 Analysis of Proposed Projects in the Downtown Specific Plan Area**

Location	Status	Description	Land Use	Units <sup>1</sup>
Between 3rd & 4th / Locust & Palomares	Under Construction	Residential Project	Multi-Family Residential,	202
Between 4th & Mission / Palomares & Linden	Approved	Mixed-Use Commercial and Residential Project	Multi-Family Residential (41), Townhomes (20), Live/Work Units(8), Retail, Restaurants	69
Between 4th & Mission / Main & Thomas	Pending	Mixed-Use Commercial and Residential Project	Multi-Family Residential, Retail	200
SEC of 2nd & Garey NWC of 3rd & Locust	Pending	2 Multi-Story Mixed Use Building with Parking	Condominiums over Parking, Retail	15
	Pending			36
SEC Garey & Monterey	Under Construction	Mixed-Use Multi-Family Residential and Commercial Project	Multi-Family Residential, 311 units + 38 live/work units	349
250 S. Garey Ave between 2nd & 3rd	Approved	Conversion of 3-Story Commercial Building	Multi-Family Residential	7
565 W. 2nd (NEC Parcels & 2nd)	Completed	Conversion of Existing Industrial Building	Live/Work Units	14
<b>Total</b>				<b>892</b>

**1 Potential Residential Units**

## **Transit-Oriented Development (TOD) Potential in the MU-HDR and MU-CBD Districts of the Downtown Pomona Specific Plan Area**

Realizing the possibilities for Transit-Oriented Development (TOD), the City adopted an updated Downtown Pomona Specific Plan with approximately 120.3 acres located within a 1,500-foot radius of the transit center site and currently designated Mixed Use-High Density Residential (MU-HDR) and Mixed Use-Central Business District (MU-CBD). Within the 54.1 acres of MU-HDR, residential densities of up to 100 units per acre are allowed. Within the 66.2 acres of MU-CBD, densities of up to 80 units per acre are allowed.

To determine the potential for new high density TOD projects, an analysis has been completed of 42 blocks containing property designated MU-HDR or MU-CBD (Figure 2.2-1). This analysis was undertaken for planning purposes only to estimate the capacity for new residential development and does not constitute project approval.

The methodology used to determine the development potential of the 42 MU-HDR and MU-CBD blocks involved an analysis of the following: parcel size, current uses, the age and condition of structures, dwelling unit density, and the viability of new residential projects. The analysis also took into account the character of surrounding properties, the potential for lot consolidation, development trends and potential constraints.

The residential development potential of the 42 blocks was categorized as high to very high, medium, low or very low. Only those parcels with a high to very high potential for new residential development within the planning period are included in Table 1.2-3. The detailed site analysis has been reviewed to reflect the downturn in the housing market and the resulting decrease in the probability that all of the underutilized sites originally identified will undergo redevelopment within the planning period. Currently, only vacant properties and those properties that are significantly underutilized and/or contain structures showing clear signs of age/deferred maintenance have been included in the table. For each property listed in the table, the potential number of new units was calculated at two levels:

- Level 1 - maximum allowable density, i.e., 100 units per acre for MU-HDR properties and 80 units per acre for MU-CBD properties
- Level 2 - 50 % of the maximum allowable density, i.e., 50 units per acre for MU-HDR properties and 40 units per acre for MU-CBD properties

It should be noted that the City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirements of 50 dwelling units per acre in the MU-HDR area and 40 dwelling units per acre in the MU-CBD area. This amendment will ensure that residential projects of sufficient intensity are built in the Downtown TOD district.

If developed at the maximum allowable density, the properties included in Table 1.2-3 could accommodate projects offering up to 2,738 additional residential units of various types and sizes, providing both rental and ownership opportunities. Even if developed at 50 % of the maximum allowable density, these properties could accommodate at least 1,365 additional residential units.



**Table 1.2-3 Analysis of Potential TOD Sites within MU-HDR & MU-CBD Districts**

<b>BLOCK ID: #1 MU-HDR</b>			Of the 11 parcels located in this block, 6 contiguous properties have been listed below as having high to very high potential for redevelopment. All are significantly underutilized, show clear signs of deferred maintenance and could be consolidated to create a .78-acre site fronting on Park Avenue, a collector street. (Two of the parcels are owned by the same party.) An adjacent alley running parallel to Park Avenue could help to facilitate site access. A new residential/mixed use project on the site would be compatible with the pre-1945 SFR properties located to the west.			
PARCEL ID	PARCEL SIZE		Existing Use	50 DU/ACRE*	100 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8340029015	7,866	0.18	small, 56 yr old com bldg w/ outdoor storage	9	18	HIGH
8340029002	5,580	0.12	highly altered 100+ yr old res bldg w/ 2 small units	6	12	HIGH
8340029001	5,580	0.12	small, 63 yr old com bldg w/ small prkg lot and junkyard	6	12	HIGH
8340029024	5,328	0.12	tiny, vacant 50+ yr old com bldg w/ for-sale sign	6	12	VERY HIGH
8340029004	5,580	0.12	small, marginally occupied 90+ yr old com bldg	6	12	HIGH
8340029023	5,580	0.12	vacant corner lot	6	12	VERY HIGH
<b>SUBTOTAL</b>	<b>35,514</b>	<b>0.78</b>		<b>39</b>	<b>78</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #4 MU-HDR</b>			This block is located less than 400 feet from the transit center site and offers strong opportunities for TOD projects. The four parcels listed below, comprising about 2.5 acres, have very high development potential as they are under single ownership and contain largely vacant commercial buildings and parking lots once operated by a bank. (In Fall 2008, the bank was sold in an FDIC facilitated transaction. Since then, no new business licenses have been issued for the parcels.) Fronting onto a major commercial corridor, the existing buildings are older and aesthetically stark but could be rehabilitated and incorporated into a mixed used development with office and retail below and residential units above. Such a development would be compatible with existing uses located on the parcels to the west, which include two SFRs and a church with parking lots.			
PARCEL ID	PARCEL SIZE		Existing Use	50 DU/ACRE*	100 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8336025012	79,005	1.80	75,000 sf of 40-55 yr old com bldgs (largely vacant) w/ prkg lot	90	181	VERY HIGH
8336025003	9,030	0.21	8,580 sf of 90 yr old com bldg (largely vacant)	10	20	VERY HIGH
8336025004	9,030	0.21	13,000 sf of 40 yr. old com bldg (largely vacant)	10	20	VERY HIGH
8336025013	11,730	0.27	prkg lot	13	27	VERY HIGH
<b>SUBTOTAL</b>	<b>108,795</b>	<b>2.49</b>		<b>123</b>	<b>248</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #5 MU-HDR</b>			All 1.35 acres of this block are under the control of a church. However, only the southern portion consisting of vacant land and a parking lot have been included in this table as the northern portion contains church buildings, an SFR and a rooming house and is less likely to be redeveloped during the planning period. If the parcels containing the vacant land and parking lot were combined, the resulting .77-acre site could provide an attractive location for a multifamily TOD project with parking facilities shared by the residents and church members.			
PARCEL ID	PARCEL SIZE		Existing Use	50 DU/ACRE*	100 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8340035004	6,760	0.15	vacant corner lot	7	15	VERY HIGH
8340035010	27,040	0.62	prkg lot	31	62	HIGH
<b>SUBTOTAL</b>	<b>33,800</b>	<b>0.77</b>		<b>38</b>	<b>77</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #6 MU-HDR</b>			The northeast parcel of this block is not listed below because it contains a well-kept neighborhood market with parking lot that would complement a residential TOD project that could be developed on the remaining 1.07 acres of the block. Three of the four parcels comprising the 1.07 acres are under common ownership, increasing the potential for lot consolidation. The 1930s brick industrial building could be incorporated into the TOD project as the first floor of a distinctive residential structure.			
PARCEL ID	PARCEL SIZE			50 DU/ACRE*	100 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8340035006	15,600	0.36	2 small 50+ yr old com bldgs w/ junkyard behind	18	36	HIGH
8340035009	17,400	0.40	15,312 sf of 73 yr old ind bldg partially occupied	20	40	HIGH
8340035008	7,560	0.17	misc outdoor storage; no permanent bldgs	8	17	VERY HIGH
8340035007	6,240	0.14		7	14	VERY HIGH
<b>SUBTOTAL</b>	<b>46,800</b>	<b>1.07</b>		<b>53</b>	<b>107</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #7 MU-HDR</b>			This block is located less than 400 feet from the transit center site and offers strong opportunities for TOD projects. Approximately .92 acres of the block contain vacant-looking buildings/parking areas without active business licenses. The potential for redeveloping these properties is enhanced by the fact that several of the buildings could be incorporated into the first floor of a mixed use commercial/residential TOD project, as the buildings are less than 50 years old and appear sound. Over half of the potential TOD site is under the control of a single owner.			
PARCEL ID	PARCEL SIZE			50 DU/ACRE*	100 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8336033012	8,625	0.20	4,056 sf ind bldg w/o bus license & appearing vacant	10	20	HIGH
8336033018	7,800	0.18	prkg lot for vacant ind bldg listed below	9	18	HIGH
8336033019	15,600	0.36	vacant 15,064 sf ind bldg built in 1986 w/ for-sale sign	18	36	HIGH
8336033009	7,800	0.18	2 sm com bldgs & prkg lot w/o bus lic, appearing vacant	9	18	HIGH
<b>SUBTOTAL</b>	<b>39,825</b>	<b>0.92</b>		<b>46</b>	<b>92</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #8 MU-HDR</b>			This block is located within 100 feet of the transit center site and offers exceptional opportunities for TOD projects. All of the properties on the block appear to be either vacant or only marginally/partially occupied. No active business licenses exist for any of them. Lot consolidation potential is relatively high as the northern half of the block is under single ownership. The 17,400 sf industrial building located within the northwest quadrant of the block is architecturally interesting and appears structurally sound and, therefore, has the potential for adaptive reuse within a residential or mixed use TOD project.			
PARCEL ID	PARCEL SIZE			50 DU/ACRE*	100 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8336033002	15,600	0.36	17,400 sf ind bldg w/o bus lic & appearing vacant	18	36	VERY HIGH
8336033001	14,950	0.34	5,700 sf 26 yr old ind bldg and large metal structure w/o bus license & appearing vacant	17	34	HIGH
8336033005	7,800	0.18	two 60 yr old ind bldgs w/o bus lic—marginally occupied	9	18	HIGH
8336033015	7,800	0.18	788 sf 65 yr old ind bldg w/o bus lic—marginally occupied	9	18	VERY HIGH
8336033014	7,800	0.18	7,800 sf 66 yr old ind bldg w/o bus lic—partially occupied	9	18	HIGH
8336033003	7,800	0.18	7,800 sf 82 yr old ind bldg w/o bus lic—partially occupied	9	18	HIGH
<b>SUBTOTAL</b>	<b>61,750</b>	<b>1.42</b>		<b>71</b>	<b>142</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>LOCK ID: #9 MU-HDR</b>			This block is located directly across the street from the transit center site and offers exceptional opportunities for TOD projects. Nevertheless, a conservative approach to identifying development potential resulted in the omission of two parcels from the list below as these parcels contain an apparently viable specialty business housed within architecturally interesting buildings. Successful relocation of this business could be challenging. Of the parcels that are listed, one contains a simple parking garage building and an open parking lot for an ambulance service with business relocation, in this case, being a realistic option. The remaining parcels listed contain buildings that appear to be either vacant or marginally occupied and for which no active business licenses exist. One small, architecturally distinctive commercial building could be incorporated into a mixed used TOD project. Lot consolidation potential is relatively high as three contiguous parcels are under single ownership.			
PARCEL ID	PARCEL SIZE			50 DU/ACRE*	100 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8336032007	7,800	0.18	two 51 yr old ind bldgs w/o bus lic—marginally occupied or vacant	9	18	VERY HIGH
8336032008	7,800	0.18	7,800 sf ind bldg w/o bus lic—marginally occupied or vacant	9	18	VERY HIGH
8336032006	5,750	0.13	4,160 sf 96 yr old com bldg w/o bus lic—marginally occupied or vacant	6	13	VERY HIGH
8336032005	9,600	0.22	5,196 sf 102 yr old com bldg w/o bus lic—marginally occupied	11	22	VERY HIGH
8336032015	15,600	0.36	7,760 sf 23 yr old ind bldg and prkg lot for ambulance dispatch business	18	36	HIGH
<b>SUBTOTAL</b>	<b>46,550</b>	<b>1.07</b>		<b>53</b>	<b>107</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #11 MU-HDR</b> <b>BLOCK ID: #12 MU-HDR</b> <b>BLOCK ID: #16 MU-HDR</b>		These parcels are currently under development. The project consists of a total of 349 units including 38 work/live units.
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<b>BLOCK ID: #13 MU-HDR</b>			This block is located approximately 750 feet from the transit center site and offers strong opportunities for redevelopment with a TOD project. Approximately 1.3 acres consist of vacant land, 93% of which is under the control of a single owner. The remainder of the block consists of two parcels containing older industrial buildings with parking lots used for miscellaneous storage. No current business licenses exist for commercial activity on any of the properties within the block, and the buildings appear to be significantly underutilized. Preliminary plans have been submitted by a developer for a five-story multi-family project on the vacant 1.22-acre parcel.			
PARCEL ID	PARCEL SIZE			50 DU/ACRE*	100 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8340036002	20,800	0.47	5,590 sf 70 yr old & 4,650 sf 45 yr old ind bldgs w/ prkg lot used for misc storage	23	47	HIGH
8340036005	14,080	0.32	3,216 sf 94 yr old & 2,046 sf 31 yr old ind bldgs w/ prkg lot used for misc storage	16	32	HIGH
8340036006	3,885	0.09	vacant lot	4	9	VERY HIGH
8340036008	53,143	1.22	vacant lot	61	122	VERY HIGH
<b>SUBTOTAL</b>	<b>91,908</b>	<b>2.1</b>		<b>104</b>	<b>210</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #14 MU-HDR</b>			The block consists of a 2.15-acre parcel located across the street from the transit center site. The parcel contains a 1960s industrial building and an underutilized parking lot with outdoor storage. No business license records were found for the parcel. It has exceptional potential for redevelopment with a TOD project due to its proximity to the transit center. The fact that the block is under single ownership would help to facilitate relocation of any viable industrial activities.			
<b>PARCEL ID</b>	<b>PARCEL SIZE</b>			<b>50 DU/ACRE*</b>	<b>100 DU/ACRE</b>	
<b>APN</b>	<b>Square Feet</b>	<b>Acres</b>	<b>Existing Use</b>	<b>Potential Units</b>	<b>Potential Units</b>	<b>Development Potential</b>
8336034010	93,920	2.15	50,000 sf 43 yr old ind bldg w/ prkg/storage	107	215	HIGH
<b>SUBTOTAL</b>	<b>93,920</b>	<b>2.15</b>		<b>107</b>	<b>215</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>Totals for Potential TOD Sites in the MU-HDR District</b>			
<b>LAND AREA</b>		<b>NUMBER OF DWELLING UNITS</b>	
<b>Square Feet</b>	<b>Acres</b>	<b>50 DU/Acre*</b>	<b>100 DU/Acre</b>
<b>558,862</b>	<b>12.77</b>	<b>634</b>	<b>1,276</b>

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area.

<b>BLOCK ID: #17 MU-CBD</b>			Of the 7 parcels located in this block, 2 contiguous properties have been listed below as having very high potential for redevelopment. The properties are under single ownership and are currently vacant except for some broken concrete paving. If combined, the properties would make an attractive site for a TOD project, as it would be located only about 800 feet from the transit center. Furthermore, the site would be highly accessible to both pedestrians and vehicles from 1 <sup>st</sup> Street, Park Avenue and an alley to the south, and new residential TOD units would be compatible with the adjacent Edison Historic District, which includes a number of commercial/industrial buildings that have undergone adaptive reuse to create work-live units.			
<b>PARCEL ID</b>	<b>PARCEL SIZE</b>			<b>40 DU/ACRE*</b>	<b>80 DU/ACRE</b>	
<b>APN</b>	<b>Square Feet</b>	<b>Acres</b>	<b>Existing Use</b>	<b>Potential Units</b>	<b>Potential Units</b>	<b>Development Potential</b>
8341002013	5,850	0.13	vacant lot	5	10	VERY HIGH
8341002012	5,850	0.13	vacant lot	5	10	VERY HIGH
<b>SUBTOTAL</b>	<b>11,700</b>	<b>0.26</b>		<b>10</b>	<b>20</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #18 MU-CBD</b>			This block is located less than 600 feet from the transit center site and offers strong opportunities for TOD projects. Seven of the parcels listed below, comprising approximately 1.08 acres, have very high development potential as they are vacant lots under the ownership of the City and one other entity. The remaining two parcels also have high development potential as they are under single ownership and contain vacant, architecturally altered commercial buildings without active business licenses. Developers have proposed multi-story mixed use retail/residential buildings for much of this block.			
<b>PARCEL ID</b>	<b>PARCEL SIZE</b>			<b>40 DU/ACRE*</b>	<b>80 DU/ACRE</b>	
<b>APN</b>	<b>Square Feet</b>	<b>Acres</b>	<b>Existing Use</b>	<b>Potential Units</b>	<b>Potential Units</b>	<b>Development Potential</b>
8341002904	11,700	0.27	vacant lot	10	21	VERY HIGH
8341002024	11,700	0.27	vacant lot	10	21	VERY HIGH

8341002022	5,400	0.12	2,000 sf 100 yr old & 3,400 sf 90 yr old com bldgs w/o business licenses—both vacant	4	9	HIGH
8341002005	2,400	0.06	2,400 sf 84 yr old com bldg w/o bus license & vacant	2	4	HIGH
8341002006	7,800	0.18	vacant lot	7	14	VERY HIGH
8341002007	4,980	0.11	vacant lot	4	8	VERY HIGH
8341002008	2,820	0.07	vacant lot	2	5	VERY HIGH
8341002021	2,520	0.06	vacant lot	2	4	VERY HIGH
8341002011	5,280	0.12	vacant lot	4	9	VERY HIGH
<b>SUBTOTAL</b>	<b>54,600</b>	<b>1.26</b>		<b>45</b>	<b>95</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #19 MU-CBD</b>			All 1.37 acres of this block are significantly underutilized. The northern portion of the block is under the control of a single owner and consists of a parking lot and a smallish, empty 1890s commercial building with extensive exterior modifications that obscure its historic façade. The southern portion of the block is also under single ownership and likewise consists of a parking lot and an empty commercial building; however, in this case, the building is multi-story and retains much of its historic exterior architecture but is currently uninhabitable due to damage caused by the 2008 Chino Hills earthquake. The two portions of the block, either singly or in combination, have very high potential for a residential or mixed used TOD project, as the block is located less than 200 feet from the transit center site. If economically feasible, one or both of the existing buildings could be rehabilitated/restored and incorporated into the TOD project. Developers have proposed multi-story mixed use retail/residential buildings for much of this block, as part of a larger project that would include Block #20 MU-CBD.			
PARCEL ID	PARCEL SIZE		Existing Use	40 DU/ACRE*	80 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8341001038	6,500	0.15	parking lot for vacant com bldg	6	12	VERY HIGH
8341001037	13,000	0.30	parking lot for vacant com bldg	12	24	VERY HIGH
8341001036	6,500	0.15	5,982 sf highly altered 120 yr old com bldg w/o business license & vacant	6	12	VERY HIGH
8341001039	25,350	0.58	parking lot for vacant, earthquake damaged com bldg	23	46	VERY HIGH
8341001040	8,450	0.19	35,760 sf 86 yr old com bldg, earthquake damaged & vacant	7	15	VERY HIGH
<b>SUBTOTAL</b>	<b>59,800</b>	<b>1.37</b>		<b>54</b>	<b>109</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #20 MU-CBD</b>			The structures on all 1.37 acres of this block have been demolished. The northern portion of the block is owned by the City and the southern portion is also under single ownership. The two portions of the block, either singly or in combination, have very high potential for a residential or mixed used TOD project, as the block is located less than 200 feet from the transit center site. Developers have proposed multi-story mixed use retail/residential buildings for this block, as part of a larger project that would include portions of Block #19 MU-CBD.			
PARCEL ID	PARCEL SIZE		Existing Use	40 DU/ACRE*	80 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8341001902	26,000	0.60	vacant lot	24	48	VERY HIGH
8341001012	3,250	0.07	vacant lot	2	5	VERY HIGH
8341001013	5,200	0.12	vacant lot	4	9	VERY HIGH
8341001031	8,450	0.19	vacant lot	7	15	VERY HIGH
8341001032	16,900	0.39	vacant lot	15	31	VERY HIGH
<b>SUBTOTAL</b>	<b>59,800</b>	<b>1.37</b>		<b>52</b>	<b>108</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #21 MU-CBD</b>			This block offers strong opportunities for a TOD project, as the northern portion of the block is located less than 200 feet from the transit center site and consists of underutilized parking lots owned by the City and State. A mixed used project incorporating residential, retail and parking uses would be compatible with the existing retail, restaurant and work/live spaces located on the southern portion of the block.			
PARCEL ID	PARCEL SIZE		Existing Use	40 DU/ACRE*	80 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8341001900	13,000	0.30	parking lot	12	24	HIGH
8341001901	7,763	0.18	parking lot	7	14	HIGH
<b>SUBTOTAL</b>	<b>20,763</b>	<b>0.48</b>		<b>19</b>	<b>38</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #22 &amp; #23 MU-CBD</b>			The northern portion of these two blocks consists of one continuous City-owned parking lot with high potential for redevelopment with a TOD project that would incorporate residential, retail and parking uses. Such a mixed use project would be particularly attractive, as the subject site is located less than 500 feet from the transit center and would be compatible with the existing retail, restaurant and work/live spaces located on the southern portions of the two blocks.			
PARCEL ID	PARCEL SIZE		Existing Use	40 DU/ACRE*	80 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8335009903	53,105	1.22	parking lot	48	97	HIGH
<b>SUBTOTAL</b>	<b>53,105</b>	<b>1.22</b>		<b>48</b>	<b>97</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #24 MU-CBD</b>			The northeastern portion of this block is significantly underutilized, as it consists of four contiguous parcels containing empty buildings and outdoor storage areas. Three of the four parcels are under single ownership, facilitating lot consolidation. The resulting consolidated site would be suitable for a residential TOD project, which would be located less than a quarter of a mile from the transit center site and within a neighborhood containing numerous work-live units. If feasible to repair and retrofit, a 104-year-old, earthquake damaged building located on the largest of the four parcels might be incorporated into the TOD project to provide architectural distinction and to further historic preservation efforts in the surrounding neighborhood.			
PARCEL ID	PARCEL SIZE		Existing Use	40 DU/ACRE*	80 DU/ACRE	Development Potential
APN	Square Feet	Acres		Potential Units	Potential Units	
8341003003	4,800	0.11	underutilized paved lot w/ misc storage & no bus license	4	8	HIGH
8341003002	3,000	0.07	1,500 sf 100 yr old ind bldg w/o bus lic—marginally occupied or vacant	2	5	HIGH
8341003001	7,200	0.17	7,200 sf 104 yr old com bldg w/o bus lic—earthquake damaged & vacant	6	13	HIGH
8341003010	4,706	0.11	4,706 sf 63 yr old com bldg & small prkg lot w/o bus license & vacant	4	8	HIGH
<b>SUBTOTAL</b>	<b>19,706</b>	<b>0.46</b>		<b>16</b>	<b>34</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #25 MU-CBD</b>			Located less than 850 feet from the transit center site, this entire block is owned by the City. The potential for redevelopment is very high, as 92% of the block consists of vacant land and a parking lot, and the remaining 8% contains an architecturally distinctive, 100-year-old commercial building that could be integrated into a mixed use TOD project. Such a project could combine residential, commercial and parking uses.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341003909	5,655	0.13	vacant land	5	10	VERY HIGH
8341003908	2,470	0.06	soon-to-be vacant land (The existing dilapidated com bldg is owned by the City & is scheduled for demolition.)	2	4	VERY HIGH
8341003907	5,590	0.13	vacant land	5	10	VERY HIGH
8341003906	2,860	0.07	vacant land	2	5	VERY HIGH
8341003905	5,795	0.13	vacant land	5	10	VERY HIGH
8341003904	2,655	0.06	vacant land	2	4	VERY HIGH
8341003903	3,250	0.08	vacant land	3	6	VERY HIGH
8341003902	5,200	0.12	12,046 sf 100yr old com bldg	4	9	VERY HIGH
8341003901	33,800	0.78	parking lot	31	62	VERY HIGH
<b>SUBTOTAL</b>	<b>67,275</b>	<b>1.56</b>		<b>59</b>	<b>120</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #26 MU-CBD</b>			The southern portion of this block consists of one City-owned parcel used as a parking lot. The potential for redevelopment with a mixed use TOD project combining residential, commercial and parking uses is high, as lot consolidation is not an issue and the project site would be located within 650 feet of the transit center site.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341004902	31,200	0.72	parking lot	28	57	VERY HIGH
<b>SUBTOTAL</b>	<b>31,200</b>	<b>0.72</b>		<b>28</b>	<b>57</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #28 MU-CBD</b>			This block is located approximately 520 feet from the transit center site and offers strong opportunities for redevelopment with a TOD project. The block is under single ownership and contains a multistory commercial building and a large surface parking lot. As the building is only partially occupied but of a distinctive design, potential exists for adaptive reuse of the building with commercial uses on the lower levels and residential above. The parking lot could be redeveloped with structures of a compatible architecture to house a combination of a residential, commercial and parking uses. The property owner/occupant of the existing building has had discussions with the City regarding redevelopment concepts for the property in this block.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341004051	27,848	0.64	69,046 sf 47 yr old com bldg—partially occupied	25	51	HIGH
8341004052	22,369	0.51	parking lot	20	40	HIGH
8341004041	3,413	0.08	parking lot	3	6	HIGH
8341004042	10,238	0.24	parking lot	9	19	HIGH
<b>SUBTOTAL</b>	<b>63,868</b>	<b>1.47</b>		<b>57</b>	<b>116</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #29 MU-CBD</b>			Located less than 625 feet from the transit center site, six of the parcels in this block are listed below as having potential for TOD opportunities. Four of the parcels contain City-owned parking lots that could be redeveloped with mixed used projects combining residential, commercial and parking uses. The other two parcels contain vacant architecturally interesting buildings—a hotel and a commercial building—that could be adaptively reused to create new residential units. Developers have already proposed modifications to the hotel to provide multifamily residential units above with commercial space in the basement and on the ground floor. The four parcels in this block omitted from the table contain residentially compatible retail uses.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8335010905	4,976	0.11	parking lot	4	8	
8335010906	5,261	0.12	parking lot	4	9	VERY HIGH
8335010907	1,660	0.04	parking lot	1	3	VERY HIGH
8335010016	6,900	0.16	20,700 sf 76 yr old com bldg—vacant & for sale	6	12	HIGH
8335010005	6,694	0.15	22,802 sf 95 yr old hotel bldg—vacant	6	12	VERY HIGH
8335010904	16,200	0.37	parking lot	14	29	VERY HIGH
<b>SUBTOTAL</b>	<b>41,691</b>	<b>0.95</b>		<b>35</b>	<b>73</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #33 MU-CBD</b>			This block includes a parcel containing a City-owned parking lot located approximately 850 feet from the transit center site. The parcel offers opportunities for redevelopment with a TOD project that could include residential, commercial and parking uses. Such a project would be compatible with the current uses on adjacent parcels including a church, office buildings and a residential duplex.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341005900	20,400	0.47	parking lot	18	37	HIGH
<b>SUBTOTAL</b>	<b>20,400</b>	<b>0.47</b>		<b>18</b>	<b>37</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #34 MU-CBD</b>			This block includes a parcel containing a City-owned parking lot located approximately 850 feet from the transit center site. The parcel offers opportunities for redevelopment with a TOD project that could include residential, commercial and parking uses. Such a project would be compatible with the current uses on adjacent parcels including a restaurant and hair salon.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341005901	15,600	0.36	parking lot	14	28	HIGH
<b>SUBTOTAL</b>	<b>15,600</b>	<b>0.36</b>		<b>14</b>	<b>28</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.



<b>BLOCK ID: #37 MU-CBD</b>			This block offers strong opportunities for redevelopment with a TOD project as it fronts onto Mission Boulevard, an arterial corridor served by bus lines, and is located less than a third of a mile from the transit center site. Furthermore, over 96 % of the property listed below consists of underutilized surface parking lots, 15,600 square feet of which are City-owned. The remaining 4 % of the property contains a one-story building occupied by a check cashing business, which could be relocated to one of the vacant commercial buildings along Mission. The entirety of the underutilized 1.19 acres in this block could then be redeveloped with a mixed use project combining residential, retail, office and parking uses that would benefit from their proximity not only to public transportation services but also to the civic center uses located across the street.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341007030	6,600	0.15	parking lot	6	12	VERY HIGH
8341007033	7,800	0.18	parking lot	7	14	VERY HIGH
8341007032	1,200	0.03	parking lot	1	2	VERY HIGH
8341007900	15,600	0.36	parking lot	14	28	VERY HIGH
8341007029	20,475	0.47	2,052 sf 25 yr old com bldg w/ large prkg lot	18	37	HIGH
<b>SUBTOTAL</b>	<b>51,675</b>	<b>1.19</b>		<b>46</b>	<b>93</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #38 MU-CBD</b>			The northern half of this block offers strong opportunities for redevelopment with a TOD project as it is located approximately 75 feet from Mission Boulevard, an arterial corridor served by bus lines, and less than a third of a mile from the transit center site. Furthermore, the four parcels comprising this area are under the control of only two owners and contain large surface parking lots serving a partially occupied two-story building, which could be redeveloped with a mixed use project combining residential, retail, office and parking uses that would benefit from their proximity not only to public transportation services but also to the civic center uses located across the street.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341007022	7,200	0.17	parking lot	6	13	VERY HIGH
8341007026	7,800	0.18	parking lot	7	14	VERY HIGH
8341007027	7,800	0.18	15,408 sf 47 yr old com bldg—partially vacant w/ for-lease signs	7	14	HIGH
8341007020	7,800	0.18	parking lot	7	14	VERY HIGH
<b>SUBTOTAL</b>	<b>30,600</b>	<b>0.71</b>		<b>27</b>	<b>55</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #39 MU-CBD</b>			The northwestern quarter of this block offers strong opportunities for redevelopment with a TOD project as it is located approximately 75 feet from Mission Boulevard, an arterial corridor served by bus lines, and less than a third of a mile from the transit center site. Furthermore, the parcel comprising this area consists of a City-owned parking lot that could be redeveloped with a mixed use project combining residential, retail, office and parking uses that would benefit from their proximity not only to public transportation services but also to the civic center uses located across the street.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341008904	15,600	0.36	parking lot	14	28	VERY HIGH
<b>SUBTOTAL</b>	<b>15,600</b>	<b>0.36</b>		<b>14</b>	<b>28</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #40 MU-CBD</b>			The majority of the property in this block is owned by the Redevelopment Agency with the remainder owned by a party proposing to collaborate with the Agency on a mixed use TOD project to include residential, commercial and parking uses. The potential for such a project is high as this block fronts onto Mission Blvd., an arterial corridor served by bus lines, and is located less than .25 miles from the transit center site. The project would also benefit from its proximity to the civic center located across the street.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341008024	45,738	1.05	16,265 sf 36 yr old com bldg occupied by a bank	42	84	HIGH
8341008025	11,769	0.27	parking lot	10	21	VERY HIGH
8341008910	57,063	1.31	parking lot	52	104	VERY HIGH
<b>SUBTOTAL</b>	<b>114,570</b>	<b>2.63</b>		<b>104</b>	<b>209</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

<b>BLOCK ID: #42 MU-CBD</b>			The redevelopment potential for this entire block is very high as it consists of vacant parcels owned by the Redevelopment Agency. A TOD project at this location would benefit from its adjacency to Mission Blvd., an arterial corridor served by bus lines, and from being situated less than .4 miles from the transit center site. The project would also benefit from its proximity to the civic center located across the street. Developers have expressed interest in constructing a mixed use residential/retail project here.			
PARCEL ID	PARCEL SIZE			40 DU/ACRE*	80 DU/ACRE	
APN	Square Feet	Acres	Existing Use	Potential Units	Potential Units	Development Potential
8341010916	14,950	0.34	vacant lot	13	27	VERY HIGH
8341010915	7,475	0.17	vacant lot	6	13	VERY HIGH
8341010914	7,290	0.17	vacant lot	6	13	VERY HIGH
8341010917	6,269	0.14	vacant lot	5	11	VERY HIGH
8341010918	4,781	0.11	vacant lot	4	8	VERY HIGH
8341010919	5,850	0.13	vacant lot	5	10	VERY HIGH
8341010920	9,100	0.21	vacant lot	8	16	VERY HIGH
8341010921	7,500	0.17	vacant lot	6	13	VERY HIGH
<b>SUBTOTAL</b>	<b>63,215</b>	<b>1.44</b>		<b>53</b>	<b>111</b>	

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

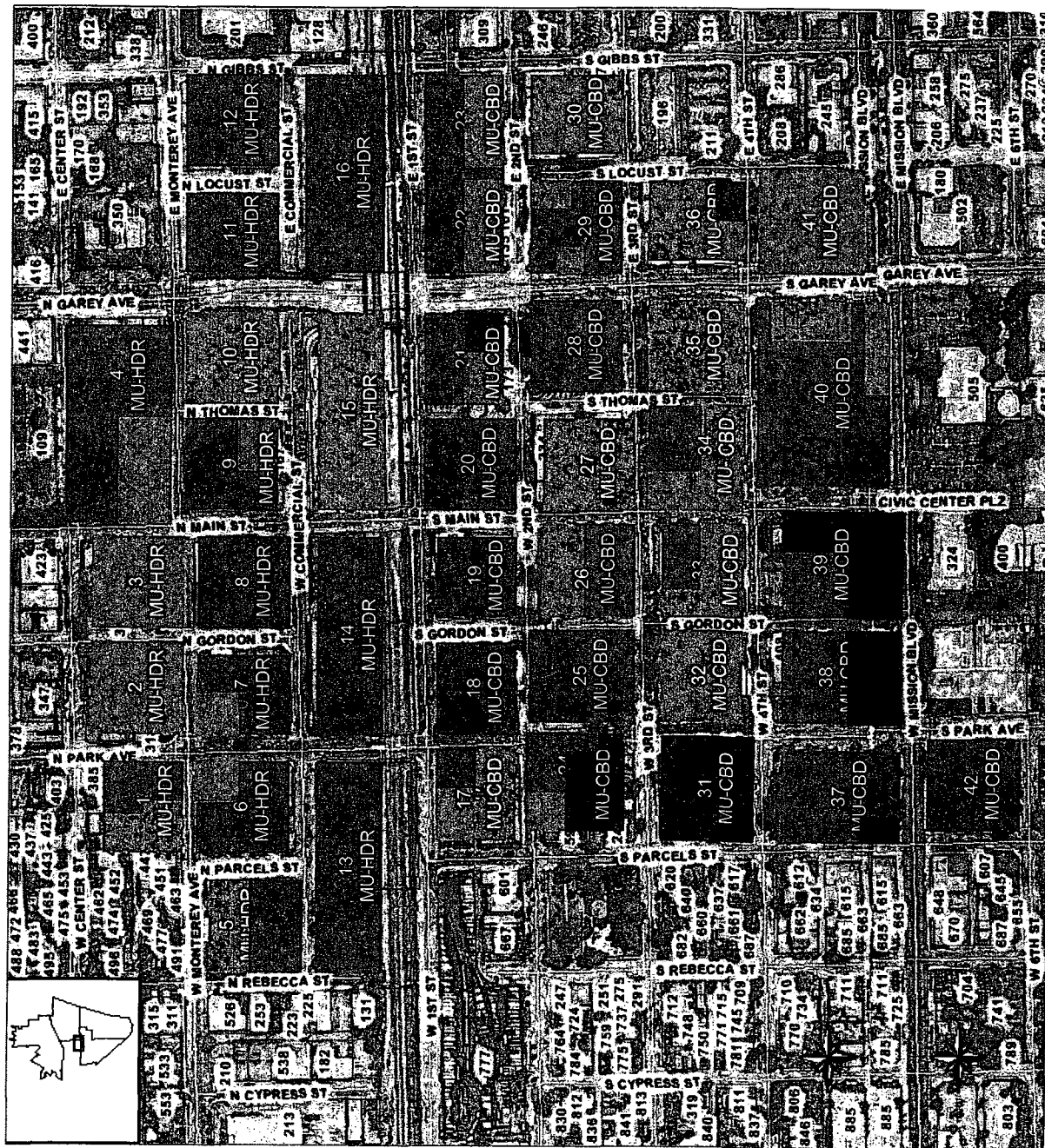
Totals for Potential TOD Sites in the MU-CBD District			
LAND AREA		NUMBER OF DWELLING UNITS	
Square Feet	Acres	40 DU/Acre*	80 DU/Acre
795,168	18.28	731	1,462

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 40 dwelling units per acre in the MU-CBD area.

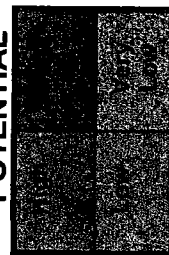
GRAND TOTALS FOR POTENTIAL TOD SITES IN THE MU-HDR & MU-CBD DISTRICTS			
LAND AREA		NUMBER OF DWELLING UNITS	
Square Feet	Acres	Minimum DU/Acre*	Maximum DU/Acre*
1,354,030	31.05	1,365	2,738

\*Note: The City has included as an action under Program 2.14 of the Housing Plan the amendment of the Downtown Pomona Specific Plan to establish the minimum density requirement of 50 dwelling units per acre in the MU-HDR area and 40 dwelling units per acre in the MU-CBD area. The Downtown Specific Plan currently allows a maximum of 100 dwellings units per acre in the MU-HDR area and 80 units per acre in the MU-CBD area.

### Figure 2.2-1-1 TOD Potential in MU-HDR and MU-CBD Study Area



## POTENTIAL





## **Housing Development Potential**

The City's share of the regional housing needs will be met through the implementation of a variety of strategies, including the development of vacant land, re-use of underutilized sites, and development in the High Density Residential and Mixed-Use zones Downtown.

The housing sites inventory shown in Table 1.2-1, Table 1.2-2 and Table 1.2-3 identify expected residential development of vacant land, underutilized multi-family parcels and Downtown sites during the planning period.

Development trends in Pomona suggest that the expected densities shown are achievable. A catalyst project—Mission Promenade—was one of the first residential projects in Downtown. Although only 17 units per acre in density, the development was considered a pivotal demonstration project that showed how residential mixed-use projects can be consistent with the character of the Downtown area. Its development was followed by a 100-unit student apartment structure, with a density of 68 units per acre, which opened Downtown in 2006. In December 2005, a residential mixed-use project was approved Downtown at 501 East Mission Boulevard with 69 housing units including 8 live-work units, at a density of 65 units per acre. These two developments occurred in a Downtown district that allows a maximum average density of 50 units per acre, demonstrating that housing in Downtown Pomona is being built at high densities relative to regulations. Two additional developments are currently under construction and are being built at being built at 52 and 85 units per acre.

## 2 COMMUNITY INPUT

### 2.1 OUTREACH PROGRAM

To discover the goals of the Pomona community regarding housing issues, and the policies and actions required to achieve those goals, several public Outreach processes were utilized.

Outreach efforts were undertaken specifically for the Housing Element and outreach efforts for the development of the 2013-2018 Consolidated Plan also yielded community needs information from residents and stakeholders in a bilingual Community Needs Survey. The survey was mailed out citywide to approximately 45,000 households in the City of Pomona in an effort to broaden citizen participation and gather input on community needs.

### 2.2 OUTREACH FOR HOUSING ELEMENT UPDATE

The City utilized the efforts of the Consolidated Plan update to supplement the public participation efforts for the Housing Element Update as both citizen participation processes attempt to reach population groups who are particularly affected by housing issues in Pomona, but who generally are not represented at public meetings. The outreach efforts dealt with several City's major issues including homelessness and special needs populations.

One event, a Continuum of Care meeting, was specifically focused on the housing needs of the homeless. The City met with homeless care and service groups to determine what physical housing and housing-related programs could best serve City residents who are already homeless, are at risk of becoming homeless or are attempting to return to regular housing.

This group brings together organizations working within the East San Gabriel Valley to provide care and service to the homeless. A full list of these organizations is shown in Table 2.3-1. Participants are drawn from religious and charitable organizations, medical clinics, neighborhood groups and government agencies.

**Table 2.2-1: Agencies Active in Pomona Continuum of Care**

<i>Agency</i>	<i>Service Provided</i>
House of Ruth	Domestic Violence Emergency Shelter and Transitional Housing
Foothill Aids Project	Homeless Outreach Team
Prototypes	Women and Children/Substance Abuse/Mental Health Supportive Housing
Inland Valley Council of Churches	Homeless Family Emergency Shelter
Catholic Charities	Homeless Prevention
LA County Dept. of Health Services	Health Services
Pacific Clinics	Mental Health / Transitional Housing for Youth
Pomona Neighborhood Center	Winter Shelter Program

**Table 2.2-1: Agencies Active in Pomona Continuum of Care**

Agency	Service Provided
Lincoln Avenue Community Church	Tutoring Assistance
Pomona Unified School District/Family Resource Center	Services for Homeless Families with School Aged Children
Inland Empire United Way	Funding Resource
Pomona Valley Hospital Medical Center	Medical Services
LA County Dept. of Public Social Services	Homeless Housing / Work Program
Inland Valley Justice Center	Legal Services
The Salvation Army	Emergency Vouchers and Food
Community Health Center	Free Clinic for Homeless and Indigent
City of Claremont Homeless Services	Homeless Services
LA County Office of Education	Educational Services
Community Senior Services	Senior Services
American Red Cross	Emergency Services
Tri-City Mental Health	Transitional Housing and Supportive Services

In 2012, Los Angeles Homeless Services Authority (LAHSA) conducted a meeting of the entitlement cities within the Continuum of Care to discuss the use of Emergency Solutions Grant funds. The City attended this meeting and brought documents and information regarding the needs within the City of Pomona. The City also submitted a written record of the successes and lessons learned from the Homeless Prevention and Rapid Re-housing Program (HPRP). The City implemented all eligible components of HPRP. The data derived from the City's HPRP program informed the city and the COC about services needed to assist the broad spectrum of target sub-populations, including the chronically homeless, individuals and families, families with children, veterans, unaccompanied youth, and those at risk of homelessness.

The second event involved a survey of homeless persons. Between June 17 and September 3, 2013, the City conducted a survey where homeless persons responded to a consumer survey. The survey focused on information needed to develop a demographic profile of the homeless population in Pomona and to complete a gaps analysis. Service providers and churches assisted program participants in completing the survey. The Pomona Homeless Outreach Team conducted surveys out on the streets of Pomona. A formulated unique identifier was given to each person completing the survey to ensure that each participant was only surveyed once. A total of 228 surveys were completed capturing data on 389 persons. Weighed against the homeless count of 630 homeless individuals, the data resulting from the Homeless Consumer Survey came with a 90% confidence level. The results of the survey are included in the Housing Element.

The third event involved a Citywide survey mailed out to all residences in Pomona. The Community Needs Survey was delivered to 45,000 Pomona households on February 20, 2013. The survey was also placed on the City's website for on-line submission by residents. The Community Needs Survey is a tool used to generate feedback about community services, neighborhood infrastructure, housing needs and resident concerns.

The City received 1915 responses to the survey, the highest response rate since beginning the survey in 2005. Of those 1915, only 1891 were legible and able to be included in survey results. The top three areas of priority identified included: Anti-Crime Programs, Graffiti Removal and Youth Activities. Survey results are included below.

**Table 2.2-2: Overall Results of Pomona Resident Survey**

High Priority Responses - Citywide and per District	City-wide	D-1	D-2	D-3	D-4	D-5	D-6	Total		
<b>Priority Needs: Total Responses per District</b>	<b>895</b>	<b>131</b>	<b>95</b>	<b>252</b>	<b>182</b>	<b>121</b>	<b>215</b>	<b>1891</b>		
<b>Community Facilities</b>										
Senior Centers	335	62	29	145	93	32	129	<b>825</b>	44%	
Youth Centers	399	88	74	185	92	89	134	<b>1061</b>	<b>56%</b>	1st
Health Care Facilities	381	70	30	162	75	60	101	<b>879</b>	<b>46%</b>	3rd
Community Centers	309	75	73	188	87	79	128	<b>939</b>	<b>50%</b>	2nd
<b>Infrastructure</b>										
Water/Sewer Improvements	348	44	69	122	35	44	81	<b>743</b>	39%	
Street/Alley Improvements	481	61	82	134	88	49	95	<b>990</b>	<b>52%</b>	1st
Street Lighting	438	66	80	140	73	72	79	<b>948</b>	<b>50%</b>	2nd
Sidewalk Improvements	340	56	72	132	86	56	80	<b>822</b>	<b>43%</b>	3rd
<b>Special Needs Services</b>										
Centers/Services for People with Disabilities	295	48	75	124	78	45	55	<b>720</b>	<b>38%</b>	2nd
Accessibility Improvements (ADA)	207	31	23	113	52	35	44	<b>505</b>	27%	
Domestic Violence Services	271	58	27	136	66	56	55	<b>669</b>	<b>35%</b>	3rd
Substance Abuse Services	298	58	23	164	67	69	57	<b>736</b>	<b>39%</b>	1st
<b>Neighborhood Services</b>										
<b>Graffiti Removal - #2 Citywide</b>	<b>499</b>	<b>70</b>	<b>80</b>	<b>174</b>	<b>89</b>	<b>70</b>	<b>119</b>	<b>1101</b>	<b>58%</b>	1st
Code Enforcement	384	48	77	139	56	54	114	<b>872</b>	<b>46%</b>	3rd
Clean Up Abandon Lots/Buildings	501	71	77	154	76	61	103	<b>1043</b>	<b>55%</b>	2nd
<b>Housing</b>										
Homeowner Housing Rehabilitation	258	40	71	134	51	34	60	648	34%	
Rental Housing Rehabilitation	266	31	75	120	64	33	62	651	34%	
Homeownership Assistance	310	37	23	134	63	44	53	664	35%	
Affordable Rental Housing	273	39	71	115	32	41	52	623	33%	
Housing for Disabled	266	47	78	145	60	51	54	701	37%	
Senior Housing	326	52	73	139	80	55	71	796	<b>42%</b>	2nd
Family Housing	268	59	79	147	71	49	56	729	<b>39%</b>	3rd
Fair Housing Services	271	42	76	127	76	51	55	698	37%	
Lead-Based Paint Test/Abatement	234	34	71	140	43	29	53	604	32%	
Energy Efficient Improvements	336	48	73	167	54	57	68	803	<b>42%</b>	1st
Rental Assistance	211	35	67	124	65	21	44	567	30%	
Historic Preservation of Housing	213	41	69	163	48	46	48	628	33%	



Community Services										
Senior Services	354	63	28	178	120	65	120	928	49%	
<b>Youth Activities - #3 Citywide</b>	<b>403</b>	<b>85</b>	<b>83</b>	<b>194</b>	<b>102</b>	<b>76</b>	<b>129</b>	<b>1072</b>	<b>57%</b>	2nd
Child Care Services	295	73	22	149	58	76	96	769	41%	
<b>Anti-Crime Programs - #1 Citywide</b>	<b>512</b>	<b>78</b>	<b>83</b>	<b>174</b>	<b>86</b>	<b>77</b>	<b>127</b>	<b>1137</b>	<b>60%</b>	1st
Health Services	389	62	36	159	82	68	95	891	47%	
Mental Health Services	314	49	28	141	73	65	88	758	40%	
Youth Employment	384	66	75	193	86	77	107	988	52%	3rd
Businesses & Jobs										
Start-up Business Assistance	311	39	22	168	61	37	72	710	38%	3rd
Small Business Loans	289	39	23	145	50	35	54	635	34%	
Job Creation/Retention	465	69	79	180	69	72	84	1018	54%	1st
Employment Training	420	56	77	170	79	71	74	947	50%	2nd
Business Mentoring	287	44	23	164	53	37	52	660	35%	
Healthy in Pomona Question										
How often are the following statements true?										
My family enjoys being outdoors	277	48	13	92	94	52	72	648	34%	1st
My family feels safe outdoors	102	28	8	40	68	23	47	316	17%	
There are safe places to walk and bike	98	28	8	65	75	28	52	354	19%	3rd
We use recreational facilities in our neighborhood	90	45	55	122	32	59	69	472	25%	2nd
Consolidated Planning Question										
Which category do you consider a high priority for the city's CDBG funding over the next five years? (check one)										
Community/Neighborhood Services	379	88	77	200	135	82	124	1085	57%	1st
Infrastructure	172	14	2	12	17	18	32	267	14%	3rd
Business and job development	249	17	15	30	20	15	37	383	20%	2nd